# [As Reported From the Social Services Committee]

House of Representatives, 11 July 1989.

Words struck out are shown with black rule at beginning and after last line; words inserted are shown in roman underlined with a single rule, or with single rule before first line and after last line.

#### Hon. Helen Clark

## AREA HEALTH AND HOSPITAL BOARDS AMENDMENT

#### ANALYSIS

12. Mental Health Act 1969 amended

#### PART II

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- 23. Board may delegate expenditure decisions to acting general manager
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  - 25. Annual balance and statement
  - 26. Special provisions relating to Picton Hospital repealed

## A BILL INTITULED

### An Act to amend the Area Health Boards Act 1983 and the Hospitals Act 1957

BE IT ENACTED by the Parliament of New Zealand as follows:

<sup>5</sup> 1. Short Title and commencement—(1) This Act may be cited as the Area Health and Hospital Boards Amendment Act 1989.

No. 149-2

Price incl. GST \$2.00

Title

Act 1983

Act 1981 7. Borrowing powers

4. Constitution of boards

8. Application of board's funds

11. Annual balance and statement

5. Appointed members

10. Control of expenditure

3. Interpretation

1. Short Title and commencement

PART I

Amendments to Area Health Boards

ACT 1983

2. Part to be read with Area Health Boards

6. Acquisition of land under Public Works

decisions to general manager

Struck Out
(2) This Act shall come into force on the 1st day of July 1989.
New
(2) This Act shall come into force on the date on which it receives the Royal assent.

#### PART I

#### Amendments to Area Health Boards Act 1983

2. Part to be read with Area Health Boards Act 1983— This Part of this Act shall be read together with and deemed part of the Area Health Boards Act 1983\* (in this Part referred 10 to as the principal Act).

\*1983, No. 134

Amendments: 1986, No. 16; 1988, No. 21; 1988, No. 50; 1988, No. 100

#### **3.** Interpretation—

New

(1A) Section 2 (1) of the principal Act is

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hereby amended by inserting, after the definition of the term 15 "award" (as inserted by section 2 (3) of the Area Health Boards Amendment Act 1988), the following definition:

"'Bank' means-

'(a) The Reserve Bank of New Zealand:

"(b) Any bank registered under the Reserve Bank 20 of New Zealand Act 1964:".

(1) Section 2 (1) of the principal Act is hereby further amended by repealing the definition of the term "financial year" (as inserted by section 2 (1) of the Area Health Boards Amendment Act (No. 3) 1988), and substituting the 25 following definition:

"'Financial year' means a period of 12 months ending with the 30th day of June:".

(2) Section 2 (1) of the Area Health Boards Amendment Act (No. 3) 1988 is hereby consequentially repealed.

4. Constitution of boards—(1) Section 8 of the principal Act (as substituted by section 5 of the Area Health Boards Amendment Act (No. 3) 1988) is hereby amended by omitting from subsection (1) (a) the expression "14", and substituting the expression "12".

(2) Section 8 of the principal Act (as so substituted) is hereby further amended by repealing paragraph (b) of subsection (1), and substituting the following paragraph:

10 "(b) Such number (if any) of members appointed by the Minister in accordance with section 18 of this Act."

(3) Section 8 of the principal Act (as so substituted) is hereby further amended by omitting from subsection (2) the expression "17", and substituting the expression "14".

New

4. Constitution of boards—(1) Section 8 of the principal Act (as substituted by section 5 of the Area Health Boards Amendment Act (No. 3) 1988) is hereby amended by repealing subsections (1) and (2), and substituting the following 20 subsections:

"(1) Subject to the succeeding provisions of this section, each area health board shall have—

"(a) Such number of elected members as the Minister may

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determine, being one or more elected representatives of each of the constituent districts within the area health district, and being in total not less than 8 nor more than 12; and

"(b) Such number (if any) of members appointed by the Minister in accordance with section 18 of this Act.

30 "(2) The Minister may, in a special case, determine that a board shall have up to 14 elected members."

