Government Bill

As reported from the Transport and Infrastructure Committee

### **Commentary**

#### Recommendation

The Transport and Infrastructure Committee has examined the Land Transport (Drug Driving) Amendment Bill and recommends that it be passed with the amendments shown.

#### Introduction

This bill seeks to amend the Land Transport Act 1998 to address the risk that drug driving poses, and to help keep roads safe for all users. The bill would establish a roadside oral fluid testing regime to test for recent drug use.

The proposed regime would provide for police officers to randomly stop drivers of motor vehicles and administer an oral fluid test. The Minister of Police, after meeting requirements specified in the bill, would approve oral fluid devices which would be used for the test. The devices would have detection limits for the drugs tested for, beneath which drug use would not be detected. A driver who failed two consecutive oral fluid tests would be liable for an infringement penalty. If a driver was required to take an evidential blood test, or chose to do so, they could be liable for an infringement penalty or a criminal penalty. The type of penalty would depend on the level of drug(s) detected, and whether multiple drugs, or drugs in combination with alcohol, were detected. Police officers would still have the option in certain situations to conduct a compulsory impairment test, which is the test currently used to determine drug impairment.

The roadside oral fluid testing regime is intended to align in some aspects with the current breath test regime for alcohol detection. As with the alcohol regime, a police officer would not need good cause to stop a driver to administer the test. The proposed fees for infringement and criminal penalties would be set at the same amount as those for drink driving offences.

#### Summary of the process this bill has undergone

The bill was introduced in the 52nd Parliament on 30 July 2020. After the bill's first reading, the Attorney-General presented a report under section 7 of the New Zealand Bill of Rights Act 1990 (NZBORA) and Standing Order 265. As we explain below, the report concluded that the bill as introduced was inconsistent in several respects with the NZBORA, and recommended some changes.

The Minister of Transport released Supplementary Order Paper No 24 on 1 April 2021. The Attorney-General reported again under Standing Order 381(1), concluding that he is satisfied that the changes proposed in the Supplementary Order Paper (SOP) resolve his concerns.

The Ministers of Transport and Police invited us to consider the SOP alongside the bill. We have done so, and comment on it as part of this report. They also asked us to consider the Order in Council process for adding or amending drugs and levels in Schedule 5, and payment for evidential blood test fees. We have considered both matters, and our conclusions form part of this report.

We invited the Regulations Review Committee to consider the delegated legislationmaking powers in the bill, and the changes proposed by the SOP. We outline its comments below.

# Reports of the Attorney-General under the Bill of Rights Act and Standing Order 381(1)

On 2 September 2020 the Attorney-General reported on the bill as introduced. The Attorney-General concluded that "the provisions of the bill are inconsistent with the rights to be secure against unreasonable search and seizure, the right to not be arbitrarily detained, and the right to be presumed innocent until proved guilty". He recommended the following two changes which he considered would be more likely to make the bill consistent with the Bill of Rights Act:

- Introduce an infringement threshold below which the detection of a qualifying drug would not result in an infringement offence.
- Specify that an oral fluid testing device only be approved if it is likely to detect the presence of a drug at the infringement offence level.

Supplementary Order Paper No 24 sought to address the type of concerns highlighted in the Attorney-General's report.

On 20 April 2021, the Attorney-General reported on the SOP. He concluded that he is satisfied that the changes proposed in the SOP have made the bill consistent with the three sections of the Bill of Rights Act he had highlighted as a concern. He believes that, in particular, the blood limits for infringement and criminal offences, and the easier medical defence pathway introduced in the SOP increase the rational connection with the limits on the right to be secure against unreasonable search and seizure, and the right not to be arbitrarily detained.

# Our legislative scrutiny and comments from the Regulations Review Committee

We invited the Regulations Review Committee (RRC) to comment on the delegated legislation-making powers in proposed new sections 167A, 167B, and 168D, and whether it considered that they were appropriate and sufficiently constrained.

The Regulations Review Committee highlighted that the delegated legislation-making powers in new section 167A would allow secondary legislation to amend the Act (a "Henry VIII power"), once passed. The RRC's view is that details of the qualifying drugs should be set out in the bill rather than through regulations. However, the Regulations Review Committee concluded that a number of factors justified the use of regulation-making powers in this case.

The RRC noted, but accepted, that amendments proposed by the SOP to new section 167A(2) would limit the Minister's accountability compared with the bill as introduced. The changes would mean that the Minister would no longer be advised by experts on levels of drugs proportionally aligned to the blood alcohol limit, but instead on "the appropriate (high-risk or tolerance) level for each drug". The RRC said that, in this case, it considers that Parliament's intention about drug levels in the SOP is described with sufficient specificity, and lies appropriately with experts.

The RRC commented on new section 168D (which we propose moving and renumbering as section 71G). It provides for the Minister of Police to approve, by notice in the Gazette, an oral fluid testing device, and how it may be used. The committee said that approval of devices and their use might be considered an administrative, rather than legislative, decision. However, it considered that these decisions could have a "significant legislative effect" as described in Section 39 of the Legislation Act 2012, meaning it would be appropriate for them to be legislative instruments and disallowable instruments as proposed. It also noted that this approach is consistent with other testing devices under the Land Transport Act 1998.

The RRC said that the test of accuracy in new section 168D(2)(c) (now 71G(2)(c)), which the Minister must be satisfied with, appropriately and sufficiently constrains the decision. However, it suggested we seek advice on whether the Minister should first receive technical advice from experts about the accuracy of the device. This is addressed in our proposed amendments later in this report.

