AS REPORTED FROM THE COMMERCE AND MINING COM MITTEE]

House of Representatives, 9 November 1979.

Words struck out are shown in italics within bold round brackets, or with black rule at beginning and after last line; words inserted are shown in roman underlined with a double rule, or with double rule before first line and after last line.

Hon, Mr Adams-Schneider

COMMERCE AMENDMENT (NO. 2)

ANALYSIS

7	4	٠	1	_

- 1. Short Title
- 2. Interpretation
- 3. Commerce Commission
- 4. Acting Chairman
- 5. Associate members
- 6. Term of office
- 7. Orders prohibiting publication
- 8. Parties to proceedings
- 9. Representation of parties
- 10. Superannuation or retiring allow-
- 11. Members and officers to maintain secrecy 12. Application of this Part to Crown
- corporations
- 13. Application of this Part to the Crown generally
- 14. Trade practices deemed contrary to the public interest
- 15. Orders of Commission against certain trade practices
- 16. Trade practices against which Com-
- mission may make orders 17. Recommendations as price
- restraint 18. Individual resale price maintenance
- arrangements 19. Approval of collective pricing agreements and individual resale price maintenance agreements
- 20. Inquiry by Commission

- 21. Persons entitled to appeal
- 22. Provisions pending determination of appeal
- 23. Pyramid selling schemes
- 24. Misrepresentations regarding homeoperated businesses 25. Supply of trading stamps
- 26. Interpretation in relation to mergers and takeovers
- 27. Certain mergers and takeovers to be notified
- 28. Action on notification of merger or takeover proposal
- 29. Examiner may refer mergers or takeovers (including mergers or takeovers within Schedule 3A) to Commission
- 30. Examiner to report to Commission after investigation
- 31. Inquiry by Commission
- 32. Price control
- 33. Commission may hear appeals 34. Validity of decision of Secretary pending determination of appeal 35. Display of prices of services
- 36. Documents under seal or Chairman's signature to be judicially noticed
- 37. Case may be stated for Administrative Division of Supreme Court
- 38. Registers
- 39. First Schedule amended
- 40. Repeals

A BILL INTITULED

An Act to amend the Commerce Act 1975 and to repeal the **Trading Coupons Act 1931**

BE IT ENACTED by the General Assembly of New Zealand in Parliament assembled, and by the authority of the same, as follows:

5

1. Short Title—This Act may be cited as the Commerce Amendment Act (No. 2) 1979, and shall be read together with and deemed part of the Commerce Act 1975* (hereinafter referred to as the principal Act).

10

2. Interpretation—(1) Section 2 (1) of the principal Act is hereby amended by inserting, after the definition of the term "trade association", the following definition:

"'Trading coupon' includes any coupon, stamp, token, cover, package, document, or other thing issued for 15 delivery, either directly or indirectly, to the purchaser of any goods or services which, by itself or with any other trading coupon or trading coupons. or with any other act or thing, and whether or not it has to be produced or surrendered to any person, 20 entitles or purports to entitle the holder thereof to receive in respect of the purchase of such goods or services any discount or any other gift, allowance, concession, or benefit of any kind whatsoever:".

(2) Section 2 (1) of the principal Act is hereby amended 25 by revoking the definition of the term "working day" (as inserted by section 23 (3) of the Commerce Amendment Act

1976), and substituting the following definition: "'Working day' means any day of the week other

30

"(a) Saturday, Sunday, Good Friday, Easter Monday, Anzac Day, Labour Day, the Sovereign's birthday, and Waitangi Day; and

"(b) A day in the period commencing with the 25th day of December in any year and ending with 35 the 15th day of January in the following year."

(3) The Commerce Amendment Act 1976 is hereby amended by repealing so much of the Third Schedule as relates to the insertion in section 2 of the principal Act of the definition of the term "working day".

- 3. Commerce Commission—Section 3 (2A) of the principal Act (as inserted by section 4 of the Commerce Amendment Act 1976) is hereby amended by omitting the words "Minister of Justice", and substituting the word "Attorney-General".
- 4. Acting Chairman—Section 3A (2) of the principal Act (as inserted by section 5 (1) of the Commerce Amendment Act 1976) is hereby amended by omitting the words "Minister may by writing appoint an ordinary member or members of the Commission", and substituting the words, 10 "members of the Commission appointed under section 3 of this Act shall, by resolution, appoint one of their number".
- 5. Associate members—The principal Act is hereby amended by inserting after section 3A (as inserted by section 5 (1) of the Commerce Amendment Act 1976), the following 15 section:

"3B. (1) The Minister may from time to time appoint any

person to be an associate member of the Commission.

"(2) An associate member shall be appointed, only in relation to a matter to be specified in the instrument of 20 his appointment, for a period commencing on a day specified in that instrument and ending with the day on which the Commission completes its duties in relation to that matter.

