

THE LOCAL GOVERNMENT (HARBOUR BOARDS ANNUAL ALLOWANCES AND REMUNERATION) DETERMINATION 1986

PURSUANT to section 214B of the Local Government Act 1974 and section 18 (2) of the Local Government Amendment Act 1985, the Minister of Local Government (having due regard to the changes in certain annual allowances determined by the Higher Salaries Commission in a determination dated the 19th day of March 1986 and made under section 214A of the Local Government Act 1974 and such other matters as the Minister considers relevant), and acting with the consent of the Minister of Transport, hereby makes the following determination.

ANALYSIS

- 1. Title and commencement
- 2. Interpretation
- 3. Annual allowances of Chairmen
- 4. Annual allowances of Deputy Chairmen
- 5. Annual allowances of chairmen of standing or special committees
- 6. Remuneration of members
- 7. Application of daily remuneration
- 8. Higher Salaries Commission determination
- 9. Revocation Schedules

DETERMINATION

- 1. Title and commencement—(1) This determination may be cited as the Local Government (Harbour Boards Annual Allowances and Remuneration) Determination 1986.
- (2) This determination shall take effect on and from the 1st day of April 1985 (being the date on and from which the determination of the Higher Salaries Commission dated the 19th day of March 1986 takes effect).
- 2. Interpretation—In this determination, unless the context otherwise requires,—
 - "Act" means the Local Government Act 1974:
 - "Board" means a Harbour Board within the meaning of the Harbours Act 1950:
- **3. Annual allowances of Chairmen**—(1) A Board may pay to the Chairman of the Board an annual allowance not exceeding that specified in Part I of the First Schedule to this determination in respect of that Board.

- (2) By virtue of section 214B(1)(a) of the Act, nothing in this clause applies in respect of the Chairman of the Auckland Harbour Board whose annual allowance has been determined by the Higher Salaries Commission under section 214A of the Act.
- **4. Annual allowances of Deputy Chairmen**—A Board may pay to the Deputy Chairman an annual allowance not exceeding 20 percent of the maximum allowance that may be paid to the Chairman of the Board.
- 5. Annual allowances of chairmen of standing or special committees—A Board may pay to each person who is the chairman of any standing or special committee appointed by it (other than the Chairman of the Board) an annual allowance not exceeding that specified in Part II of the First Schedule to this determination.
- **6. Remuneration of members**—(1) Subject to subclause (2) of this clause and clause 7 of this determination, a Board may pay to each of its members (other than the Chairman of the Board or a member who is entitled to receive an allowance under clause 4 or clause 5 of this determination) remuneration not exceeding that specified in Part III of the First Schedule to this determination in respect of each day on which the person attends a meeting of the Board or a committee of the Board either as a member or, where the person is not a member of the committee, as a person who is required to attend in the person's capacity as a member of the Board.
- (2) The remuneration that may be paid under the authority of subclause (1) of this clause shall not be paid to any person in respect of more than 104 days in any calendar year.
- **7. Application of daily remuneration**—In determining the remuneration payable to any person who is a member of a Board—
 - (a) Remuneration may be paid only once in respect of any one day (being a period of 24 hours beginning at midnight) irrespective of the number of meetings attended by the person on that day:
 - (b) Where a meeting is adjourned to a subsequent day or days, remuneration may be paid in respect of each day on which the meeting is held:
 - (c) A meeting that continues past midnight shall be deemed to have concluded before midnight.
- **8. Higher Salaries Commission determination**—The determination of the Higher Salaries Commission dated the 19th day of March 1986, being a relevant current determination of that Commission preceding this determination, is set out in the Second Schedule to this determination as required by section 214B (5) (a) of the Act.
- **9. Revocation**—The Harbour Boards (Allowances and Remuneration) Notice 1981 (S.R. 1981/378) is hereby revoked.