We agree with the Regulations Review Committee's conclusions that the delegated legislation-making powers within the bill are appropriately and sufficiently constrained. We have no further concerns about these powers.

#### **Proposed amendments**

The rest of this commentary covers the main amendments we recommend to the bill as introduced. Our recommended amendments include those proposed by the Minister in Supplementary Order Paper No 24, with some suggested modifications. We do not discuss minor or technical amendments.

### Supplementary Order Paper No 24

SOP No 24 proposed the following four main changes, and some other minor amendments.

# High-risk and tolerance blood concentration levels for certain qualifying drugs added to Schedule 5

The bill would insert Schedule 5 into the Act. The Schedule is intended to specify the level of qualifying drugs at which a person would have committed an offence. As introduced, the Schedule was left intentionally blank. The Associate Minister of Transport and Minister of Police explained at first reading that an independent expert panel had been established to determine these blood concentration levels, and they would be provided in a SOP.

SOP No 24 now proposes amendments to Schedule 5 based on the expert panel's advice. They include changing its title to "Blood concentration levels for offences related to drug-driving". Two parts would be inserted into Schedule 5. Part 1 would add "High-risk blood concentration levels for drug-driving offences", listing the qualifying drug and the high-risk level in nanograms per millilitre (ng/mL). Part 2 would add the same for "Tolerance blood concentration levels for drug-driving offences". These tolerance levels would determine whether a driver is liable for an infringement offence.

#### Procedure for amending Schedule 5 by Order in Council

Clause 35 of the bill would insert new section 167A. This would set out the procedure by which Schedule 5 could be amended to add the name and level of a qualifying drug, or alter the specified level of a qualifying drug already listed in Schedule 5. It would involve the Governor-General making an Order in Council in accordance with a recommendation from the Ministers of Transport and Police. New section 167B would allow the Ministers to appoint independent experts before recommending any amendment to Schedule 5.

The SOP would make some amendments to new sections 167A and 167B to align them with the amendments to Schedule 5 discussed above, with the distinction between high-risk and tolerance levels.

Amendments to section 167A(2) would require the Ministers to seek and consider independent expert advice on the appropriate high-risk or tolerance level for each drug they recommend adding or amending. New subsection 167A(2A) would also expand the Ministers' ability to consult independent experts for advice before making a recommendation.

The SOP would also amend proposed new section 167B to specify a number of requirements that the independent experts must take into account when advising the Minister of Transport, Minister of Police and the Science Minister on high-risk levels, or tolerance levels, for qualifying drugs.

# The Minister of Police must publish detection levels of qualifying drugs in the *Gazette*

Proposed new section 71G(1) (numbered as 168D(1) in the bill as introduced) provides that the Minister of Police may, by notice in the Gazette, approve an oral fluid testing device which may be used to test for qualifying drugs specified in the notice, and the manner in which the device may be used for an oral fluid test.

The SOP would add subsection (4) (previously 168(2A)) to require that a notice given under subsection (1) must specify the concentration level at which each qualifying drug would be detectable by the testing device.

#### A medical defence would be available after two failed oral fluid tests

The SOP would also insert a new section 64(1AB). This provides a medical defence to a person charged under section 5A(3), 57B(3), or 57C(3) or (4), if the court is satisfied that the person has consumed prescription drugs in accordance with a current and valid prescription and medical advice. The subsection specifies the requirements that a person must meet in order to use the medical defence.

#### Aligning the drug driving and alcohol breath testing regimes

The Ministers of Police and Transport asked us to consider in particular the provisions regarding payment for evidential blood tests. In the regime proposed in the bill, a driver who failed two oral fluid tests could choose to take an evidential blood test. The blood test would conclusively show the level of a drug (or drugs) in the person's blood. Section 72(1F), as amended by the bill, would require an enforcement officer to advise any person taking a blood test that they may be liable to pay a blood test fee and associated medical costs if the outcome of the test results in an offence against section 57A(1), 57B(1), or 57C(1). These are criminal offences. As introduced, this would not make someone liable for a blood test fee and associated medical costs if the outcome resulted in any of the infringement offences in the bill.

We heard that, in comparison, drink driving infringements result in a charge for a blood test. We also heard that testing for specific drug levels in blood is much more expensive than testing for alcohol, or for just the presence of a drug.

We consider that, as with other parts of the proposed regime, this provision should align with the drink driving regime. We recommend amending sections 71A(4)(c), 71D(2), and 72(1F) to include the relevant infringement offences. This would mean that people who chose, or were required, to take a blood test and were found to have committed an infringement offence could be liable for a blood test fee. We also recommend similar amendments in section 67(1)(aa)(ii) to provide for this charge.

We also propose inserting section 64(6). This would specify that a drug offence established through a blood test cannot be challenged on the basis of an error in an oral fluid test. This is intended to align with section 64(5) of the Act, which specifies similarly for blood alcohol tests and alcohol breath screening tests.

# **Enforcement procedures for offences involving use of qualifying drugs**

The bill would replace section 71A with sections 71A to 71F, to specify the procedures an enforcement officer must follow around oral fluid tests, blood tests, and compulsory impairment tests. We suggest some amendments to these sections.

We recommend adding subsections under 71A, 71B, and 71E to provide for an enforcement officer to require a person to accompany the officer a second time to a place where they can undergo an oral fluid test or blood test. This would be in cases where the original place they had accompanied the officer to was impractical. This would align with section 69(2) in the Act, which allows an enforcement officer to require someone to accompany them a second time when requiring them to undergo an alcohol breath test.