"(3) A person may be appointed an associate member of the Commission in respect of more than one matter, either 25 at the time of his first appointment or from time to time.

- "(4) Subject to subsection (5) of this section, an associate member shall be deemed a member of the Commission for the purposes of the exercise of any function or power, or the performance of any function or duties, of a member 30 of the Commission under this Act and, except where this section or the context otherwise requires, a reference in this Act to a member shall be construed as including a reference to an associate member.
- "(5) Any associate member may attend and vote only 35 at a meeting of the Commission relating to the matter specified in the instrument of appointment of that associate member (including a meeting relating to matters incidental to the matter so specified)."
- 6. Term of office—Section 4 (3) (a) of the principal Act 40 is hereby amended by omitting the words "that was wholly heard", and substituting the words "in which he took part and which was commenced".

Struck Out

7. Orders prohibiting publication—Section 9 (3) (c) of 45 the principal Act is amended by omitting the word "hearing", and substituting the word "meeting".

8. Parties to proceedings—Section 14 of the principal Act (as substituted by section 8 (1) of the Commerce Amendment Act 1976) is amended by inserting, after subsection (1), the

following subsection:

"(1A) Notwithstanding anything in subsection (1) of this section, in any proceedings relating to an application made under section 29 or section 92 of this Act, or to an inquiry under section 76 (1) of this Act, the applicant, or, as the case may be, the participants in the merger or takeover proposal, shall be entitled to appear and be represented, without 10 application in that behalf, as a person or persons who justly ought to be heard."

5

9. Representation of parties—Section 15 (3) of the principal Act (as substituted by section 8 (1) of the Commerce Amendment Act 1976) is hereby amended by omitting the 15 words "any party to the proceedings, or the person who furnished the information, particulars, or documents to supply some or all of the information, particulars, or documents", and substituting the words "that some or all of the information, particulars, or documents be supplied".

10. Superannuation or retiring allowances—(1) The principal Act is hereby amended by inserting, after section 17A (as inserted by section 10 (1) of the Commerce Amendment Act 1976), the following section:

"17B. For the purpose of providing a superannuation fund 25 or retiring allowance for officers and employees of the Commission, or for members of the Commission, sums by way of subsidy or contribution shall, in the case of officers and employees of the Commission, and may, in the case of the members of the Commission, from time to time be paid into 30 any scheme under the National Provident Fund Act 1950 containing provision for employer subsidy or into any other employer-subsidised scheme approved by the Minister of Finance for the purposes of this section."

- (2) Section 17A of the principal Act (as inserted by 35) section 10 (1) of the Commerce Amendment Act 1976) is hereby consequentially amended by repealing subsection (5).
- 11. Members and officers to maintain secrecy—Section 19 (1) of the principal Act is amended by repealing paragraph (b), and substituting the following paragraph: 40

"(b) Before he begins to perform any official duty under this Act, take and subscribe to such oath of fidelity and secrecy as may be prescribed, which oath may be administered—

> "(i) By any member of the Commission or by any Justice of the Peace or by any barrister or

solicitor of the Supreme Court; or

"(ii) Where the oath is required for the purposes of section 81_J (3) (b) of this Act, by any person who is engaged or employed in connection with the work of the Examiner and who has himself taken and subscribed to an oath in accordance with this section."

12. Application of this Part to Crown corporations—The 15 principal Act is hereby amended by inserting, after section 20, the following section:

Struck Out

"20a. Every body corporate which is an instrument of the Crown in respect of the Government of New Zealand or which 20 is a Government Department or a permanent head of a Government Department shall be a person to whom this Part of this Act applies and against whom a prosecution may be brought in respect of an offence against any provision of this Part of this Act."

New

"20A. Every body corporate—

"(a) Which is-

"(i) An instrument of the Crown in respect of the Government of New Zealand; or

"(ii) A Government Department; or

"(iii) A permanent head of a Government Department; and

"(b) Which is carrying on any trade,—

is a person to whom this Part of this Act applies and against 35 whom a prosecution may be brought in respect of an offence against any provision of this Part of this Act."

13. Application of this Part to the Crown generally—The principal Act is hereby amended by inserting, after section 20A (as inserted by section 12 of this Act), the following 40 section:

10

5

25

Struck Out

"20B. Any person who is directly affected by any act or omission of the Crown which, if done by a person to whom this Part of this Act applies, would constitute an offence against any provision of this Part of this Act, or any organisation representing any person so affected, may apply to the Supreme Court for a declaration that the Crown has acted in contravention of a provision of this Part of this Act, and, for the purposes of any such application, the Crown shall be deemed to be a person to whom this Part of this Act applies."

10

15

New

"20B. Where a person is directly affected by an act or omission of the Crown,—

"(a) Which occurs in the course of the carrying on by

the Crown of any trade; and

"(b) Which, if done or omitted by a person to whom this Part of this Act applies, would constitute an offence against any provision of this Part of this Act,-

the person so affected, or any organisation representing the 20 person so affected, may apply to the Supreme Court for a declaration that the Crown has acted in contravention of a provision of this Part of this Act; and, for the purposes of any such application, the Crown shall be deemed to be a person to whom this Part of this Act applies."

