



**THE UNITED NATIONS SANCTIONS (IRAQ) REGULATIONS
1991**

CATHERINE A. TIZARD, Governor-General

ORDER IN COUNCIL

At Wellington this 4th day of June 1991

Present:

THE HON. D. C. MCKINNON PRESIDING IN COUNCIL

PURSUANT to the United Nations Act 1946, Her Excellency the Governor-General, acting by and with the advice and consent of the Executive Council, and for the purpose of giving effect to a resolution of the Security Council of the United Nations, adopted pursuant to the United Nations Charter on the 6th day of August 1990, and to a resolution of the Security Council of the United Nations, adopted pursuant to the United Nations Charter on the 25th day of September 1990, calling upon the Government of New Zealand and all other member States of the United Nations to apply in respect of Iraq and Kuwait the measures set out in those resolutions, and to a resolution of the Security Council of the United Nations, adopted pursuant to the United Nations Charter on the 2nd day of March 1991, requesting the Government of New Zealand and all other member States of the United Nations to take all appropriate action to cooperate with the Government and people of Kuwait in the reconstruction of their country, and to a resolution of the Security Council of the United Nations, adopted pursuant to the United Nations Charter on the 3rd day of April 1991, calling upon the Government of New Zealand and all other member States of the United Nations to apply or to continue to apply in respect of Iraq the measures set out in Part F of that resolution, hereby makes the following regulations.

ANALYSIS

1. Title and commencement
2. Interpretation

Prohibited Imports

3. Importation of goods from Iraq prohibited
4. Application of Customs Acts to prohibited imports
5. Detention of, and payment for, prohibited imports

Prohibited Exports

6. Exportation of goods to Iraq prohibited
7. Application of Customs Acts to prohibited exports
8. Detention of prohibited exports
9. Loading of prohibited exports onto ships or aircraft prohibited
10. Power to withhold clearance of ship or aircraft

Prohibited Transactions in Relation to Exports

11. Prohibited transactions in relation to exports from Iraq
12. Prohibition on promotion of exportation or transshipment of goods from Iraq

Prohibitions in Relation to Weapons

13. Prohibitions in relation to weapons

Prohibited Transactions in Relation to Imports

14. Prohibited transactions in relation to imports into Iraq
15. Prohibition on promotion of importation of goods into Iraq

Prohibitions in Relation to Money, Securities, and Assets

16. Prohibition in relation to transfer or delivery of money or securities
17. Prohibition on dealings in assets, money, or securities in New Zealand

Prohibition on Carriage of Goods

18. Prohibition on carriage of goods to or from Iraq
19. Liability of owner, charterer, master, or pilot in command

Prohibitions in Relation to Aircraft

20. Prohibitions in relation to aircraft

Prohibition in Relation to Entry of Iraqi Ships

21. Prohibition on entry of Iraqi ships
22. Detention of Iraqi ships

Miscellaneous Provisions

23. Offences
24. Consent of Attorney-General to proceedings in certain cases
25. Customs Acts not affected
26. Revocation

REGULATIONS

1. Title and commencement—(1) These regulations may be cited as the United Nations Sanctions (Iraq) Regulations 1991.

(2) These regulations shall come into force on the 7th day of June 1991.

2. Interpretation—(1) In these regulations, unless the context otherwise requires,—

“The Customs Acts”, “Collector”, and “Comptroller” have the same meaning as in the Customs Act 1966:

“Importer” has the same meaning as in the Customs Act 1966:

“Iraqi ship” means a ship registered in Iraq, or recognised by the law of New Zealand as belonging to Iraq;

“Money” includes—

(a) The bank notes and other currency, postal notes, and money orders of New Zealand or any other country; and

(b) Promissory notes and bills of exchange; and

(c) Any credit in an account with any person, whether that account is held in New Zealand or outside New Zealand:

“New Zealand” includes Tokelau:

“New Zealand aircraft” means any aircraft that is registered or required to be registered in New Zealand under the Civil Aviation Act 1990:

“New Zealand ship” means a ship registered in New Zealand, or recognised by the law of New Zealand as a ship belonging to New Zealand:

“Securities”—

(a) Includes shares, stock, bonds, debentures, debenture stock, mortgages, liens, treasury bills, coupons or warrants representing dividends or interest, and life or endowment insurance policies, in whatever currency the securities are expressed and whether they are situated in New Zealand or elsewhere; and

(b) Also includes any document or means whereby the right to the ownership or provision of any money or security, or any interest therein, may be exercised; but

(c) Does not include promissory notes or bills of exchange.

(2) Any reference in these regulations to the transfer of any security includes a reference to a transfer of the security by way of loan, mortgage, pledge, or bailment, whether in respect of a legal or an equitable interest.

Prohibited Imports

3. Importation of goods from Iraq prohibited—(1) Except with the consent of the Minister of External Relations and Trade, the importation into New Zealand of any goods being the produce or manufacture of Iraq is hereby prohibited.

(2) Subclause (1) of this regulation shall not apply with respect to any goods, in respect of which the Minister of Customs is satisfied that they had been exported from Iraq on or before the 6th day of August 1990.

4. Application of Customs Acts to prohibited imports—All the provisions of the Customs Acts with respect to prohibited imports (except the provisions as to monetary penalties in section 48 (10) of the Customs Act 1966) shall extend and apply with respect to goods whose importation is prohibited by regulation 3 of these regulations, in all respects as if the importation of the goods were prohibited under section 48 of the Customs Act 1966.

5. Detention of, and payment for, prohibited imports—(1) If a Collector has reason to suspect that any goods imported into New Zealand are goods whose importation is prohibited by regulation 3 of these regulations, he or she may detain the goods.

(2) The importer of any such goods for which payment has not been made shall pay the purchase price of the goods into a Trust Bank Account operated under Part VII of the Public Finance Act 1989 by the Customs Department.

(3) Where any such goods have been imported into New Zealand before the commencement of these regulations, and payment for the goods has not been made or has not been fully made, all money payable by the importer in respect of the goods shall be paid into the account referred to in subclause (2) of this regulation, and not otherwise.

(4) All money in the said account shall be dealt with in such manner as the Minister of Finance may direct.

(5) Money paid into the said account shall not be money deposited for the purposes of section 284 of the Customs Act 1966.

(6) If any dispute arises as to the purchase price of any such goods imported into New Zealand or as to the date of payment thereof, the

Comptroller may determine the matter, and the decision of the Comptroller shall be final.

Prohibited Exports

6. Exportation of goods to Iraq prohibited—Except with the consent of the Minister of External Relations and Trade, the exportation from New Zealand to Iraq, whether directly or indirectly, of any goods is hereby prohibited.

7. Application of Customs Acts to prohibited exports—All the provisions of the Customs Acts with respect to prohibited exports (except subsection (6A) of section 70 of the Customs Act 1966) shall extend and apply with respect to goods whose exportation is prohibited by regulation 6 of these regulations, in all respects as if the exportation of the goods were prohibited under section 70 of the Customs Act 1966.

8. Detention of prohibited exports—If a Collector has reason to suspect that any goods being exported are goods whose exportation is prohibited by regulation 6 of these regulations, that Collector may detain the goods.

9. Loading of prohibited exports onto ships or aircraft prohibited—The master of a ship or the pilot in command of an aircraft shall not permit to be laden in the ship or aircraft any goods whose exportation is prohibited by regulation 6 of these regulations, knowing that the goods are intended to be exported in contravention of that regulation.

10. Power to withhold clearance of ship or aircraft—A Collector may withhold the clearance of any ship or aircraft so long as there are on board the ship or aircraft any goods known to that Collector to be goods whose exportation is prohibited by regulation 6 of these regulations.