Section 71C provides that an enforcement officer must require a person to undergo a second oral fluid test if their first or second oral fluid test failed to produce a result. We recommend amending this section to clarify that only one further oral fluid test can be required after any oral fluid test fails to produce a result. If this one additional oral fluid test also failed to produce a result, it would be considered negative, and the person could leave. We consider that this would allow reasonable flexibility for cases where a test may not produce a result for any reason, while also providing certainty about the maximum number of oral fluid tests a person may be required to undergo at one time.

#### Conducting a compulsory impairment test

Section 71A of the Act, "Requirement to undergo compulsory impairment test", provides for an enforcement officer to require certain people to undergo a compulsory impairment test (CIT). A CIT tests a person's physical reactions for signs of impairment from drugs (for example, by conducting one-leg-standing, eye, and walk-and-turn assessments). It must be given by someone trained to give the test. A CIT must be undertaken in a safe environment, and the full test may take some time to administer. An oral fluid test, as proposed in the bill, is expected to take less time than a CIT.

The bill proposes replacing section 71A with new sections 71A to 71G, "Enforcement procedures for offences involving use of qualifying drugs". A CIT remains an option for enforcement officers in certain situations, as specified in new section 71F.

We heard feedback from some submitters that they are concerned that the comparable speed and convenience of the oral fluid test would mean that CITs are rarely performed. Some submitters noted that in some cases a CIT may be more appropriate (for example, where an enforcement officer has good cause to suspect that a driver is impaired by drugs other than those tested for in the oral fluid test). We acknowledge these concerns. However, we believe that the bill would provide suitable flexibility to enforcement officers so that they could choose the most appropriate testing option for various circumstances.

We believe it is important to be clear when an enforcement officer may carry out a CIT, and that an enforcement officer must have good cause to suspect that a driver has consumed drugs any time they choose to require a CIT. An officer may only switch from the oral fluid testing pathway to the CIT pathway in some situations—when a first or second oral fluid test does not produce a positive result, or when a first oral fluid test produces a positive result for more than one drug. We therefore recommend amending section 71F(5) and inserting section 71F(6) to clarify these points.

In our consideration of CITs, we note that there are limitations to the current test due to the training required for an enforcement officer to be able to administer the test, and the long time a test can take. Although the details of the CIT are not addressed in this bill, we agree with comments from some submitters that further research into a streamlined CIT process, or improvements to the process through technology, could reduce or remove some of these limitations.

## Approval of oral fluid testing devices

The bill proposes new section 71G(2) to specify actions the Minister of Police must undertake before approving an oral fluid testing device. They include: consulting with the Minister of Transport and the Science Minister; having regard to the accuracy of the device; and being satisfied that any device proposed for approval and use will return a positive result only if it detects the presence of a qualifying drug at a level that indicates recent use (section 71G(2)(c)).

We believe that these requirements provide a number of safeguards about the accuracy of an oral fluid testing device. However, we heard from several submitters who are concerned about oral fluid devices providing false positive results, or detecting drugs below the infringement level. We also note that the Regulations Review Committee suggested we seek advice on whether experts should be required to provide technical advice to the Minister on the accuracy of a device.

To further strengthen the requirement in section 71G(2)(c), and to provide more confidence about the device's accuracy, we believe it would be appropriate that the Minister be required to have regard to any relevant New Zealand Standards or joint Australian/New Zealand Standards. We recommend inserting 71G(3) to provide for this.

## Prohibiting driving after two failed oral fluid tests

New section 94A(1) provides that an enforcement officer must forbid a person to drive for 12 hours if that person has undergone two oral fluid tests, and it appears to the officer that the results of both tests are positive.

We recommend removing the words "it appears to the enforcement officer that" from proposed section 94A(1). We believe this would give greater certainty that a person's human rights could not be arbitrarily infringed through this provision.

#### Addressing inconsistencies within the bill

In clause 10 of the bill, we note that section 58(1)(b) as proposed is inconsistent with the regime. We recommend replacing sections 58(1) and 58(1A) with new section

58(1). Proposed new section 58(1) includes the content of 58(1) and 58(1A) from the Act. This specifies the conditions under which someone commits an offence against clause 12, "Persons not to drive while under influence of alcohol or drugs".

We also recommend amending the drug driving offences in section 62 (related to situations in which a driver has caused injury or death) to tie them to the new criminal limits and blood infringement thresholds. Under section 62(1)(b), where a driver is found to be carelessly driving and there is evidence of drug use, this amendment would tie the offence to infringement level drug concentrations (the "tolerance level"). Under section 62(1B), where there is only evidence of drug use, the amendment would tie the offence to criminal limits (the "high risk level"). A driver would also be liable for an offence under section 62(1B) if the driver's blood was found to contain an unlisted drug after they failed a CIT.

#### Concerns about potential bias

One further issue we considered is the risk that the bill could have a disproportionate effect on people of minority communities, particularly Māori. Some of us are concerned that bias could affect who is asked to stop and undertake a test. We sought further information from our departmental advisers on this matter. We note that responding to bias is part of broader work currently being undertaken across the criminal justice system, including work by the New Zealand Police. We therefore do not make any recommendations on specific operational matters about this.

# The Green Party of Aotearoa New Zealand and ACT Party differing view

We agree that driving impaired by drugs is a serious hazard to safety on our roads, and agree with the objective of the bill, which is to deter people from driving while impaired. The central issue is reliable establishment of impairment and fair application of regulations.

