Hon. Mr. Herdman.

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A BILL INTITULED

Title.

An Act to amend certain Enactments having reference to the Present State of War, and to make certain Additional Provisions rendered necessary or advisable by reason of the Continuance of such State of War.

BE IT ENACTED by the General Assembly of New Zealana in Parliament assembled, and by the authority of the same, as follows:—

Short Title.

1. This Act may be cited as the War Legislation Act, 1917.

PART I.

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Acquisition of Land by Alien Enemies.

Interpretation.

2. In this Part of this Act-

"Forfeitable estate or interest" means any estate or interest, whether legal or equitable, which is incapable of being held as against the Crown by an alien enemy:

"Alien enemy" means an alien who is a subject of any State

with which His Majesty is now at war.

Supreme Court may declare forfeited to His Majesty any forfeitable estate or interest in land acquired by an alien enemy since commencement of 3. On the information of the Attorney-General the Supreme Court shall have jurisdiction, without office found or seizure into the King's hands, by order to declare forfeited to His Majesty any forfeitable estate or interest in land which, since the commencement of the present war with Germany, and whether before or after the passing of this Act, has been acquired by an alien enemy, and to vest that estate or interest in the Public Trustee in trust for His Majesty; and every such order shall have effect according to its tenor, and may, 25 when it relates to a legal estate or interest in land under the Land Transfer Act, 1915, be registered under that Act.

Order of forfeiture may be made either during or after war. 4. When a forfeitable estate or interest in land has been acquired by an alien enemy, whether before or after the passing of this Act, an order of forfeiture and vesting under this Part of this 30 Act may be made in respect thereof at any time thereafter, whether during the present war or thereafter, and notwithstanding that such estate or interest or any encumbrance or other derivative estate or interest may have, whether before or after the passing of this Act, become vested during the present war in some other person deriving 35 title through the alien enemy, other than a purchaser for value in good faith without notice of the fact that the person from whom title

was so derived was an alien enemy; and in such case the estate or interest so forfeited and vested in the Public Trustee shall be free and discharged from any such encumbrance or other derivative estate or interest.

5. When on the complete or partial intestacy of any person Lands which, on dying after the commencement of this Act any estate or interest intestacy of owner, in land would have been vested in an alien enemy had he not been enemy but for his incapacitated from taking the same by reason of his enemy nation-nationality, may be ality, such estate or interest shall vest in the Public Trustee in trust vested in Public 10 for His Majesty, and the Supreme Court may, on an information by the Attorney-General or in any other appropriate proceeding, make

an order declaring the same to be so vested accordingly.

6. When any estate or interest in land has become vested in the Governor-General Public Trustee under or in pursuance of this Part of this Act, or has 15 in any judicial proceedings, whether before or after the passing of Trustee to hold this Act, been declared by the Supreme Court to be held in trust for lands vested in him His Majesty as having been acquired by an alien enemy, such estate pursuant to this Part of Act. or interest and the proceeds of any sale or other disposition thereof shall be held on such trusts or disposed of in such manner, whether 20 in the interests of private persons or otherwise, as the Governor-General in Council may direct.

7. The proceedings on information by the Attorney-General Procedure on under this Part of this Act shall be ex parte, save so far as the informations under this Part of Act. Supreme Court directs notice thereof to be given to any other 25 person. All persons so receiving notice thereof shall be parties to

the proceedings.

8. In all proceedings under this Part of this Act, and in all Proof of nationality. proceedings in which any question arises as to the title to any estate or interest in land as dependent on the nationality of any person, the 30 Supreme Court may, in proof of such nationality, accept such evidence as it thinks fit, whether such evidence is admissible in accordance with the law of evidence or not.

9. Nothing in this Part of this Act shall be so construed as to This Part of Act not restrict or take away any jurisdiction independently possessed by the restrictive of existing powers of

35 Supreme Court.

10. (1.) Every contract made after the commencement of this Illegal contracts for Act and during the present war for the acquisition by an alien enemy acquisition of land or by any person in trust for an alien enemy of any freehold estate land by alien or interest in land, or of any leasehold estate or interest in land for enemies. 40 a term which will not expire within two years from the date of the contract, shall be absolutely void, and every party to any such contract and every other person knowingly concerned in the making thereof shall be liable on summary conviction to a fine not exceeding one hundred pounds or to imprisonment for a term not exceeding 45 three months.