25

- 14. Trade practices deemed contrary to the public interest—(1) Section 21 (4) (b) of the principal Act is hereby amended—
 - (a) By omitting the words "among other things", and substituting the words "where in the opinion of the 30 Commission it is practicable to do so"; and

(b) By adding the word "; and".

(2) Section 21 (4) of the principal Act is further amended by adding the following paragraph:

'(c) Have regard to any other matter it thinks relevant." 35

15. Orders of Commission against certain trade practices— Section 22 (1) of the principal Act is hereby amended by inserting, after the words "section 40 (4)", the words "or section 40 (4A)".

16. Trade practices against which Commission may make orders—(1) Section 23 (1) of the principal Act is hereby amended by repealing paragraph (a), and substituting the following paragraph:

"(a) Any agreement or arrangement between any combination of persons engaged in the business of selling

goods or services to engage in conduct—

"(i) Hindering or preventing the sale or supply of goods or services between any persons engaged in the selling of goods or services; or

"(ii) Limiting or restricting the terms and conditions of sale or supply between any persons engaged in the selling of goods or services:".

(2) Section 23 (1) of the principal Act is hereby further 15 amended by omitting from paragraphs (b) to (d) the word "only" wherever it appears.

(3) Section 23 (1) of the principal Act is hereby further amended by inserting, after paragraph (f), the following

paragraph:

5

10

20 "(fa) Any scheme that involves the issue and redemption of a trading coupon in connection with the sale or supply of any goods or services by any person who sells goods or services to any other person (being, in the case of a sale of goods, a person who purchases them for a purpose other than resale):".

(4) Section 23 (5) of the principal Act is hereby amended by omitting the words "credit, discount", and substituting the words "discount, credit, or delivery, or upon product or

service guarantee terms or upon other terms".

30 17. Recommendations as to price restraint—Section 25 of the principal Act is hereby amended—

(a) By inserting, after the words "under section 82 of this Act", the words, "or subject to price restraint under section 83 of this Act,":

35 (b) By inserting, after the words, "imposition of price control", the words, "or price restraint".

18. Individual resale price maintenance arrangements—
(1) The principal Act is hereby amended by repealing section 28 (as substituted by section 16 (1) of the Commerce Amend40 ment Act 1976), and substituting the following section:

"28. (1) Subject to subsections (4) and (5) of this section, no person shall be a party to any agreement or arrangement—

"(a) Between a wholesaler and a retailer, being an agreement or arrangement by or pursuant to which the wholesaler indicates, directly or indirectly, to the retailer—

"(i) A resale price of goods supplied to the retailer by or on behalf of the wholesaler; or "(ii) For imposition by the retailer, conditions of sale affecting the resale price of goods supplied to the retailer by or on behalf of the wholesaler; or "(iii) Both; or "(b) Between 2 or more wholesalers, being an agreement or arrangement by or pursuant to which one of those wholesalers, being a wholesaler by whom or on whose behalf goods are supplied to another of 10 those wholesalers, indicates, directly or indirectly, to the wholesaler to whom the goods are supplied— "(i) A resale price of the goods supplied; or "(ii) For imposition by that wholesaler, conditions of sale affecting the resale price of the goods 15 supplied; or (iii) Both; unless the particular agreement or arrangement has been approved by the Commission pursuant to section 29 of this Act, and any conditions imposed by the Commission under 20 that section are being observed. "(2) Subsection (1) of this section shall apply in respect of any agreement or arrangement of the type described in that subsection to the extent that the agreement or arrangement is carried on in New Zealand, notwithstanding that 25 one or more of the parties to the agreement or arrangement does not carry on business in New Zealand. "(3) Subsection (1) of this section shall apply in respect of any agreement or arrangement of the type described in that subsection whether or not the agreement or arrangement is 30 intended to be enforceable by legal proceedings. "(4) Subsection (1) of this section shall not apply in respect of any agreement or arrangement of the type described in that subsection and the approval of the Commission to the agreement or arrangement shall not be required, if— 35 "(a) The agreement or arrangement is one under which— "(i) Any resale price that is indicated is a suggested price only and any conditions of sale that are indicated and affect the resale price are suggested conditions of sale only; and "(ii) The retailer or wholesaler or prospective retailer or wholesaler to whom the goods are

supplied or are to be supplied incurs or would incur, as the case may be, no sanctions of any kind if he charges or proposes to charge a resale 45

price other than a price indicated by or pursuant to the agreement or arrangement or does not impose or does not propose to impose the suggested conditions of sale or any one or more of them; and

"(b) Every price list which is issued by a wholesaler and which shows any indicated resale price or any indicated conditions of sale affecting the resale price,—

"(i) Identifies, as the issuer of the price list and by his full name, the wholesaler by whom the price

list is issued; and

"(ii) Contains, in a prominent position and in prominent and legible characters a statement to

the following effect:

'Any resale price or margin or conditions of sale set out or indicated herein are suggestions only. Other prices may be charged, and other conditions of sale may be imposed, in relation to the goods to which the price or margin or conditions of sale relate, without the risk of the issuer of this notice or the supplier of the goods applying sanctions of any kind'; and

New

"(c) The wholesaler has given to the Commission, in such form as the Commission requires, particulars of the agreement or arrangement.