The majority of submissions were opposed to the bill as drafted, primarily due to the difficulty with reliably establishing impairment from either oral fluid or blood tests.

The submissions from health professionals (including Regional Public Health, the New Zealand Medical Association, the Royal New Zealand College of General Practitioners, and the Royal Australian and New Zealand College of Psychiatrists) and the independent expert panel noted the difficulty with reliably establishing an equivalent blood level of a substance with an oral fluid test result, and that neither of these can be correlated with impairment. The expert panel report states, "...there is no simple relationship between the dose of a drug and the resultant impairment of driving". The

Ministry of Transport Departmental Report, p 7, "78 submitters were opposed to the Bill. 57 submitters supported the Bill and a further 22 supported the intention of the Bill to reduce drug-related harm on New Zealand's road. However, many of those in support, or in support of the intent, had concerns or recommended changes to the Bill."

Royal New Zealand College of General Practitioners states that "the testing framework proposed is not supported by reliable scientific evidence of correlation between presence of substances and impairment".

The Royal Australian and New Zealand College of Psychiatrists was concerned that a harm minimisation approach is not implemented by this bill, as well as noting, "The presence of drugs in a person's oral fluid or blood does not directly relate to impairment. We call for greater research in understanding the link between substance misuse and a person's impairment". The New Zealand Medical Association (NZMA) echoes this, stating, "the science to support roadside oral fluid testing is not quite sufficiently advanced although it is rapidly evolving. Key concerns include the inability of oral fluid testing to detect impairment, the absence of well-defined threshold levels and impairment limits for many drugs, and the potential for the bill to exacerbate inequities for Māori in the criminal justice system..."

Based on evidence and submissions from experts, we have concerns that oral fluid tests are not as reliable as alcohol breath tests. It is possible and even likely that a number of unimpaired people will be subjected to infringement or criminal penalties because there is not a straightforward relationship between impairment and oral fluid and blood levels. It is also possible that people who are impaired by a substance will get a negative result on an oral fluid test and be allowed to continue driving despite being impaired, thereby reducing confidence in the proposed regime.

We heard from the expert panel that THC, the psychoactive substance in cannabis, is particularly variable in its impairing impacts and levels that show up in blood and oral fluid. There is a risk that people using medicinal cannabis regularly, who are not impaired at the time of driving, will register a higher level of THC because of regular use, not because of recent use. Under this regime, those people could lose their licence if they fail oral fluid tests on multiple occasions. The medical defence requires a court process, and will only work if people have a prescription. We heard from the New Zealand Drug Foundation and the NZ Medical Cannabis Council that many more people are using cannabis medicinally than have pharmaceutical prescriptions at this time, due to the difficulty in accessing pharmaceutical medication. They may not be able to use the medical defence as provided for in this bill.

Given the difficulties outlined above, we believe oral fluid tests need to be available to people so they can test their own levels before driving. This will help ensure that safer driving outcomes are achieved, without needlessly punishing or criminalising people. Nearly all submitters raised concerns about the likelihood of a disproportionately harmful impact of this regime on Māori and Pasifika people, as communities most targeted by unfair exercises of discretion in policing and ultimately, the ongoing devastating impacts of imprisonment. Whether or not that can be mitigated will be down to police implementation, which we note in other areas of policing is yet to be adequately addressed. We would prefer to see this bill specify a requirement for regular data gathering and reviews of the legislation and its implementation by an independent body, to ensure that concerns are mitigated.

### **Appendix**

#### **Committee process**

The Land Transport (Drug Driving) Amendment Bill was referred to the committee on 4 August 2020.

The closing date for submissions on the bill was 23 April 2021. We received and considered 173 submissions from interested groups and individuals. We heard oral evidence from 23 submitters.

We received advice on the bill from the Ministry of Transport and the New Zealand Police. The Office of the Clerk provided advice on the bill's legislative quality. The Parliamentary Counsel Office assisted with legal drafting.

The Regulations Review Committee reported to us on the powers contained in clauses 35 and 36 in the bill as introduced.

#### **Committee membership**

Greg O'Connor (Chairperson)

Paul Eagle

Hon Julie Anne Genter

Shanan Halbert

Christopher Luxon

Dr James McDowall

Hon Mark Mitchell

Terisa Ngobi

Helen White

# Key to symbols used in reprinted bill

# As reported from a select committee

text inserted unanimously text deleted unanimously

# Hon Michael Wood

# Land Transport (Drug Driving) Amendment Bill

### Government Bill

### **Contents**

		Page
1	Title	5
2	Commencement	5 5
	Part 1	
	Amendments to Land Transport Act 1998	
3	Amendments to Land Transport Act 1998	5
4	Section 2 amended (Interpretation)	5 5
	Amendments to primary responsibilities concerning use of drugs	
5	Section 11A replaced (Persons may not drive or attempt to drive while impaired and their blood contains evidence of use of qualifying drug)	7
	Persons not to drive or attempt to drive while oral fluid or blood contains qualifying drug	7
	Persons not to drive or attempt to drive while blood contains evidence of, or oral fluid indicates, use of qualifying drug	7
6	Section 13 amended (Drivers and other road users to comply with directions of enforcement officers, etc)	7
	Drug-related offences and penalties	
7	Part 5 heading amended	8
8	Cross-heading above section 34 amended	8
<u>8A</u>	New section 56AAA and cross-heading inserted	8
	Definition for purposes of this Part	
	56AAA Meaning of evidence of use of qualifying drug	8