(2) Section 13 of the principal Act (as substituted by section 7 of the Area Health Boards Amendment Act (No. 3) 1988) is hereby amended by inserting, after subsection (5), the following 35 subsection:

"(5A) Nothing in subsection (4) or subsection (5) of this section, or in subsection (3) (a) of section 13A of this Act, shall

empower the board to alter the total number of members of the board."

(3) Section 13A of the principal Act (as so substituted) is hereby amended by inserting, after subsection (6), the following 5 subsection:

"(6A) Nothing in subsection (6) of this section shall empower the Local Government Commission to alter the total number of members of the board."

(4) Subsection (1) of this section shall not apply in respect of 10 any area health board constituted before the commencement of this section until the 14th day of October 1989.

**5. Appointed members**—The principal Act is hereby amended by repealing section 18, and substituting the 15 following section:

"18. (1) At any time after the election of members of a board (whether in accordance with section 14 of this Act following the establishment of the board or following a subsequent election of members in accordance with section 15 of this Act), the 20 Minister may, by notice in the *Gazette*, appoint further members of the board, so long as the number of appointed members in office at any one time does not exceed 5.

"(2) <u>Subject to subsection (3) of this section</u>, every appointed member shall hold office until the expiration of the term of 25 office of the elected members, and may from time to time be reappointed.

New

"(3) The Minister may at any time, by notice in the Gazette, revoke the appointment of any appointed member."

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6. Acquisition of land under Public Works Act 1981— (1) The principal Act is hereby amended by repealing section 68, and substituting the following section:

"68. An area health board may take or otherwise acquire under the Public Works Act 1981 any land required, whether as 35 a site for any institution or service or otherwise, for the purposes of any of its functions under this Act." (2) Section 2 of the Area Health Boards Amendment Act (No. 2) 1988 is hereby consequentially repealed.

7. Borrowing powers—(1) Section 77 of the principal Act is hereby amended by omitting from subsection (1), and also from 5 subsection (2), and also from subsection (4), the words ", with the prior consent of the Minister,".

(2) Section 77 (6) of the principal Act is hereby repealed.

(3) The repeal by subsection (2) of this section of section 77 (6)

of the principal Act shall not apply in respect of any money 10 borrowed by an area health board before the 1st day of July 1989;

and the repayment of all such money, and the payment of interest on that money, shall continue to be deemed to be guaranteed by the Crown.

New

- 15 **7A. Bank accounts**—The principal Act is hereby amended by repealing section 82, and substituting the following section: "82. (1) An area health board may establish, maintain, and operate such bank accounts with such bank or banks as it thinks fit.
- 20 "(2) All money received by an area health board shall, as soon as practicable after it has been received, be paid into a bank account in the name of the board.

"(3) The withdrawal or payment of money from any bank account of an area health board shall be properly authorised by 25 the board."

**8.** Application of board's funds—(1) Section 84 (1) of the principal Act is hereby amended by inserting, after paragraph (e), the following paragraph:

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'(ea) The accumulation of reserve funds for the repayment from time to time of the whole or any part of the money borrowed under subsection (1) of section 77 of this Act, or to meet the whole or any part of planned future expenditure for any of the purposes specified in paragraphs (a) to (d) of that subsection, and, pending such repayment or expenditure, the investment of such reserve funds for such period or periods as the board thinks fit:".

(2) Section 84 (2) of the principal Act is hereby repealed.

9. Board may delegate expenditure decisions to general manager—The principal Act is hereby amended by inserting, after section 84, the following section:

"84A. (1) An area health board may from time to time, either generally or particularly, delegate to the general manager the 5 power to expend or approve the expenditure of the board's funds, up to such limit and subject to such other conditions as the board may impose, in respect of any of the following matters:

"(a) Erecting buildings or making additions or alterations to 10 buildings; or

"(b) Purchasing or developing land; or

"(c) Purchasing equipment; or

"(d) Repaying or converting the whole or any part of any loan that has previously been raised by the board or 15 for which the board is liable.