FIRST SCHEDULE

ALLOWANCES AND REMUNERATION

Part I-Scale of Maximum Annual Allowances Payable to Chairmen

Harbour Board				Maximum Annual Allowance Payable to Chairman
1. Northland, Wellington				15,000
2. Bay of Plenty, Lyttelton, Otago				12,000
3. Hawke's Bay, Marlborough,	Nelson,	Southla	nd,	
Taranaki, Timaru				9,000
4. Gisborne				6,000
5. Greymouth, Wanganui				4,000

Part II—Scale of Maximum Annual Allowances Payable to Chairmen of Standing or Special Committees

Harbour Board	Maximum Annual Allowance Payable to Chairman
1. Northland, Auckland, Wellington	7,000
2. Bay of Plenty, Lyttelton, Otago, Hawke's Bay,	
Marlborough, Nelson, Southland, Taranaki,	
Timaru	4,500
3. Gisborne, Greymouth, Wanganui	3,000

Part III—Scale of Maximum Remuneration Payable to Members

Harbour Board	Maximum Remuneration Per Day \$
 Northland, Auckland, Wellington Bay of Plenty, Lyttelton, Otago, Hawke's Bay, Marlborough, Nelson, Southland, Taranaki, 	60
Timaru	50 35

SECOND SCHEDULE Cl. 8

REPORT BY THE HIGHER SALARIES COMMISSION ON ITS DETERMINATION OF Annual Allowances for Certain Mayors and Chairmen

The Higher Salaries Commission drew attention in Chapter 13 of its Report on the General Review as at 1 April 1985 that, with the passing of the Local Government Amendment Act (No. 2) 1985 (1985, No. 60), the Commission is required to determine the maximum or actual allowance to be paid to Mayors and Chairmen of selected local government authorities. The relevant section of the Act (section 214A) was also quoted.

Criteria

No mention is made in that Act of the criteria to be used in making determinations. Nor can the criteria set out in the Higher Salaries Commission Act 1977 be easily related to fixing the allowances for Mayors and Chairmen, except that of "fairness to the tax paying public and to the

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SECOND SCHEDULE—continued

REPORT BY THE HIGHER SALARIES COMMISSION ON ITS DETERMINATION OF ANNUAL ALLOWANCES FOR CERTAIN MAYORS AND CHAIRMEN—continued

employees of the State services". The Commission therefore has had to use its judgment in regard to the criteria on which it has based its determinations.

General

It is generally recognised that Mayors and Chairmen do not allow their names to go forward for election for the purpose of obtaining paid employment, and that they do so in a genuine desire to serve their respective communities. Nevertheless the Commission believes:

- that in major cities the occupation of Mayor can be a full-time one;
- that incumbents have family commitments; and
- that they (and their spouses) make considerable sacrifices in respect of their enjoyment of leisure and family life.

Factors Considered

<u>Population</u>: In the past, population appears to have been used as a base for determining allowances. It has been represented to the Commission that this basis is too narrow and does not necessarily indicate the size and complexity of the wide range of duties carried out in a multi-purpose/multi-functional local authority. Size of population to be served is important, but other factors are too.

<u>Locality</u>: Irrespective of size of population, some localities demand greater involvement than others, e.g., traditional international or domestic tourist centres, centres of central government or provincial offices and, in some areas, a central relationship to a wide rural and small town catchment.

Types of Community: Communities are different and so responsibilities differ.

<u>Functional Responsibilities:</u> The demands made on individual Mayors and Chairmen vary widely. All Mayors and Chairmen are responsible for the quality of their council or board decisions. Without a doubt their positions require them to be "on call" to their various publics.

All Mayors and Chairmen are expected to represent the authority on all significant government and ceremonial occasions, particularly in the reception of distinguished visitors. The ceremonial aspects of the positions are demanding for the Mayors of major urban centres. Many of these duties are performed in conjunction with spouses, with all the associated costs of wearing appropriate dress, and involve inconveniences, particularly where young families are involved.

The Commission received many submissions about all these as well as other relevant matters from individual Mayors and Chairmen, and from various associations. The Municipal Association of New Zealand (Incorporated) was particularly helpful in its submission. The Commission is most grateful for the help it received.

Previous Adjustments

In making its determinations, the Commission has regard to the fact that, apart from the addition of a cost-of-living adjustment of up to \$8 a

SECOND SCHEDULE—continued

REPORT BY THE HIGHER SALARIES COMMISSION ON ITS DETERMINATION OF ANNUAL ALLOWANCES FOR CERTAIN MAYORS AND CHAIRMEN—continued

week on 1 April 1984, there has been no change in the allowances paid to the vast majority of Mayors and Chairmen of the local authorities concerned since 1982, and, in some cases, since 1980. Clearly these allowances were due for reappraisal.