<u>8B</u>	Section	n 56 amended (Contravention of specified breath or blood-	<u>8</u>
<u>0D</u>		I limit)	<u>o</u>
9		n 57A replaced (Driving while impaired and with blood that	8
		ns evidence of use of qualifying drug)	
	<u>57A</u>	Driving with blood that contains evidence of, or oral fluid	8
		that indicates, use of 1 qualifying drug	
	<u>57B</u>	Driving while blood contains evidence of, or oral fluid	9
		indicates, use of 2 or more qualifying drugs	
	<u>57C</u>	Driving while blood or breath contains alcohol and blood	<u>10</u>
		contains evidence of, or oral fluid indicates, use of 1	
		qualifying drug	
	57A	Driving with oral fluid that indicates or blood that	<del>12</del>
	<i>57</i> D	contains evidence of use of 1 qualifying drug	1.2
	<del>57B</del>	Driving while blood contains evidence of, or oral fluid	13
	57C	indicates, use of 2 or more qualifying drugs	<del>14</del>
	<del>57C</del>	Driving while blood or breath contains alcohol and blood contains evidence of or oral fluid indicates use of	14
		qualifying drug	
	57D	Penalties for offences against sections 57A(1), 57B(1),	15
	371	and 57C(1)	13
10	Section	n 58 amended (Contravention of section 12)	16
11		n 59 amended (Failure or refusal to remain at specified place	16
		ccompany enforcement officer)	
12		n 60 amended (Failure or refusal to permit blood specimen	17
	to be to	aken or to undergo compulsory impairment test)	
13	Section	n 61 amended (Person in charge of motor vehicle causing	17
	injury	or death)	
14		n 62 amended (Causing injury or death in circumstances to	18
		section 61 does not apply)	
15		n 64 amended (Defences)	18
16	Section	n 65AB amended (Qualifying offences)	19
		Blood test fee	
17	Section	n 67 amended (Blood test fee)	19
		Enforcement procedures	
18	Section	n 68 amended (Who must undergo breath screening test)	20
19		n 70A amended (Right to elect blood test)	20
20		n 71A replaced (Requirement to undergo compulsory	20
		ment test)	
	•	Enforcement procedures for offences involving use of	
		qualifying drugs	
	71A	Who must undergo first oral fluid test	20
	71B	Who must undergo second oral fluid test	22

	71C	Person must undergo further oral fluid test if either first or second oral fluid test fails to produce result	22
	71D	Person has right to elect blood test after 2 positive oral fluid tests	23
	71E	Person may be required to accompany enforcement officer to undergo blood test	24
	71F <u>71G</u>	Who must undergo compulsory impairment test Approval of oral fluid tests and oral fluid testing devices	25 <u>26</u>
		Enforcement procedures involving taking of blood specimens	
21	New cr	ross-heading above section 72 inserted	27
		Enforcement procedures involving taking of blood specimens	
22		72 amended (Who must give blood specimen at places nan hospital or medical centre)	27
		Evidential provisions	
23	sample	1 73A replaced (Evidence of controlled drug in blood taken under section 72 or 73 may not be used as evidence of controlled drugs in prosecutions under Misuse of Drugs (75)	28
	73A	Purposes for which blood specimen taken under section 72 or 73 may be used as evidence	28
24 25		75 amended (Certificates in blood-alcohol proceedings) ection 77A inserted (Presumptions relating to drug-testing)  Presumptions relating to drug-testing	29 29 29
26	Section	1 79 amended (Circumstances in which certificate not ible in proceedings)	30
		Sandatory prohibition from driving for 12-hour period	
27	New se	ection 94A and cross-heading inserted	31
		Mandatory prohibition from driving following 2 positive oral fluid tests	
	94A	Mandatory prohibition from driving for 12-hour period if <u>results of 2</u> oral fluid tests <u>appear are</u> positive	31
		Mandatory suspension of driver licence	
28		95 amended (Mandatory 28-day suspension of driver in certain circumstances)	31
		Impoundment of vehicles	
29		96 amended (Vehicle seized and impounded for 28 days in circumstances)	32

		Reduction of disqualifications	
30	Section	99 amended (Court may reduce disqualification)	32
<u>30A</u>	Section licence)	103 amended (Persons who may apply to court for limited	<u>33</u>
<u>30B</u>	Section	104 amended (Issue of limited licence to be delayed or ed in certain cases)	<u>33</u>
		Powers of entry and immobilisation	
31	Section	119 amended (Powers of entry)	33
32		120 amended (Arrest of persons for alcohol or drug-related s, or assault on enforcement officer)	33
33		121 amended (Enforcement officer may immobilise etc, in specified circumstances)	33
		Regulations	
34 35		167 amended (Regulations) etions 167A and 167B inserted	33 33
	167A	Setting or amending level of qualifying drug in blood specimen at or over which person commits offence	33
		against section 57A(1), 57B(1), or 57G(1) high-risk and tolerance blood concentration levels for drug-driving offences	
	167B	Ministers may appoint independent experts for purposes of section 167A	35
<del>36</del>	New sec	etion 168D and cross-heading inserted	36
		Gazette notices	
	<del>168D</del>	Gazette notices approving oral fluid tests and oral fluid testing devices	37
	Analys	sing oral fluid samples for statistical or research purposes	
37		209 amended (Taking of blood specimens for statistical or purposes)	38
38	Section	209A amended (Analysing blood specimens for statistical rch purposes related to use of drugs or alcohol)	38
		Transitional, savings, and related provisions	
39	Schedul	e 1 amended	38
	<i>Leve</i>	el of qualifying drugs at and over which person commits offence	
	<u>Blood</u>	concentration levels for offences relating to drug-driving	
40	New Scl	hedule 5 inserted	38