"(5) Nothing in this section shall apply to any trade

practice expressly authorised by any other Act.

"(6) Notwithstanding that any agreement or arrangement to which subsection (1) of this section applies complies with subsection (4) of this section, the Commission may, at any time after conducting an inquiry or dispensing with an inquiry following a report made by the Examiner after investigation by him in accordance with sections 38 to 40 of this Act, make an order with respect to that agreement or arrangement if it finds it is or is likely to be contrary to the public interest in terms of section 21 of this Act. All provisions of section 22 and of sections 24, 25, 26, and 41 of this Act shall apply with all necessary modifications as if the agreement or arrangement were described in section 23 (1) of this Act.

"(7) Every person commits an offence against this Act who acts in contravention of subsection (1) of this section.

2

5

10

15

20

"(8) Every wholesaler commits an offence against this Act who, for the purposes of an agreement or arrangement which is of the type described in subsection (1) of this section but which is not approved under that subsection, suggests resale prices, or conditions of sale affecting resale prices, to a retailer or wholesaler or prospective retailer or wholesaler and does so other than in accordance with the procedure set out in paragraphs (a) to (c) of subsection (4) of this section."

(2) Section 16 (1) of the Commerce Amendment Act 1976

is hereby consequentially repealed.

19. Approval of collective pricing agreements and individual resale price maintenance agreements—Section 29 of the principal Act is hereby amended by repealing subsection

(8), and substituting the following subsection:

(8) Where approval of a trade practice has been granted 15 under this section, or is deemed to have been so granted, the Commission, on its own motion or on the application of the Examiner or of the person on whose application the practice was approved or of any person carrying on that trade practice, may at any time-

"(a) Revoke the approval; or

"(b) Alter or revoke any conditions subject to which the approval was granted or is deemed to have been granted; or

"(c) Impose new or additional conditions."

25

20

10

20. Inquiry by Commission—(1) Section 41 (1) of the principal Act is hereby amended by inserting, after the words "subsection (4)", the words "or subsection (4A)".

(2) Section 41 of the principal Act is hereby further

amended by adding the following subsection:

30 "(3) In determining, under subsection (2) of this section, whether the trade practice to which the Examiner's report relates is contrary to the public interest, the Commission shall not be confined to a consideration of—

"(a) The categories of trade practices set out in that report; 35

- "(b) The effects of the practice as seen by the Examiner and set out in that report."
- 21. Persons entitled to appeal—Section 44 of the principal Act is amended by inserting, before paragraph (a), the 40 following paragraph:

"(aa) Any person who has appeared or been represented in the proceedings to which the appeal relates,

> "(i) A person who appears or is represented in the proceedings by leave of the Commission under

section 14 (1) (a) of this Act; or

"(ii) A person who appears or is represented in the proceedings by leave of the Commission under section 14 (1) (b) of this Act and who is given leave, pursuant to section 15 (2) of the Act, to adduce evidence and cross-examine witnesses in the proceedings:".

22. Provisions pending determination of appeal—The principal Act is hereby amended by repealing section 47, and 15 substituting the following section:

"47. Where an appeal is brought under any provision of this Part of this Act against any decision or order of the Commission, the decision or order to which the appeal relates shall, unless the Court otherwise orders, remain in full 20 force pending the determination of the appeal."

23. Pyramid selling schemes—(1) The principal Act is hereby amended by inserting, after section 48, the following section:

"48A. (1) Every person commits an offence against this 25 Act who acts as the promoter of, or operates, a pyramid selling scheme.

New

"(1A) For the purposes of this section, but subject to subsections (2) and (3) of this section, the term 'pyramid 30 selling scheme' means a scheme—

"(a) Which provides for the sale or distribution of goods

or services or both for reward; and

"(b) Which, to many participants in the scheme, constitutes primarily an opportunity to sell an investment opportunity rather than an opportunity to sell goods or services; and

"(c) Which is or is likely to be unfair to many of the

participants in the scheme in that-

"(i) The financial rewards of many of those participants are dependent on the recruitment 40 of additional participants (whether or not at successively lower levels); and

10

5

"(ii) The number of additional participants in the scheme that must be recruited to produce reasonable financial rewards to participants in the scheme is not attainable or is not likely to be attainable by many of the participants in the scheme.