"(2) Subject to any general or special directions given or imposed by the board, the general manager may exercise any power delegated to the general manager under this section in the same manner and with the same effect as if the power had 20 been conferred on the general manager directly by this Act and not by delegation.

"(3) When purporting to act pursuant to any delegation under this section, the general manager shall, in the absence of proof to the contrary, be presumed to be acting in accordance 25 with the terms of the delegation.

"(4) No delegation under this section shall affect or prevent the exercise of any function or power by the board, nor shall any such delegation affect the responsibility of the board for the actions of the general manager acting under the delegation. 30

"(5) Every delegation under this section shall be revocable by the board at will.

"(6) Every delegation under this section, until it is revoked, shall continue in force according to its tenor, notwithstanding that the general manager to whom the power was delegated 35 may have ceased to hold office, and shall continue to have effect as if the power had been delegated to the successor in office of that general manager."

**10. Control of expenditure**—(1) Section 85 of the principal Act is hereby repealed.

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(2) The Area Health Boards (Control of Expenditure) Regulations 1987 (S.R. 1987/324) are hereby revoked. 10A. Half-yearly financial statements—The principal Act is hereby amended by inserting, after section 87, the following section:

"87A. (1) Every area health board shall, as soon as practicable after the end of the first 6 months of each financial year, prepare financial statements for the board for that half-year.

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"(2) The half-yearly financial statements of each board shall be in such form and shall contain such particulars as may be 10 determined from time to time by the Minister.

"(3) The board shall forward the half-yearly financial statements to the Audit Office not later than the last day of February in each financial year."

11. Annual balance and statement—Section 88 of the 15 principal Act is hereby amended—

- (a) By omitting from subsection (1), and also from subsection (4), and also from subsection (5) (b), the expression "30th day of September", and substituting in each
  - case the expression "31st day of August":
- 20 (b) By omitting from subsection (4) the expression "1st day of October", and substituting the expression "1st day of September".

12. Mental Health Act 1969 amended—Section 7 of the Mental Health Act 1969 (as substituted by section 98 of the 25 Area Health Boards Act 1983 is hereby amended) by omitting from subsection (4) the expression "section 68" where it first occurs, and substituting the expression "section 69".

#### PART II

#### Amendments to Hospitals Act 1957

30 13. Part to be read with Hospitals Act 1957—This Part of this Act shall be read together with and deemed part of the Hospitals Act 1957\* (in this Part referred to as the principal Act).

> \*R.S. Vol. 19, p. 665 Amendments: 1988, No. 22; 1988, No. 65; 1988, No. 101

#### 14. Interpretation—

New

(1) Section 2 (1) of the principal Act is hereby amended by inserting, after the definition of the term "authorised" (as substituted by section 2 (1) of the Hospitals 5 Amendment Act 1986), the following definition:

"'Bank' means-

"(a) The Reserve Bank of New Zealand:

"(b) Any bank registered under the Reserve Bank of New Zealand Act 1964:".

(2) Section 2 (1) of the principal Act is

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hereby amended by repealing the definition of the term "financial year", and substituting the following definition:

"'Financial year' means a period of 12 months ending with the 30th day of June:". 15

15. Acquisition of land—(1) Section 67 (1) of the principal Act is hereby amended by omitting the words ", with the prior consent of the Minister,".

(2) Section 67 of the principal Act is hereby further amended by repealing subsection (2), and substituting the following 20 subsection:

"(2) Any Board may take or otherwise acquire under the Public Works Act 1981 any land required for any purpose referred to in subsection (1) of this section."

(3) Section 5 of the Hospitals Amendment Act (No. 2) 1988 is 25 hereby consequentially repealed.

16. Sale or disposal of land—(1) Section 69 (1) of the principal Act is hereby amended by omitting the words ", with the prior consent of the Minister,".

(2) Section 69 of the principal Act is hereby further amended 30 by repealing subsection (2), and substituting the following subsection:

"(2) Any Board may sell or exchange any land vested in it, whether by any Provincial Ordinance, Act, grant, or Order in Council, or in any other manner, as an endowment, and pay or 35 receive any money by way of equality of exchange.