	Part 2		
	Related and consequential amendments		
	Subpart 1—Amendments to Acts		
	Amendment to Legislation Act 2012		
41	Amendment to Legislation Act 2012	<del>39</del>	
	Amendment to Legislation Act 2019		
<u>41</u>	Amendment to Legislation Act 2019	<u>39</u>	
	Amendment to Sentencing Act 2002		
42	Amendment to Sentencing Act 2002	39	
	Subpart 2—Amendments to Land Transport (Offences and Penalties) Regulations 1999		
43	Amendments to Land Transport (Offences and Penalties) Regulations 1999	39	
	Schedule 1	42	
	New Part-2_4 inserted into Schedule 1		
	Schedule 2 New Schedule 5 inserted	43	
	New Schedule 5 inserted		
The	Parliament of New Zealand enacts as follows:		
1	Title		
	This Act is the Land Transport (Drug Driving) Amendment Act 2020	<b>O</b> .	
2	Commencement		
	This Act comes into force immediately after the expiry of the 12-months that starts on the date of Royal assent.	onth period	5
	Part 1		
	Amendments to Land Transport Act 1998		
3	Amendments to Land Transport Act 1998		
	This Part amends the Land Transport Act 1998.		10
4	Section 2 amended (Interpretation)		
(1)	In section 2(1), insert in their appropriate alphabetical order:		
	blood concentration level means, for a qualifying drug, the propordrug in a person's blood	tion of the	
	first oral fluid test means an oral fluid test carried out under sectio	n 71A	15

(2)

(3)

<u>high</u>	-risk l	evel means, for a listed qualifying drug, the blood concentration	
level	specif	ied for the drug in Part 1 of Schedule 5	
liste	d quali	ifying drug means a qualifying drug listed in Schedule 5	
devi		rest means a test that is carried out by means of an oral fluid testing manner prescribed for that device by the Minister of Police under 68D_	5
<u>(a)</u>	by m	eans of an oral fluid testing device; and	
<u>(b)</u>		manner approved for that device by the Minister of Police under ion 71G	
Polic	e unde	resting device means a device of a kind approved by the Minister of the section 168D 71G for the purpose of testing oral fluid for the strength of the qualifying drugs specified in the notice	10
seco	nd ora	I fluid test means an oral fluid test carried out under section 71B	
		level means, for a listed qualifying drug, the blood concentration ied for the drug in <b>Part 2 of Schedule 5</b>	15
<u>unlis</u>	sted qu	nalifying drug means a qualifying drug not listed in Schedule 5	
		2(1), definition of <b>compulsory impairment test</b> , replace "deter-"indicate".	
In se	ction 2	(1), replace the definition of <b>positive</b> with:	
posi	tive,—		20
(a)	resul	lation to an evidential breath test, means an evidential breath test that in relation to the result of an evidential breath test, means the tof the test indicates,—	
	(i)	in the case of a person who holds an alcohol interlock licence or a zero alcohol licence, that the breath of the person who underwent the test contains alcohol; or	25
	(ii)	in the case of a person who is apparently younger than 20, that the breath of the person who underwent the test contains alcohol; or	
	(iii)	in the case of any other person, that the proportion of alcohol in the breath of the person who underwent the test exceeds 250 micrograms of alcohol per litre of breath:	30
<del>(b)</del>	cates	lation to an oral fluid test, means an oral fluid test result that indi- that the oral fluid of the person who underwent the test contains 1 ore qualifying drugs	
<u>(b)</u>	indic fluid	lation to the result of an oral fluid test, means the result of the test ates that the concentration level of a qualifying drug in the oral of the person who underwent the test equals or exceeds the level fied for the drug in a notice made under <b>section 71G</b>	35

In section 2(1), definition of **qualifying drug**, replace paragraph (a)(i) with:

(4)

means any substance, preparation, mixture, or article containing a con-

(a)

		1975 or any of Parts 1 to 5 and Part 7 of Schedule 3 of the Misuse of Drugs Act 1975; and			
	Am	endments to primary responsibilities concerning use of drugs	5		
5		on 11A replaced (Persons may not drive or attempt to drive while ired and their blood contains evidence of use of qualifying drug)			
	Repla	ice section 11A with:			
11A		ons not to drive or attempt to drive while oral fluid or blood contains fying drug	10		
	A per	son may not drive or attempt to drive a motor vehicle while—			
	<del>(a)</del>	the person's oral fluid, as ascertained by the results of 2 oral fluid tests subsequently undergone by the person under any of <b>sections 71A to 71C</b> , indicates use of a qualifying drug; or			
	<del>(b)</del>	the person's blood, as ascertained from an analysis of a blood specimen subsequently taken from the person under section 72 or 73, contains evidence of the use of a qualifying drug.	15		
<u>11A</u>	Persons not to drive or attempt to drive while blood contains evidence of, or oral fluid indicates, use of qualifying drug				
<u>(1)</u>	A per	son may not drive or attempt to drive a motor vehicle while—	20		
	<u>(a)</u>	the person's blood contains evidence of use of a qualifying drug (see sections 57A(1) and (2), 57B(1) and (2), and 57C(1) and (2); or			
	<u>(b)</u>	the person's oral fluid indicates use of a qualifying drug (see sections 57A(3), 57B(3), and 57C(3) and (4)).			
(2)		ne purposes of subsection (1)(a), evidence of use of a qualifying drug ne same meaning as in section 56AAA.	25		
(3)	For the purposes of <b>subsection (1)(b)</b> , a person's oral fluid <b>indicates use of a qualifying drug</b> if the results of a first oral fluid test and a second oral fluid test subsequently undergone by the person are positive and indicate the use of the same qualifying drug.				
6		on 13 amended (Drivers and other road users to comply with tions of enforcement officers, etc)			
	Repla	ace section 13(1) and (2) with:			
(1)	72, aı	rson must comply with sections 68, 69, 70, <b>71A, 71B, 71C, 71E, 71F</b> , and 73 (which relate to the administration of breath screening tests, evidenceath tests, oral fluid tests, and blood tests).	35		