5 e

"(2) For the purposes of this section, the term 'pyramid selling scheme', subject to subsection (3) of this section, includes an arrangement for the supply of goods or services 10 pursuant to an arrangement of the type commonly known as a chain letter arrangement.

"(3) For the purposes of this section the term 'pyramid selling scheme' does not include any scheme or activities (including all or any of the activities of a particular person 15 or a particular class of person) for the time being declared by the Minister, by notice in the *Gazette*, to be excluded from that term."

Struck Out

(2) Sections 31 to 37 of the principal Act and section 18 20 of the Commerce Amendment Act 1976 are hereby repealed.

New

(2) The following enactments are hereby repealed:

(a) Sections 31 to 37 of the principal Act:

(b) Paragraphs (c), (d), and (h) of section 44 of the 25 principal Act:

(c) Section 18 of the Commerce Amendment Act 1976.

(3) The principal Act is hereby consequentially amended in the manner set out in the Schedule to this Act.

24. Misrepresentations regarding home-operated busines- 30 ses—The principal Act is hereby amended by inserting, after section 48A (as inserted by section 23 of this Act), the following section:

"48B. Every person commits an offence against this Act who makes any false or misleading statement or publishes or 35 causes to be published any false or misleading advertisement concerning the profitability or risk or any other material aspect of any business activity that—

"(a) Is represented as one that can be, or can be to a substantial extent, carried on at or from a person's 40

place of residence; or

- "(b) Involves the selling of goods other than by a wholesaler or retailer at normal wholesale or retail premises, or the sale of services by a person other than the person who is to supply the services."
- 25. Supply of trading stamps—The principal Act is hereby amended by inserting, after section 49, the following section: "49A. (1) Every person commits an offence against this Act who supplies or arranges for the supply of any coupon, stamp, token, cover, package, document, or other thing either directly or indirectly to any manufacturer, packer, importer, distributor, or seller of any goods or to any seller of services and undertakes to redeem the coupon, stamp, token, package, document, or other thing, or that it will be redeemed, whether or not it has to be produced or surrendered to any person by giving or delivering to the holder thereof any money, goods, or service.

"(2) Nothing in subsection (1) of this section applies to any coupon, stamp, token, cover, package, document, or thing issued directly or indirectly in connection with any goods or services by the manufacturer, packer, importer, distributor, or seller of the goods or by the seller of the services, being a coupon, token, cover, package, document, or thing which by itself or with any other act or thing entitles or purports to entitle the holder thereof to receive any money from 25 the issuer, whether or not it has to be produced or surrendered to any person.

"(3) In this section the term 'seller', in relation to any goods, means the person by whom the goods are sold to a person who purchases them for a purpose other than resale."

30 Cf. 1931, No. 38, ss. 2, 4A; 1969, No. 15, s. 3

26. Interpretation in relation to mergers and takeovers—
(1) The definition of the term "merger or takeover proposal" in section 67 (1) of the principal Act (as substituted by section 22 of the Commerce Amendment Act 1976) is 35 hereby amended:

(a) By omitting from paragraphs (a) to (d) the words "involving the making of an offer or offers"

wherever they appear:

(b) By omitting from paragraphs (a) to (d) the words "50 percent or more" wherever they appear, and substituting in each case the words "more than 50 percent":

(c) By omitting from paragraph (c), and also from paragraph (d), the word "net" wherever it appears.

(2) Section 67 (1) of the principal Act (as substituted by section 22 of the Commerce Amendment Act 1976) is hereby amended by repealing the definition of the term "offer".

(3) Section 67 (3) (d) of the principal Act is hereby amended by omitting the words "within the meaning of the Companies Act 1955".

(4) Section 67 (4) of the principal Act is hereby amended:

(a) By omitting the words "50 percent or more" wherever 10 they appear, and substituting in each case the words "more than 50 percent":

(b) By omitting from paragraphs (a) to (c) the words "offer or offers involved in the proposal relate" wherever they appear, and substituting in each case 15 the words "proposal relates":

(c) By omitting from paragraphs (c) and (d) the word "net" wherever it appears.

(5) Section 67 (5) of the principal Act is hereby amended—

(a) By omitting the word "net":

(b) By omitting from the proviso the word "different" in both places where it appears, and substituting in each case the word "higher".

(6) Section 67 of the principal Act is hereby amended by 25 adding the following subsection:

Struck Out

"(11) For the purposes of this Part of this Act, the voting power at any general meeting of a company shall be determined without reference to any restriction or limitation upon 30 the voting rights of any shares in that company, other than any restriction or limitation which applies to the voting rights of any specified preference shares in that company."

New

"(11) For the purposes of this Part of this Act, the voting 35 power at any general meeting of a company shall be determined without reference to any restriction or limitation placed by the articles of the company upon the voting rights of a member in respect of any shares in that company."