(2.) For the purposes of this section a contract conferring a right or option to acquire an estate or interest in land shall be deemed to

be a contract for the acquisition of that estate or interest.

Trustee.

may direct trusts

Supreme Court.

or of interests in

PART II.

ELECTORAL RIGHTS OF ALIENS.

Interpretation.

11. In this Part of this Act—

"Alien enemy" means an alien who is a subject of any State

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with which His Majesty is now at war:

"Local authority" means a local authority as defined by the Acts Interpretation Act, 1908, and also includes a Fire Board under the Fire Brigades Act, 1908, a Hospital and Charitable Aid Board, and a Harbour Board not empowered to make and levy rates.

Defining rights and powers of aliens with respect to local elections.

12. (1.) Notwithstanding anything to the contrary in any Act relating to the constitution of any local authority, or to the conduct of elections and polls by or in connection with any such local authority, the following provisions shall apply with respect to aliens in relation to the constitution of local authorities and the conduct 15 of local elections and polls.

(2.) No person who is an alien enemy within the meaning of this Part of this Act shall be qualified to vote at any election of a member of a local authority, or at any election or poll conducted by such local authority, or shall be capable of being elected or appointed as 20

a member of any such local authority.

(3.) An alien, not being an alien enemy as hereinbefore defined, shall not be capable of being elected or appointed as a member of any local authority, but shall not be disqualified by reason merely of his alien nationality from voting at any election of a member or 25 members of such local authority or at any election or poll conducted by such local authority unless aliens are specifically disqualified by statute from voting at such election or poll.

(4.) Every person who by this Part of this Act is disqualified from being elected or appointed as a member of a local authority, and 30 who, after the passing of this Act, consents to be nominated for election or appointment, or to be appointed, as a member of any such local authority, commits an offence, and shall be liable on summary conviction to a fine of one hundred pounds or to imprisonment for three months, or to both such fine and imprisonment. 35

(5.) Every person who by this Part of this Act is disqualified from voting at any election or poll and who attempts to vote or votes at any such election or poll, or applies for enrolment on the roll of electors for any such election or poll, commits an offence, and shall be liable on summary conviction to a fine of one hundred 40 pounds, or to imprisonment for three months, or to both such fine

and imprisonment.

(6.) Forthwith after the passing of this Act the Returning Officer of any local authority may, on a resolution to that effect being passed by the local authority, remove from any roll of electors 45 under the control of that local authority, the name of every person who is reasonably believed to be disqualified by virtue of this Part of this Act from voting at any election or poll conducted by that local authority.

PART III.

Contractors' Relief.

13. (1.) In this Part of this Act,—

The term "contract" includes a lease, or license, or any Interpretation. other agreement creating real as well as personal rights:

"Soldier" means an officer, warrant officer, non-commissioned officer, or man of an Expeditionary Force under the Expeditionary Forces Act, 1915.

(2.) The special provisions made by this Part of this Act with 10 respect to contracts to which soldiers are parties shall apply in the case of any such contract whether it was entered into by the soldier before or after he became a soldier.

Soldiers' Contracts.

14. (1.) Any soldier who is a party to a contract may apply in Relief of soldiers 15 a summary manner to a Stipendiary Magistrate for an order for the from burdensome contracts. cancellation, suspension, modification, or extension of that contract, pursuant to the following provisions of this Part of this Act.

(2.) Every application under this section shall be accompanied by a copy of the terms of the contract or by a statement of those 20 terms, and shall set out the grounds on which the application is

made.

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15. (1.) On any such application being made the Stipendiary Magistrate shall hear the same, and for that purpose shall have determine or the same powers in all respects as if the application were a statement modify soldiers' 25 of claim in an action before the Magistrates' Court in its civil cases. jurisdiction under the Magistrates' Courts Act, 1908, and as if the applicant were the plaintiff in such an action and the other party or parties to the contract were the defendant or defendants in such action.

(2.) On hearing any such application as aforesaid the Magistrate, if he is of opinion, having regard to the obligation of the applicant to military service and to the conditions created by the present war, that it is inequitable that the applicant should be bound by the terms of his contract or that the contract should expire at the time therein pro-35 vided, may, subject to such conditions as he thinks fit, make an order for the cancellation, suspension, modification, or extension of the

contract, as the case may be, and for affording such other relief to the applicant as he deems just and equitable in the circumstances.