(2)	A person must comply with all lawful requirements, directions, and requests made by an enforcement officer under any of sections 68, 69, 70, <b>71A, 71B, 71C, 71E, 71F</b> , 72, and 73.	
	Drug-related offences and penalties	
7	Part 5 heading amended	5
	In the Part 5 heading, replace "alcohol-related" with "alcohol- and drug-related".	
8	Cross-heading above section 34 amended	
	In the cross-heading above section 34, after "alcohol", insert "or drugs".	
<u>8A</u>	New section 56AAA and cross-heading inserted	10
	After the Part 6 heading, insert:	
	Definition for purposes of this Part	
<u>56A</u>	AA Meaning of evidence of use of qualifying drug	
	In this Part, a person's blood contains evidence of use of a qualifying drug if—	15
	(a) the blood concentration level of a listed qualifying drug exceeds the tolerance level for the drug; or	
	(b) the blood contains any level of an unlisted qualifying drug.	
<u>8B</u>	Section 56 amended (Contravention of specified breath or blood-alcohol	20
	In section 56(4), replace "subsection (1) or subsection (2), or any of sections 57A(1)" with "subsection (1) or (2) or any of sections 57A(1), 57B(1), 57C(1)".	20
9	Section 57A replaced (Driving while impaired and with blood that contains evidence of use of qualifying drug)	25
	Replace section 57A with:	
<u>57A</u>	Driving with blood that contains evidence of, or oral fluid that indicates, use of 1 qualifying drug	
	Offence: driving while blood contains evidence of use of 1 qualifying drug	
(1)	A person who drives or attempts to drive a motor vehicle on a road commits an offence if, as ascertained from an analysis of a blood specimen subsequently taken from the person under section 72 or 73, the person's blood—	30

contains evidence of use of a listed qualifying drug and the blood con-

centration level of the drug exceeds the high-risk level for the drug; or

(a)

	<u>(b)</u>	contains evidence of use of an unlisted qualifying drug and the blood specimen was taken after the person failed to complete a compulsory impairment test in a manner satisfactory to an enforcement officer who is trained to give the test when the person was required to do so under <b>section 71F</b> .	5		
		gement offence: driving while blood contains evidence of use of 1 ying drug			
2)	infrin	son who drives or attempts to drive a motor vehicle on a road commits an gement offence if, as ascertained from an analysis of a blood specimen quently taken from the person under section 72 or 73, the person's	10		
	<u>(a)</u>	contains evidence of use of 1 listed qualifying drug and the blood concentration level of the drug equals or is less than the high-risk level (if any) for the drug; or			
	<u>(b)</u>	contains evidence of use of 1 unlisted qualifying drug and the person was not required to undergo a compulsory impairment test under <b>section 71F</b> before the blood specimen was taken.	15		
	<u>Infrin</u>	gement offence: driving while oral fluid indicates use of qualifying drug			
(3)	son who drives or attempts to drive a motor vehicle on a road commits an gement offence if—	20			
	<u>(a)</u>	the results of a first oral fluid test and second oral fluid test subsequently undergone by the person are positive and indicate the use of the same qualifying drug; and			
	<u>(c)</u>	the person does not elect to have a blood test in accordance with <b>section 71D</b> .	25		
57B	B Driving while blood contains evidence of, or oral fluid indicates, use of 2 or more qualifying drugs				
	<u>Offen</u> <u>drugs</u>	ce: driving while blood contains evidence of use of 2 or more qualifying			
A person who drives or attempts to drive a motor vehicle on a road commoffence if, as ascertained from an analysis of a blood specimen subsectaken from the person under section 72 or 73, the person's blood contained dence of use of 2 or more qualifying drugs and either or both of the fol apply:			30		
	<u>(a)</u>	1 or more of the drugs are listed qualifying drugs and the blood concentration level for 1 or more listed qualifying drugs exceeds the applicable high-risk level:	35		
	<u>(b)</u>	1 or more of the drugs are unlisted qualifying drugs and the blood specimen was taken after the person failed to complete a compulsory impairment test in a manner satisfactory to an enforcement officer who is	40		