27. Certain mergers and takeovers to be notified— 40 (1) Section 68 of the principal Act (as substituted by section 22 of the Commerce Amendment Act 1976) is hereby amended by repealing subsection (1), and substituting the following subsections:

"(1) Written notice of every merger or takeover proposal coming within any of the classes described in the Third Schedule to this Act shall be given to the Examiner by or on behalf of one or more of the participants involved.

"(1A) Notice under subsection (1) of this section shall

be given—

15

20

25

"(a) Where the merger or takeover proposal involves a scheme for the acquisition of the shares of a company (other than a private company) by the making of an offer or offers to the shareholders of that company, not later than the day on which the offer or the first of the offers is first communicated to the shareholders; and

"(b) In any other case as soon as practicable after the

earlier of the following times:

"(i) The time at which the merger or takeover proposal first has the provisional acceptance of the parties to it; or

"(ii) The time at which the merger or takeover proposal first appears to the party notifying the

Examiner as likely to be implemented:

"Provided that the Examiner may, in his discretion, accept a notice given earlier than the time prescribed by this paragraph.

(2) Section 68 of the principal Act is hereby amended by

adding the following subsection:

- "(11) Notwithstanding anything in subsection (1A) (b) or subsection (8) of this section, where the Examiner is of the opinion that a merger or takeover proposal in respect of which a notice has been given under subsection (1) of this section is unlikely to be implemented he may, in his discretion, return the notice to a person by or on whose behalf it was given."
- 28. Action on notification of merger or takeover proposal—35 (1) Section 69 of the principal Act (as substituted by section 22 of the Commerce Amendment Act 1976) is hereby amended by omitting from subsection ((1)) (2) the words "in the matter", and substituting the words "on the matter".
- (2) Section 69 of the principal Act (as so substituted) is 40 hereby amended by inserting, after subsection (2), the following subsection:

- "(2A) If, during the period specified in subsection (1) of this section, the Examiner concludes that it is doubtful whether the merger or takeover proposal is or is likely to be contrary to the public interest, he may, in his discretion but subject to subsection (5) of this section, by notice in the Gazette, notify his intention to report to the Commission on the matter after full investigation in terms of section 74 of the Act."
- (3) Section 69 of the principal Act (as so substituted) is hereby amended by inserting in subsection (4), and also 10 in subsection (5), after the words "subsection (2)", the words "or subsection (2A)".
- (4) Section 69 of the principal Act (as so substituted) is hereby amended by omitting from subsection (6) the words "to enable the Examiner to give consideration to any written 15 representations made under subsection (5) of this section", and substituting the words "of enabling the Examiner to give written notice under subsection (5) of this section or to give consideration to any written representations made under that subsection".
- (5) Section 69 of the principal Act (as so substituted) is hereby amended by inserting in subsection (7), before the word "Nothing", the words "Subject to section 70 (7) of this Act".

- 29. Examiner may refer mergers or takeovers (including 25 mergers or takeovers within Schedule 3A) to Commission-Section 72 (2) (b) of the principal Act (as substituted by section 22 of the Commerce Amendment Act 1976) is hereby amended by omitting the words "section 68 (2)", and substituting the words "section 68 (2) (b)". 30
- 30. Examiner to report to Commission after investigation— Section 75 (4) of the principal Act (as substituted by section 22 of the Commerce Amendment Act 1976) is hereby amended by omitting the words "this section" where they first appear, and substituting the words "that section". 35
- 31. Inquiry by Commission—Section 76 of the principal Act (as substituted by section 22 of the Commerce Amendment Act 1976) is hereby amended by repealing subsection (7), and substituting the following subsection:

"(7) The Commission shall complete its inquiry within (60) 55 working days after the date of receipt of the report made to the Commission under section 75 of this Act, or within such further time, not exceeding (40) 35 working 5 days, as the Commission determines is necessary for the proper conduct of the inquiry and for its deliberation on the subject of the inquiry."

New

31A. Powers in relation to certain contraventions—10 (1) Section 811 (1) of the principal Act (as inserted by section 22 of the Commerce Amendment Act 1976) is hereby amended by adding the following paragraph:

- "(c) If the Examiner considers that it is doubtful whether the transaction is or is likely to be contrary to the public interest, he may, in his discretion, by notice in the Gazette, refer the transaction to the Commission for inquiry and determination as if that transaction were a merger or takeover duly notified to the Commission under section 71 (1) of this Act; and all the provisions of this Part of this Act shall apply accordingly with all necessary modifications."
- (2) The said section 811 (1) is hereby consequentially amended by adding to paragraph (b) the expression"; or".
- 32. Price control—Section 82 of the principal Act is hereby amended by repealing subsections (7) to (9), and substituting the following subsections:
- "(7) The Minister may refer the subject-matter of any amendment to or revocation of, or any proposed amendment 30 to or revocation of, the Positive List to the Commission for inquiry and report to him by such date as he shall specify.
- "(8) Where any amendment to or revocation of the Positive List is effected without the subject-matter of that amendment or revocation having first been referred to the Commission for inquiry and report, any person, organisation, or trade association, who or which—
 - "(a) Represents the interests of any person selling or supplying the goods or services to which, in the case of an amendment, the amendment relates; or
- 40 "(b) Is a bulk purchaser or user of the goods or services to which the amendment or revocation relates; or