Prohibited Transactions in Relation to Exports

11. Prohibited transactions in relation to exports from Iraq—(1) Except with the consent of the Minister of External Relations and Trade, no person shall in New Zealand, and no New Zealand citizen shall in any place outside New Zealand, enter into or be concerned in any sale, transfer, carriage, or delivery of or other dealing with any goods, knowing that they are being or have been or are intended to be exported from Iraq.

(2) Notwithstanding anything in subclause (1) of this regulation, it shall, in any prosecution for an offence against that subclause, be a defence to prove that the goods were exported from Iraq on or before the 6th day of August 1990.

12. Prohibition on promotion of exportation or transhipment of goods from Iraq—Except with the consent of the Minister of External Relations and Trade, no person shall in New Zealand, and no New Zealand citizen shall in any place outside New Zealand, do any act knowing that it promotes or is calculated to promote the exportation from Iraq of any goods or the transhipment of any goods exported from Iraq.

Prohibitions in Relation to Weapons

13. Prohibitions in relation to weapons—(1) Except with the consent of the Minister of External Relations and Trade, no person shall in New Zealand, and no New Zealand citizen shall in any place outside New

Zealand, sell, transfer, carry, or deliver, or cause to be sold, transferred, carried, or delivered,—

- (a) Technology related to the production, utilisation, or stockpiling of weapons; or
 - (b) Materials and services designed to be used in giving training in relation to the design, development, manufacture, use, maintenance, or support of weapons; or
 - (c) Technical support services in relation to the design, development, manufacture, use, maintenance, or support of weapons,—
- to the Government of Iraq or to the benefit of the Government of Iraq or to any commercial undertaking, industrial undertaking, or public utility undertaking in Iraq or to the benefit of any commercial undertaking, industrial undertaking, or public utility undertaking in Iraq or to any person in Iraq or to the benefit of any person in Iraq or to the benefit of any business carried on in or operated from Iraq.

(2) Without limiting the generality of subclause (1) (a) of this regulation, it is hereby declared that subclause (1) (a) of this regulation applies in respect of the sale, transfer, carriage, or delivery under a licensing or other arrangement of technology related to the production, utilisation, or stockpiling of weapons.

Prohibited Transactions in Relation to Imports

14. Prohibited transactions in relation to imports into Iraq—Except with the consent of the Minister of External Relations and Trade, no person shall in New Zealand, and no New Zealand citizen shall in any place outside New Zealand, enter into or be concerned in any sale, transfer, carriage, or delivery of or other dealing with any goods, knowing that—

- (a) They are intended to be imported into Iraq; or
- (b) They are to be supplied or delivered to or to the order of any person in Iraq; or
- (c) They will be used for the purposes of any business carried on in or operated from Iraq.

15. Prohibition on promotion of importation of goods into Iraq—Except with the consent of the Minister of External Relations and Trade, no person shall do any act knowing that it promotes or is calculated to promote the importation into Iraq of any goods, or the carrying out of any act that is contrary to regulation 13 of these regulations.

Prohibitions in Relation to Money, Securities, and Assets

16. Prohibition in relation to transfer or delivery of money or securities—Except with the consent of the Minister of Finance, no person shall in New Zealand, and no New Zealand citizen shall in any place outside New Zealand, send, transfer, or deliver, or cause to be sent, transferred, or delivered, whether directly or indirectly, any money or securities—

- (a) To the Government of Iraq; or
- (b) To the benefit of the Government of Iraq; or
- (c) To any commercial undertaking, industrial undertaking, or public utility undertaking in Iraq; or
- (d) To the benefit of any commercial undertaking, industrial undertaking, or public utility undertaking in Iraq; or
- (e) To any person in Iraq; or

- (f) To the benefit of any person in Iraq; or
- (g) To the benefit of any business carried on in or operated from Iraq.

17. Prohibition on dealings in assets, money, or securities in New Zealand—Except with the consent of the Minister of Finance, no person shall knowingly transfer, pay for, sell, assign, dispose of, or otherwise deal with any assets, money, or securities held in New Zealand—

- (a) By the Government of Iraq; or
- (b) By any agencies or bodies controlled by the Government of Iraq.