"(2A) The proceeds of the sale or exchange of any land held as an endowment shall be applied by the Board—

- "(a) In or towards the acquisition of other land for the purpose of providing any service within the functions of the Board; or
- "(b) In or towards any other capital expenditure for any such purpose."

(3) Section  $\vec{6}$  (a) of the Hospitals Amendment Act (No. 2) 1988 is hereby consequentially repealed.

17. Leases of land—Section 71 (1) of the principal Act is hereby amended by omitting the words ", with the prior 10 consent of the Minister,".

18. Power to accept property in trust—The principal Act is hereby amended by repealing section 73, and substituting the following section:

"73. (1) A Board may accept any real or personal property, 15 by way of devise, bequest, or gift, in trust—

- "(a) For the purpose of any existing or future institution or service under the control of the Board; or
- "(b) For any purpose to which the Board may lawfully apply its own property.
- 20 "(2) All property accepted by a Board in trust under this section, and all income derived from that property, shall be appropriated and dealt with by the Board for the purposes, and in accordance with the terms, of the trust, so far as those purposes and terms are consistent with this Act.
- 25 "(3) Any money received by a Board by way of bequest or gift for the general purposes of the Board may, except so far as it is otherwise provided by the terms of the will or gift, be applied by the Board for—

30 "(a) The purposes of any institution or service under the control of the Board; or

"(b) For any purpose to which the Board may lawfully apply its own property."

19. Power to deal with trust lands—Section 74 of the principal Act is hereby amended—

- 35 (a) By omitting from subsection (1) the words ", with the prior consent of the Minister in each case,":
  - (b) By omitting from the proviso to that subsection the words "approved by the Minister".

**20. Investment of trust money**—Section 75 (2) of the 40 principal Act (as substituted by section 9 of the Hospitals

Amendment Act 1968) is hereby amended by repealing paragraph (b) (iii).

**21. Borrowing powers**—(1) Section 87 of the principal Act is hereby amended by omitting from subsection (1), and also from subsection (2), and also from subsection (3), the words ", 5 with the prior consent of the Minister,".

(2) Section 87 (4) of the principal Act is hereby repealed.

(3) The repeal by subsection (2) of this section of section 77 (4) of the principal Act shall not apply in respect of any money borrowed by a Board before the 1st day of July 1989; and the 10 repayment of all such money, and the payment of interest on that money, shall continue to be deemed to be guaranteed by the Crown.

New

**21A. Bank accounts**—The principal Act is hereby amended 15 by repealing section 91 (as substituted by section 5 (1) of the Hospitals Amendment Act 1980), and substituting the following section:

"91. (1) A Hospital Board may establish, maintain, and operate such bank accounts with such bank or banks as it thinks 20 fit.

"(2) All money received by a Hospital Board shall, as soon as practicable after it has been received, be paid into a bank account in the name of the Board.

"(3) The withdrawal or payment of money from any bank 25 account of a Hospital Board shall be properly authorised by the Board."

**22.** Application of Board's funds—(1) Section 93 (1) of the principal Act is hereby amended by inserting, after paragraph (e), the following paragraph:

"(ea) The accumulation of reserve funds for the repayment from time to time of the whole or any part of the money borrowed under subsection (1) of section 87 of this Act, or to meet the whole or any part of planned future expenditure for any of the purposes 35 specified in that subsection, and, pending such repayment or expenditure, the investment of such reserve funds for such period or periods as the Board thinks fit:".

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(2) Section 93 (2) of the principal Act is hereby repealed. 40

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23. Board may delegate expenditure decisions to acting general manager—The principal Act is hereby amended by inserting, after section 93, the following section:

"93A. (1) A Board may from time to time, either generally or
particularly, delegate to the acting general manager the power
to expend or approve the expenditure of the Board's funds, up
to such limit and subject to such other conditions as the Board
may impose, in respect of any of the following matters:

"(a) Erecting buildings or making additions or alterations to buildings; or

"(b) Purchasing or developing land; or

"(c) Purchasing equipment; or

"(d) Repaying or converting the whole or any part of any loan that has previously been raised by the Board or for which the Board is liable.