15

"(c) Represents, in the opinion of the Minister, a substantial number of consumers or users of the goods or services to which the amendment or revocation relates—

may apply in writing to the Minister not sooner than 6 months after the date of publication of that amendment or revocation in the *Gazette*, for the omission from or addition to the Positive List of those goods or services and the Minister may, in his discretion, refer the matter to the Commission under subsection (7) of this section."

10

15

20

33. Commission may hear appeals—Section 99 (2) (c) of the principal Act (as substituted by section 30 (1) of the Commerce Amendment Act 1976) is hereby amended by omitting the words "on the ground that the decision is of manifest importance to such consumers or users".

34. Validity of decision of Secretary pending determination of appeal—Section 100 of the principal Act (as substituted by section 31 of the Commerce Amendment Act 1976) is hereby amended by repealing subsection (1), and substituting the following subsection:

"(1) Subject to subsection (2) of this section, the decision of the Secretary appealed from shall remain in full force pending the determination of the appeal:

"Provided that, with the consent of the Commission, the Secretary may exercise his powers under subsections (4) and 25 (5) of section 92 of this Act, in relation to any subsequent application made by the appellant under section 92 (1) of this Act before the determination of the appeal."

New

34A. Commission may refer appeals back to Secretary—30 (1) The principal Act is hereby amended by repealing section 102 (as amended by section 33 of the Commerce Amendment Act 1976), and substituting the following section:

"102. (1) Notwithstanding anything to the contrary in section 101 of this Act, the Commission may in any case, 35 before determining any appeal or instead of determining any appeal, refer the matter back to the Secretary for reconsideration together with a note of the matters to be taken into account in such reconsideration.

"(2) Where the Commission, before determining any 40 appeal, refers the matter back to the Secretary under subsection (1) of this section for reconsideration, that reference

New

back shall have the effect of staying the proceedings on the appeal until the Secretary's reconsideration of the matter has been completed."

(2) Section 33 of the Commerce Amendment Act 1976 is

hereby consequentially repealed.

35. Display of prices of services—The principal Act is hereby amended by inserting, after section 108, the following section:

10 "108A. (1) The Minister may from time to time, by notice published in the Gazette, direct that any suppliers of services or class or classes of suppliers of services specified in the notice who charge for the performance of the services specified in the notice (being services which are not for the time being 15 subject to a price order or special approval under this Part of this Act) shall keep a statement of the prices charged for the performance of those services prominently displayed in such one or more places in their places of business as the notice specifies.

20 "(2) A notice under this section may be combined with a notice published pursuant to subsection (1) or subsection

(2) of section 108 of this Act.

f(3) Every person commits an offence against this Act who does any act in contravention of or fails to comply in any 25 respect with any obligation or duty imposed on him by a notice published under this section."

36. Documents under seal or Chairman's signature to be judicially noticed—The principal Act is hereby amended by

30 inserting, after section 121, the following section:

"121A. Every document bearing the seal of the Commission shall be received in evidence without further proof, and the signature of the Chairman of the Commission shall be judicially noticed in or before any Court or before any 35 person or officer acting judicially or under any power or authority conferred by this Act, if the signature is attached to some order, certificate, or other official document made or purporting to be made under this Act.

(2) For the purpose of subsection (1) of this section no 40 proof shall be required of the handwriting of the Chairman

of the Commission.

37. Case may be stated for Administrative Division of Supreme Court—Section 122 of the principal Act is hereby amended by omitting the words "Chairman of the".

38. Registers—The principal Act is hereby amended by

5

inserting, after section 130, the following section:

"130A. (1) The Commission shall maintain, in such form as it thinks fit, a register or registers in which may be entered or filed any report, notice, application, evidence, submission, or other document or thing given or made to the Commission 10 under this Act.

"(2) Every register maintained pursuant to <u>subsection (1)</u> of this section shall be made available, in whole or in part, for inspection, copy, or publication by such persons, in such manner, and subject to such conditions as the Commission 15 may order from time to time.

"(3) This section is subject to any order for the time being in force and made under section 9 of this Act by the

Commission."

- 39. First Schedule amended—The First Schedule to the 20 principal Act is hereby amended by omitting the words "The Tourist Hotel Corporation Act 1974".
- 40. Repeals—The Trading Coupons Act 1931 and the Trading Coupons Amendment Act 1969 are hereby repealed.