Taxation

Various representations were made to the Commission concerning the "tax-free" element of the allowances under review. It is clear that the allowances contain elements of position-related costs which otherwise would not be incurred. It is not a function of the Commission to determine what the "tax-free" element of the allowances should be, nor is it able to make recommendations in this regard. It believes this is a matter for each Mayor or Chairman to take up with the Commissioner of Inland Revenue.

Nature and Effect of Determinations

Almost a full year has passed since the date from which these determinations will take effect. Local authorities may not have anticipated the effect of the Commission's determinations, and the Commission has determined maximum annual allowances for the year beginning 1 April 1985 and left it to the individual local bodies to determine the actual amount of allowance to be paid for that year. For the year beginning 1 April 1986, however, the Commission's determinations are for actual annual allowances.

Pursuant to section 214A of the Local Government Amendment Act (No. 1) 1985 (1985, No. 60), therefore, the Higher Salaries Commission has made the following determinations:

Office held by Chairman	Maximum Annual Allowance from 1 April 1985	Actual Annual Allowance from 1 April 1986			
The Mayor of Auckland	40,000	40,000			
The Mayor of Wellington	40,000	40,000			
The Mayor of Christchurch	40,000	40,000			
The Mayor of Manukau	40,000	40,000			
The Mayor of Waitemata	37,500	37,500			
The Mayor of Hamilton	37,500	37,500			
The Mayor of Dunedin	37,500	37,500			
The Mayor of Palmerston North	32,500	32,500			
The Mayor of Rotorua	32,500	32,500			
The Mayor of Takapuna	30,000	30,000			
The Mayor of Waimairi	30,000	30,000			
The Mayor of Lower Hutt	30,000	30,000			
The Chairman of Auckland					
Regional Authority	40,000	40,000			
The Chairman of Wellington					
Regional Council	30,000	30,000			
The Chairmen of the following United Councils:					
Waikato	6,500	6,500			

SECOND SCHEDULE—continued

REPORT BY THE HIGHER SALARIES COMMISSION ON ITS DETERMINATION OF ANNUAL ALLOWANCES FOR CERTAIN MAYORS AND CHAIRMEN—continued

Office held by Chairman	Maximum Annual Allowance from 1 April 1985	Actual Annual Allowance from 1 April 1986
Bay of Plenty	6,500	6,500
Manawatu	6,500	6,500
Canterbury	6,500	6,500
Coastal North Otago	6,500	6,500
The Chairman of Auckland Harbour Board	15,000	15,000
The Chairman of Auckland Electric Power Board	13,000	13,000
The Chairman of Auckland Hospital Board	25,000	25,000
The Chairman of Otago Catchment Board	10,000	10,000

In each case, the maximum and actual annual allowances determined are deemed to incorporate any cost-of-living adjustments which may have been payable prior to 1 April 1985.

J. DUNMORE, Chairman. J. T. F. FRANCIS, Member. G. L. JACKSON, Member.

Dated this 19th day of March 1986.

Note: The Higher Salaries Commission has issued a correction sheet changing a reference to the Mayor of Waimairi to a reference to the Chairman of the Waimairi District Council.

Dated this 12th day of September 1986.

MICHAEL BASSETT, Minister of Local Government.

EXPLANATORY NOTE

This note is not part of the determination, but is intended to indicate its general effect.

This determination fixes the maximum allowances and remuneration that may be paid to Chairmen, Deputy Chairmen, chairmen of standing and special committees, and members of Harbour Boards. The determination does not apply to the Chairman of the Auckland Harbour Board whose annual allowance was determined by the Higher Salaries Commission in the determination set out in the Second Schedule to this determination.

In addition to increases in all allowances and remuneration, chairmen of standing committees are now to receive an annual allowance (but not daily remuneration) for holding that office, but may not receive additional remuneration for attending meetings as an ordinary member.

A Deputy Chairman may receive an annual allowance of up to 20 percent of that payable to the Chairman of the appropriate Board.

The determination takes effect on and from 1 April 1985 and fixes the maximum annual allowances and remuneration payable on and from that date. The actual allowances and remuneration payable up to those maxima are to be set by each Board.

Issued under the authority of the Regulations Act 1936. Date of notification in *Gazette:* 18 September 1986. This determination is administered in the Department of Internal Affairs.