"(2) Subject to any general or special directions given or imposed by the Board, the acting general manager may exercise any power delegated to the acting general manager under this section in the same manner and with the same effect

20 as if the power had been conferred on the acting general manager directly by this Act and not by delegation.

"(3) When purporting to act pursuant to any delegation under this section, the acting general manager shall, in the absence of proof to the contrary, be presumed to be acting in 25 accordance with the terms of the delegation.

"(4) No delegation under this section shall affect or prevent the exercise of any function or power by the Board, nor shall any such delegation affect the responsibility of the Board for the actions of the acting general manager acting under the 30 delegation.

(5) Every delegation under this section shall be revocable by the Board at will.

"(6) Every delegation under this section, until it is revoked, shall continue in force according to its tenor, notwithstanding

35 that the acting general manager to whom the power was delegated may have ceased to hold office, and shall continue to have effect as if the power had been delegated to the successor in office of that acting general manager."

**24. Control of expenditure**—(1) Section 94 of the principal 40 Act is hereby repealed.

(2) Section 13 of the Hospitals Amendment Act 1970 is hereby consequentially repealed.

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(3) The following regulations are hereby consequentially	
revoked:	
(a) Part I of the Hospital Boards Finance Regulations 1958	
(S.R. 1958/52):	5
(b) The Hospital Boards Finance Regulations 1958,	
Amendment No. 1 (S.R. 1960/74):	
(c) Regulation 3 of the Hospital Boards Finance Regulations	
1958, Amendment No. 2 (S.R. 1969/265):	
(d) The Hospital Boards Finance Regulations 1958,	10
Amendment No. 3 (S.R. 1971/24).	
New	

(3) The following regulations are hereby consequentially revoked:

- (a) Regulations 6, 7, and 8 of the Hospital Boards Finance 15 Regulations 1958 (S.R. 1958/52):
- Regulations (b) The Hospital Boards Finance 1958, Amendment No. 1 (S.R. 1960/74):
- (c) The Hospital Boards Finance Regulations 1958, Amendment No. 3 (S.R. 1971/24). 20

24A. Half-yearly financial statements—The principal Act is hereby amended by inserting, after section 98, the following section:

"98A. (1) Every Hospital Board shall, as soon as practicable after the end of the first 6 months of each financial year, 25 prepare financial statements for the Board for that half year.

'(2) The half-yearly financial statements of each Board shall be in such form and shall contain such particulars as may be prescribed by regulations made under this Act, or, in the absence of any such regulations or so far as any such 30 regulations do not extend, as may be determined from time to time by the Minister.

"(3) The Board shall forward the half-yearly financial statements to the Audit Office not later than the last day of February in each financial year." 35

25. Annual balance and statement—Section 99 of the principal Act (as amended by section 7 of the Hospitals Amendment Act 1980) is hereby amended—

(a) By omitting from subsection (1) the expression "30th day of September", and substituting the expression "31st day of August":

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- (b) By omitting from subsection (1A) the expression "1st day of October", and substituting the expression "1st day of September":
- 10 (c) By omitting from subsection (1A) the expression "30th day of September" in both places where it occurs, and substituting in each case the expression "31st day of August".

26. Special provisions relating to Picton Hospital 15 repealed—(1) Section 157 (c) of the principal Act is hereby repealed.

(2) The Sixth Schedule to the principal Act is hereby repealed.

(3) Sections 19 (2) and 20 of the Hospitals Amendment Act
20 1966 are hereby consequentially repealed.
(4) Part III of the Hospital Boards and Committees of

(4) Part III of the Hospital Boards and Committees of Management Regulations 1959 (S.R. 1959/130) is hereby consequentially revoked.

WELLINGTON, NEW ZEALAND: Printed under the authority of the New Zealand Government by V. R. WARD, Government Printer-1989

97370G-89N