(3.) Every order made pursuant to this section shall have effect 40 according to its tenor, as if it were a judgment of the Magistrates' Court in an action in its civil jurisdiction, and any contract to which such order relates shall thereafter be read and construed subject to the provisions of that order, and the rights and liabilities of the parties to the contract shall be determined accordingly.

(4.) An appeal shall lie to the Supreme Court from an order made by a Stipendiary Magistrate on any application under this section in the same circumstances and subject to the same conditions as if it were a judgment of the Magistrates' Court as aforesaid. On any such appeal the Supreme Court may uphold the order of the

Magistrate, in whole or in part, or may quash the same, and may in lieu of such order make such other order with respect to the contract as it deems just and equitable in the circumstances.

Relief in Cases of certain other Contracts.

Protection of contractors where performance of contract is interfered with by requirements of Admiralty or Imperial Army Council. Cf. 5 and 6 Geo. 5, c. 37, s. 1(2).

Powers of Supreme Court to suspend or annul or to extend certain contracts. Cf. 7 and 8 Geo. 5,

c. 25, s. 1.

16. Where the fulfilment by any person of any contract made in New Zealand is interfered with by the necessity on the part of any other person of complying with any requirement, regulation, or restriction of the Admiralty or the Army Council under the Imperial Act intituled the Defence of the Realm Consolidation Act, 1914, or any Act amending the same, or any regulations made thereunder, 10 that necessity shall be a good defence to any action or proceedings taken against such first-mentioned person in respect of the nonfulfilment of the contract made in New Zealand as aforesaid so far as it is due to that interference.

17. Where, on application by any party to a contract for the 15 construction of any building or work, or for the supply of any materials for any building or work, or by any party to a contract entitling any person to cut timber on any land or to remove timber from any land, entered into before the fourth day of August, nineteen hundred and fourteen, the Supreme Court, or a Judge thereof, 20 is satisfied that, owing to the prevention or restriction of, or the delay in, the supply or delivery of materials, or the diversion or insufficiency of labour, occasioned by the present war, the enforcement of the contract according to its terms, or its expiry by effluxion of time, would be the cause of serious hardship, the Court or Judge 25 may, after considering all the circumstances of the case and the position of all the parties to the contract, and any offer which may have been made by any party for a variation of the contract or extension of the term thereof, suspend or annul the contract or extend the term thereof, or stay any proceedings for the enforcement 30 of the contract or any rights arising thereunder, on such conditions, if any, as the Court or Judge may think fit.

Regulations.

Regulations.

18. The Governor-General may from time to time, by Order in Council gazetted, make regulations prescribing all such matters or 35 things as may be deemed necessary or expedient for the purpose of giving full effect to the provisions of this Part of this Act.

PART IV.

RESTRICTION ON INCREASE OF RENT.

Inspector of Factories may apply on behalf of tenants to have capital value of dwellinghouse ascertained.

19. On application, in writing, by the tenant of any dwelling- 40 house to which Part I of the War Legislation Amendment Act, 1916, applies, any Inspector of Factories may make application on behalf of that tenant for the determination by a Stipendiary Magistrate of the capital value of that dwellinghouse, pursuant to section seven of the said Act.

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20. (1.) Section eight of the War Legislation Amendment Act, Application o Act 1916, is hereby amended by omitting from the proviso the words to farnished dwellinghouses.

"or use of furniture."

(2.) If any dispute arises as to the standard rent of any dwelling-5 house let with the use of furniture, such dispute shall, on the application either of the landlord or tenant, or of an Inspector of Factories on behalf of a tenant, be determined by a Stipendiary Magistrate.

(3.) In any such case the Stipendiary Magistrate shall exclude 10 from the computation of the standard rent all moneys deemed by him to be properly payable in respect of the use of any furniture let with

that dwellinghouse.

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(4.) The Magistrate shall also have power to determine what proportion of the rent payable in respect of the dwellinghouse at the 15 date of the hearing of the application is properly chargeable in respect of the use of furniture.

PART V.

MISCELLANEOUS.

Mining Amendment.