Prohibition on Carriage of Goods

18. Prohibition on carriage of goods to or from Iraq—(1) This regulation applies to—

- (a) Any New Zealand ship;
- (b) Any New Zealand aircraft;
- (c) Any other ship or aircraft that is for the time being chartered to any person, being a New Zealand citizen or a body incorporated or constituted under the law of New Zealand.

(2) Without prejudice to the generality of the foregoing provisions of these regulations, no ship or aircraft to which this regulation applies shall be used for the carriage of any goods—

- (a) If the goods are being or have been exported from Iraq; or
- (b) If the carriage is, or forms part of, carriage from any place outside Iraq to any destination in Iraq or to any person for the purposes of any business carried on in or operated from Iraq.

(3) Nothing in subclause (2) (a) of this regulation shall apply in any case where it is proved that the goods were exported from Iraq on or before the 6th day of August 1990.

(4) Nothing in this regulation shall apply to any carriage of goods in respect of which the consent of the Minister of External Relations and Trade has been given under any other provision of these regulations.

19. Liability of owner, charterer, master, or pilot in command—

(1) If any ship or aircraft is used in contravention of regulation 18 (2) (a) of these regulations, then,—

- (a) In the case of a New Zealand ship or aircraft, the owner and the master of the ship or, as the case may be, the owner and the pilot in command of the aircraft; or
- (b) In the case of any other ship or aircraft, the charterer of the ship or aircraft and, if the master of the ship or pilot in command of the aircraft is a New Zealand citizen, such master or pilot in command—

shall each be guilty of an offence against these regulations, unless he or she proves that he or she did not know and had no reason to suppose that the goods were being or had been exported from Iraq.

(2) If any ship or aircraft is used in contravention of regulation 18 (2) (b) of these regulations, then,—

- (a) In the case of a New Zealand ship or aircraft, the owner and the master of the ship or, as the case may be, the owner and the pilot in command of the aircraft; or
- (b) In the case of any other ship or aircraft, the charterer of the ship or aircraft and, if the master of the ship or pilot in command of the

aircraft is a New Zealand citizen, such master or pilot in command—

shall each be guilty of an offence against these regulations, unless he or she proves that he or she did not know and had no reason to suppose that the carriage of goods was, or formed part of, carriage from any place outside Iraq to any destination therein or to any person for the purposes of any business carried on in or operated from Iraq.

(3) In this regulation, the terms “owner” and “charterer”, in relation to a ship, include any person acting as the agent of the owner or, as the case may be, the agent of the charterer.

Prohibitions in Relation to Aircraft

20. Prohibitions in relation to aircraft—(1) Except with the consent of the Minister of External Relations and Trade, no person shall cause any aircraft to leave New Zealand if the aircraft is being used for the purpose of carrying goods, whether directly or indirectly, to or from a destination in Iraq.

(2) It shall be a defence to a prosecution for an offence against subclause (1) of this regulation if the person proves that he or she did not know and had no reason to suppose that the aircraft was being used for the purpose of carrying goods to or from a destination in Iraq.

(3) Except with the consent of the Minister of External Relations and Trade, no person shall permit or authorise an aircraft to leave New Zealand if that person has reason to suspect that the aircraft is being used for the purpose of carrying goods, whether directly or indirectly, to or from a destination in Iraq.

(4) Except with the consent of the Minister of External Relations and Trade, no person shall cause any aircraft to fly over New Zealand or any part of New Zealand if the destination of the aircraft is in Iraq.

(5) Except with the consent of the Minister of External Relations and Trade, no person shall permit or authorise an aircraft to fly over New Zealand or any part of New Zealand if that person has reason to suspect that the destination of the aircraft is in Iraq.