SCHEDULE

Section 23 (3)

Section Amended	Amendment		
Section 20	By repealing paragraph (c), and substituting		
	the following paragraph:		
	"(c) Trade practices which are pro- hibited unless approved by the		
	Commission, being practices dealt with under sections 27 to		
	30 of this Act under the heading of Pricing Agreements."		
Section 39	By repealing this section, and substituting the		
	following section:		
-	"39. Conciliation provisions—(1) Where		
	after investigation pursuant to section		
	38 (1) (a) of this Act the Examiner is of the opinion that any person is carrying		
	on a trade practice contrary to the public		
	interest, the Examiner shall furnish to		
	that person a statement in writing:		
	"(a) Informing him of the Examiner's opinion as to the practice which		
	he believes is being carried on		
	by that person; and		
	"(b) Stating on which of the grounds		
	referred to in section 21 of this Act he bases his opinion; and		
	"(c) Requiring him to reply in writing		
	within 21 days stating:		
	"(i) Whether or not he		
	accepts the Examiner's opinion "(ii) Whether or not he is		
	prepared to abandon forthwith		
	the practice in question:		
	"(iii) Whether or not he is		
	prepared to alter the trade practice in question so that it		
	conforms with the Examiner's		
	opinion of the public interest		
	"(2) Where after investigation pursuant		
	to section 38 (1) (b) of this Act, the		
	Examiner is of the opinion that the carrying on of, or the proposal to carry on		
	any practice to which any application		
	referred to him by the Commission relates		
	is or may be contrary to the public		
	interest, the Examiner shall furnish to the		

${\bf SCHEDULE--} continued$

Section Amended	Amendment		
Section 39—continued	"(a) Informing the applicant of the		
	Examiner's opinion: "(b) Stating on which of the grounds		
	set out in section 21 of this		
	Act the Examiner bases his		
	opinion:		
	"(c) Requiring the applicant to reply		
	in writing within 21 days stating:		
	"(i) Whether or not he		
	accepts the Examiner's opinion:		
	"(ii) Whether or not he is		
·	prepared to withdraw the application for approval and,		
	if the case so requires, to aban-		
	don forthwith the practice:		
	"(iii) Whether or not he is		
	prepared to alter the practice		
	or proposed practice in ques- tion so that it conforms with		
	the public interest.		
	"(3) Where any person to whom the		
	Examiner has furnished a statement in		
	accordance with subsection (1) or sub-		
	section (2) of this section does not reply		
	in accordance with the subsection under		
	which the statement was furnished, the Examiner shall forthwith report to the		
	Commission in accordance with section		
	40 of this Act.		
	"(4) Where any such person replies in		
	accordance with subsection (1) (c) or		
	subsection (2) (c) of this section, the		
	Examiner, if he considers the person,		
	although carrying on or proposing to carry on a practice which, in the opinion of		
	the Examiner, is or may be contrary to		
	the public interest, might agree to carry		
	out such of the following actions as are		
	appropriate, namely—		
	"(a) To abandon the practice: "(b) To withdraw the application:		
	"(c) To alter the practice or the pro-		
	posed practice so that it con-		
	forms with the public interest—		

SCHEDULE—continued

CONSEQUENTIAL AMENDMENTS TO PRINCIPAL ACT—continued

Section Amended	Amendment		
Section 39—continued	shall invite that person to confer with him for the purpose of reaching agreement on the nature of a recommendation to be made by the Examiner to the Commission. "(5) In any case where the Examiner invites any person to confer with him under subsection (4) of this section he shall, if necessary for the purpose of reaching agreement with that person, allow 14 days from the date of inviting that person to confer with him, or such longer period as the Examiner in special circumstances thinks fit, before reporting to the Commission in accordance with section 40 of this Act. "(6) This section shall not apply to any of the practices which are offences against any of the provisions of sections 48 to 57 of this Act."		
Section 40	By repealing paragraphs (a) and (b) of subsection (2), and substituting the following paragraphs: "(a) The nature of the trade practice: "(b) The person or persons who are parties to the trade practice:" By repealing paragraph (d) of subsection (2), and substituting the following paragraph: "(d) In the case of a trade practice or proposed trade practice investigated under section 38 (1) (b) of this Act,— "(i) Whether in his opinion, the practice has or is likely to have effects contrary to the public interest; and "(ii) By reference to section 21 (1) of this Act, the grounds on which he bases his opinion; and "(iii) The result of any action by the Examiner under section 39 of this Act in respect of the trade practice in question; and		

SCHEDULE—continued

CONSEQUENTIAL AMENDMENTS TO PRINCIPAL ACT-continued

Section Amended	Amendment		
Section 40—continued	"(iv) Whether he considers the application should be approved and, if so, whether or not it should be approved with or without conditions and whether any other action should be taken by the Commission." By omitting from subsection (5) the words "or any proposed pyramid selling scheme" and the words "or to the promoter of the pyramid selling scheme". New		
Section 43	By omitting the words "29, 34, and 35", and substituting the words "and 29".		