21. (1.) While this section remains in force, paragraph (24A) Provisions as to 20 of section two hundred and fifty-four of the Mining Act, 1908, as set ropes. out in section seven of the Mining Amendment Act, 1914, shall be deemed to be suspended, and the following provisions shall have effect in lieu thereof, that is to say:—

(a.) Every winding-rope shall be recapped at intervals of not more than four months, and no winding-rope shall be used for raising or lowering persons in a shaft for more than five years, or for such less period in any case as the Inspector of Mines may deem to be necessary. winding-rope which has become too short for its purpose may be lengthened by splicing one length of rope thereon.

(b.) The rope to be so spliced on in any case as aforesaid shall be approved for the purpose by the Inspector of Mines, and the splicing shall be done in the presence of the Inspector, or in the presence of some person to be appointed by him in that behalf, and the spliced rope shall be used only after the consent of the Inspector has been given, and shall remain in use only for such time as he may allow. The approval or consent of the Inspector of Mines, to be given pursuant to this section, shall in every case be expressed in writing.

(c.) Notice of the time and place when any such splicing is to be done, or when any test of such splicing is to be made, shall be given to the workmen's inspectors appointed for the mine pursuant to section fourteen of the Mining

Amendment Act, 1914.

(d.) Safety cross-heads, approved by the Inspector, shall be attached to all appliances used for raising or lowering men or material in a shaft.

Duration of this section. (2.) This section shall remain in force during the present war with Germany, and for *twelve* months thereafter, and no longer.

Mortgages Extension Acts.

Application of Mortgages Extension Acts to securities over life insurance policies: 22. For the purposes of the Mortgages Extension Act, 1914, and its amendments, the term "mortgage" shall include and shall at all times since the passing of the Mortgages Extension Act, 1914, be deemed to have included an instrument of security granted over 10 or in respect of any policy for securing a life insurance, endowment, or annuity.

Permits to leave New Zealand.

Minister of Internal Affairs may require security to be given before issuing permit to any person to leave New Zealand.

- 23. Whereas by certain regulations made under the War Regulations Act, 1914, provision is made for the issue of permits to 15 leave New Zealand to persons desirous of leaving New Zealand for any place beyond the seas: And whereas, as a condition precedent to the issue of such permits, security by way of bond for the due return to New Zealand of the persons to whom such permits have been issued has in certain cases been required to be given: And 20 whereas no legal authority has existed for the requirement of such security, and it is desirable to confer such authority and to validate all bonds heretofore given as aforesaid: Be it therefore enacted as follows:—
- (1.) All bonds executed before the passing of this Act and given, 25 or purporting to be given, as security for the return to New Zealand of any person to whom a permit to leave New Zealand has been issued as aforesaid are hereby declared to be, and at all times heretofore to have been, of full effect and virtue according to the tenor thereof, as if the same had been executed and given pursuant to 30 statutory authority or requirement in that behalf.
- (2.) Before the issue of any permit to leave New Zealand under the regulations hereinbefore referred to, the Minister of Internal Affairs may require such security as he thinks fit by way of bond or otherwise, to be given for the due return to New Zealand of the 35 person to whom such permit is proposed to be issued.

Regulation of Trade and Commerce Amendment.

Governor-General may take possession of land and buildings required during time of war for any public purpose. 24. (1.) The power conferred on the Governor-General by section twenty-six of the Regulation of Trade and Commerce Act, 1914, by warrant under his hand, to authorize and direct any person 40 to seize and take possession on behalf and for the use of His Majesty of any goods or class of goods to be specified or described in such warrant, shall extend so as to authorize the Governor-General, by warrant as aforesaid, to authorize any person to take possession on behalf and for the use of His Majesty of any land or buildings or 45 other property that may be required for any public purpose by His Majesty or the Government of New Zealand.

(2.) The provisions of section twenty-nine of the Regulation of Trade and Commerce Act, 1914, shall not, unless the Governor-General by Order in Council otherwise specially directs, apply to any land that may be taken possession of on behalf of His Majesty under 5 this section, but all other provisions of that Act relating to compulsory requisitions in time of war shall, so far as applicable, apply in the case of requisitions under this section.

Retirement or Transfer of Officers employed in Public Services.

25. (1.) Subject to the provisions of the next succeeding Officers of Police 10 subsection, any warrant issued under section twenty-six of the Force may be retained in service Police Force Act, 1913, may from time to time during the continu- after retiring-age. ance of the present war, or within three months thereafter, be extended for such period, not exceeding six months at any one time. as the Governor-General thinks fit.