Prohibition in Relation to Entry of Iraqi Ships

21. Prohibition on entry of Iraqi ships—(1) Except with the consent of the Minister of Transport, no person shall cause any Iraqi ship to enter a New Zealand port if—

- (a) The ship is being or is to be used in connection with a contravention of these regulations; or
- (b) The ship has been used in connection with a contravention of these regulations or any corresponding former regulations.

(2) It is a defence to a prosecution for an offence against subclause (1) of this regulation if the defendant proves that he or she did not know and had no reason to suppose that—

- (a) The ship was being or was to be used in connection with a contravention of these regulations; or
- (b) The ship had been used in connection with a contravention of these regulations or any corresponding former regulations.

(3) Except with the consent of the Minister of Transport, no person shall permit or authorise an Iraqi ship to enter any New Zealand port if that person has reason to suspect that the ship—

- (a) Is being or is likely to be used in connection with a contravention of these regulations; or
- (b) Has been used in connection with a contravention of these regulations or any corresponding former regulations.

22. Detention of Iraqi ships—(1) If the Minister of Transport is satisfied that an Iraqi ship—

- (a) Is being used or is to be used in connection with a contravention of these regulations; or
 - (b) Has at any time been used in connection with a contravention of these regulations or any corresponding former regulations,—
- he or she may, by notice in writing, give directions for the detention of the ship by such persons, in such manner, and for such period as shall be specified in the notice.

(2) Every person named in a notice given under subclause (1) of this regulation is authorised to take such action as may be specified in the notice and to use such force and assistance as may be necessary for the purposes of detaining the ship.

Miscellaneous Provisions

23. Offences—Every person commits an offence against these regulations and shall be liable accordingly under section 3 of the United Nations Act 1946, who acts in contravention of or fails to comply in any respect with any of the provisions of these regulations.

24. Consent of Attorney-General to proceedings in certain cases—Proceedings for the trial and punishment of any person who is charged with having committed outside New Zealand any offence against these regulations shall not be instituted in any Court except with the consent of the Attorney-General and on his or her certificate that it is expedient that the proceedings be instituted.

25. Customs Acts not affected—Nothing in these regulations shall limit or affect the operation of the Customs Acts.

26. Revocation—The United Nations Sanctions (Iraq and Kuwait) Regulations (No. 2) 1990* are hereby revoked.

MARIE SHROFF,
Clerk of the Executive Council.

EXPLANATORY NOTE

This note is not part of the regulations, but is intended to indicate their general effect.

These regulations, which come into force on 7 June 1991, replace, in relation to Iraq, the United Nations Sanctions (Iraq and Kuwait) Regulations (No. 2) 1990. Those regulations were made for the purpose of giving effect, in relation to Iraq and Kuwait, to the resolution of the Security Council of the United Nations adopted on 6 August 1990 and to the resolution of the Security Council of the United Nations adopted on 25 September 1990.

The Security Council adopted, on 2 March 1991, a resolution requesting the Government of New Zealand and all other member States of the United Nations to take all appropriate action to cooperate with the Government and people of Kuwait in the reconstruction of their country.

On 3 April 1991 the Security Council adopted a further resolution calling upon the Government of New Zealand and all other member States of the United Nations to apply or to continue to apply in respect of Iraq the measures set out in Part F of that resolution.

These regulations continue the sanctions being applied by the United Nations Sanctions (Iraq and Kuwait) Regulations (No. 2) 1990 in relation to Iraq and lift the economic sanctions being applied by those regulations in relation to Kuwait.

Regulation 13 of these regulations removes any doubt that the prohibitions contained in the regulations apply to the sale, transfer, carriage, or delivery to Iraq of—

- (a) Technology related to the production, utilisation, or stockpiling of weapons; or
- (b) Materials and services designed to be used in giving training in relation to the design, development, manufacture, use, maintenance, or support of weapons; or
- (c) Technical support services in relation to the design, development, manufacture, use, maintenance, or support of weapons.

Issued under the authority of the Acts and Regulations Publication Act 1989.

Date of notification in *Gazette*: 6 June 1991.

These regulations are administered in the Ministry of External Relations and Trade.