(2.) The power conferred on the Governor-General by the said section twenty-six and this section shall, during the period aforesaid, be exercised in the case of members of the Police Force below the rank of Sub-Inspector by the Minister of the Crown for the time

being having the Ministerial control of the Police Force.

26. (1.) Notwithstanding anything to the contrary in any Act, Officers in no person who is a contributor to—

(a.) The Public Service Superannuation Fund; or

(b.) The Teachers' Superannuation Fund; or

(c.) The Government Railways Superannuation Fund—

25 shall, during the continuance of the present war, be entitled to retire from service on superannuation without the consent of the Minister of the Crown for the time being having the Ministerial control of the office or Department in which any person, being a contributor to the Public Service Superannuation Fund, is employed, or of the 30 Minister of Education (in the case of contributors to the Teachers' Superannuation Fund), or of the Minister of Railways (in the case of contributors to the Government Railways Superannuation Fund).

(2.) Notwithstanding anything to the contrary in any Act, no officers not to be person who on the passing of this Act is, or hereafter becomes, one Department to 35 employed in any Department of the Government Service shall, another during during the continuance of the present war, be transferred from that continuance of war Department to any other Department of the Government Service of Minister. without the consent of the Minister of the Crown for the time being having the Ministerial control of the Department in which such

40 person is so employed.

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War Bursaries.

27. (1.) For the purpose of affording educational facilities to war bursaries for children of deceased or disabled members of the New Zealand educational Expeditionary Forces (including the New Zealand Naval Forces), of deceased or 45 there may from time to time be granted, as war bursaries under disabled members of New Zealand this section, such allowances for educational purposes as may be Expeditionary determined in accordance with regulations to be made by the Governor-General in Council in that behalf.

(2.) In addition to any allowance granted under the last pre-50 ceding subsection, there may be paid to the holder of any war bursary under this section who is obliged to live away from home in order to prosecute his studies, such additional amount, by way of lodging-

Government service not entitled, without leave, to retire on superannuation during continuance

allowance, not exceeding in any case an allowance at the rate of thirty pounds a year, as may be prescribed by regulations under this

(3.) If the holder of a war bursary, not being obliged to live away from home, is obliged to travel more than four miles daily each way in order to prosecute his studies, the amount of travelling expenses actually and reasonably expended by him for that purpose may be refunded.

(4.) All moneys payable under this section shall be paid out of moneys to be from time to time appropriated by Parliament for the 10 purpose.

(5.) The Governor-General may, from time to time, by Order in

Council gazetted, make regulations—

(a.) Prescribing the amounts that may be paid by way of war bursaries and other allowances under this section:

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(b.) Prescribing the educational purposes for which such war bursaries may be granted, and the terms and conditions upon which they may be held or enjoyed; and

(c.) Prescribing such other matters as may be necessary for the

purpose of giving effect to this section.

War Funds Amendment.

Definition of "war fund " extended.

28. Section two of the War Funds Act, 1915, is hereby amended by inserting, after paragraph (c) in the definition of "war fund," the following paragraph:

(cc.) For the acquisition of any sports-ground, recreation- 25 ground, or park, in commemoration of the services rendered in the present war by His Majesty's Naval or Military Forces, or any portion of those Forces.

29. The provisions of section six of the War Funds Act, 1915, (relating to the temporary investment of moneys belonging to a war 30 fund administered by the National War Funds Council), shall, with the necessary modifications, apply so as to authorize the temporary investment of moneys belonging to any other war fund by the trustees administering that fund:

Provided that in the case of a fund administered by any society 35 or trustees, not incorporated under the last-mentioned Act no moneys shall be invested pursuant to this section, except by way of deposit in the Post-Office Savings-Bank or in a bank carrying on business in New Zealand, without the precedent approval of the Minister of Internal Affairs.

30. (1.) It shall not be lawful for any person, after the passing of this Act, to raise or attempt to raise money for any war fund by promoting any bazaar, sale, entertainment, or exhibition, or by any similar means, or to solicit or receive contributions for a war fund, unless he is the holder of a permit granted under this section.

(2.) Application for a permit under this section may be made to, and such permits may be issued by, any of the following persons, namely:-

(a.) The Mayor of the city or borough or the Chairman of the county in which any bazaar, sale, entertainment, or 50 exhibition as aforesaid is to be held, or any collection is to be made;

Temporary investment of moneys not immediately required for purposes of fund.

Offence for unauthorized persons to collect moneys for war fund.

(b.) The President or Chairman of a society controlling a war fund for the benefit of which any such bazaar, sale, entertainment, or exhibition is to be held, or any such collection is to be made, or a trustee of any such war fund, if the society or the trustees of that fund have been incorporated under the provisions of the War Funds Act, 1915;

(d.) Any other person authorized by the Minister of Internal Affairs to issue permits for the purposes of this section:

Provided that a permit shall not be issued under this section to solicit or receive contributions or to raise moneys for any war fund unless the society or trustees having control of that fund have been incorporated under the last-mentioned Act, or unless the fund has 15 been approved by the Minister of Internal Affairs.

(c.) Any Superintendent or Inspector of Police; or

(3.) Notice of the approval by the Minister of any fund for the purposes of this section shall be forthwith published by him in the

Gazette.

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(4.) Any person who, not being the holder of a permit under this 20 section, directly or indirectly solicits contributions, or receives any contribution, whether in money or in kind, for or for the benefit of a war fund, or raises or attempts to raise money, in any manner hereinbefore referred to, for any war fund, commits an offence, and is liable, on summary conviction, to a fine not exceeding twenty 25 pounds.

(5.) Nothing in this section shall apply so as to prevent any person, not being the holder of a permit under this section, from soliciting contributions for a war fund by way of a general appeal at a public meeting or other assembly of persons, or from receiving any

30 such contributions.

(6.) Any permit issued under this section may at any time be revoked or suspended either by the Minister of Internal Affairs or by

the person who issued such permit.

(7.) This section is in substitution of section twenty-two of the Repeals. 35 War Funds Act, 1915, and that section and also sections thirty-nine and forty of the War Legislation Amendment Act, 1916, are hereby repealed.

War Regulations.

31. All regulations heretofore made under the War Regulations Validation of war 40 Act, 1914, and its amendments shall for all purposes whatever be regulations. deemed, as from the making thereof, to have been made with full power and authority, and to be and to have been valid and of full effect; and the powers, rights, duties, and liabilities of all persons in respect of all things done or suffered, whether before or after the 45 passing of this Act, shall be determined accordingly.

32. (1.) In addition to, and without in any manner restricting, Power to make the powers conferred by the last-mentioned Act and its amendments, further regulations. the Governor-General in Council may, by regulations under that Act, make such provisions as, having regard to the exigencies of the 50 present war or the conditions created thereby, he thinks advisable

for all or any of the following purposes, namely:—

(a.) For prohibiting or restricting the use of labour or capital in or in connection with or for the purposes of any industry, undertaking, or purpose that may be deemed by the Governor-General to be not essential or to be only partially essential for the public welfare:

(b.) For prohibiting or restricting the registration in New Zealand of companies proposing to carry on business in New Zealand, and for prohibiting or restricting any increase in the capital (whether share capital or debenture capital) of any company registered in New Zealand:

(c.) For prohibiting the commencement of business in New Zealand by any foreign company or for imposing such restrictions and conditions as may be deemed advisable on any such company proposing to commence business in New Zealand:

(d.) For regulating and controlling the delivery of goods in cities or boroughs with a view to effecting a saving of labour:

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(e.) For regulating, controlling, and enforcing the labour of alien enemies:

(f.) For requiring any person or persons, whether aliens or not, who are not employed or engaged in some industry, undertaking, or occupation deemed to be essential or partially essential for the public welfare, to become so employed or engaged or to take reasonable steps to 25 become so employed or engaged, or to show cause before a Stipendiary Magistrate why they should not be required to become so employed or engaged:

(g.) For the maintenance, control, and management of any industry, business, or undertaking that may be regarded 30 by the Governor-General as essential for or affecting

the public welfare:

(h.) For authorizing the employment, subject to such conditions as may be prescribed, of women or girls in any capacity in any industry or occupation in lieu of men, notwith- 35 standing anything in any Act to the contrary, if, in the opinion of the Governor-General in Council, such employment of women or girls in lieu of men will not be a source of danger to the safety of any person or persons.

(2.) Regulations made under this section for the purposes 40 mentioned in paragraph (d) hereof may confer powers on the Council of any city or borough, or generally on all such Councils, to make by-laws regulating and controlling the delivery of goods within the city or borough. Every person who commits a breach of any such by-law may be proceeded against as for the breach of a by-law made 45 under the Municipal Corporations Act, 1908.