		traine tion	ed to give the test when the person was required to do so under <b>sec-71F</b> .		
	<u>Infrin</u>	gemen	nt offence: driving while blood contains evidence of use of 2 or		
more qualifying drugs					
2)	infrin subse	A person who drives or attempts to drive a motor vehicle on a road commits an infringement offence if, as ascertained from an analysis of a blood specimen subsequently taken from the person under section 72 or 73, the person's blood—			
	<u>(a)</u>	blood	tins evidence of use of 2 or more listed qualifying drugs and the d concentration level of each listed qualifying drug equals or is less the high-risk level for the drug; or	10	
	<u>(b)</u>	perso	nins evidence of use of 2 or more unlisted qualifying drugs and the on was not required to undergo a compulsory impairment test under ion 71F before the blood specimen was taken; or		
	<u>(c)</u>		unlisted qualifying drugs and—	15	
		<u>(i)</u>	the blood concentration level of each listed qualifying drug equals or is less than the high-risk level for the drug; and		
		<u>(ii)</u>	the person was not required to undergo a compulsory impairment test under <b>section 71F</b> before the blood specimen was taken.	20	
	-	gemen fying a	nt offence: driving while oral fluid indicates use of 2 or more lrugs		
3)	-		ho drives or attempts to drive a motor vehicle on a road commits an at offence if—		
	<u>(a)</u>	under	esults of a first oral fluid test and second oral fluid test subsequently regone by the person are positive and indicate the use of 2 or more of ame qualifying drugs; and	25	
	<u>(b)</u>	the p	erson does not elect to have a blood test in accordance with <b>sec-71D</b> .		
<u>7C</u>			tile blood or breath contains alcohol and blood contains f, or oral fluid indicates, use of 1 qualifying drug	30	
	00	ce: dri fying a	iving while blood contains alcohol and evidence of use of 1 drug		
1)	offen taken	ce if, a from nd evi	ho drives or attempts to drive a motor vehicle on a road commits an as ascertained from an analysis of a blood specimen subsequently the person under section 72 or 73, the person's blood contains alcodence of use of 1 qualifying drug and any or all of the following	35	
	<u>(a)</u>	the pr	roportion of alcohol in the person's blood—		

exceeds 80 milligrams of alcohol per 100 millilitres of blood; or

<u>(i)</u>

		<u>(ii)</u>	if the person is younger than 20, exceeds 30 milligrams of alcohol per 100 millilitres of blood; or	
		(iii)	if the person holds an alcohol interlock licence or a zero alcohol licence, equals or is less than 50 milligrams of alcohol per 100 millilitres of blood:	5
	<u>(b)</u>		rug is a listed qualifying drug and the blood concentration level of rug exceeds the high-risk level for the drug:	
	<u>(c)</u>	after mann	rug is an unlisted qualifying drug and the blood specimen was taken the person failed to complete a compulsory impairment test in a er satisfactory to an enforcement officer who is trained to give the when the person was required to do so under <b>section 71F</b> .	10
		_	t offence: driving while blood contains alcohol and evidence of use	
2)	A per infrin	son wl	ho drives or attempts to drive a motor vehicle on a road commits an at offence if the person's blood, as ascertained from an analysis of a men subsequently taken from the person under section 72 or 73,—	15
	<u>(a)</u>		ins alcohol and the proportion of alcohol in the person's blood s or is less than—	
		(i)	80 milligrams of alcohol per 100 millilitres of blood; or	20
		<u>(ii)</u>	if the person is younger than 20, 30 milligrams of alcohol per 100 millilitres of blood; and	
	<u>(b)</u>	conta	ins evidence of use of a qualifying drug and,—	
		<u>(i)</u>	if the drug is a listed qualifying drug, the blood concentration level of the drug equals or is less than the high-risk level (if any) for the drug; and	25
		<u>(ii)</u>	if the drug is an unlisted qualifying drug, the person was not required to undergo a compulsory impairment test under <b>section 71F</b> before the blood specimen was taken.	
			t offence: driving while blood contains alcohol and oral fluid	30
			e of 1 qualifying drug	
<u>3)</u>			ho drives or attempts to drive a motor vehicle on a road commits an t offence if,—	
	<u>(a)</u>	from	certained from an analysis of a blood specimen subsequently taken the person under section 72 or 73, the person's blood contains alco- ut the proportion of alcohol in the person's blood equals or is less	35
		<u>(i)</u>	80 milligrams of alcohol per 100 millilitres of blood; or	
		<u>(ii)</u>	if the person is younger than 20, 30 milligrams of alcohol per 100 millilitres of blood; and	40

	<u>(b)</u>	the results of a first oral fluid test and the second oral fluid test subsequently undergone by the person are positive and indicate the use of the same qualifying drug; and	
	(c)	the person does not elect to have a blood test in accordance with section 71D.	5
	•	gement offence: driving while breath contains alcohol and oral fluid ates use of I qualifying drug	
(4)	A per	rson who drives or attempts to drive a motor vehicle on a road commits an gement offence if—	
	<u>(a)</u>	the proportion of alcohol in the person's breath, as ascertained by an evidential breath test subsequently undergone by the person under section 69, equals or is less than—	10
		(i) 400 micrograms of alcohol per litre of breath; or	
		(ii) if the person is younger than 20, 150 micrograms of alcohol per litre of breath; and	15
	<u>(b)</u>	the results of a first oral fluid test and second oral fluid test subsequently undergone by the person are positive and indicate the use of the same qualifying drug; and	
	(c)	the person does not elect to have a blood test in accordance with <b>section 71D</b> .	20
(5)	interle	sections (2), (3), and (4) do not apply to a person who holds an alcohol ock licence or a zero alcohol licence (see section 57AA for offences related contravention of specified breath or blood alcohol limits by a holder of cohol interlock licence or a zero alcohol licence).	
57A		ing with oral fluid that indicates or blood that contains evidence of use qualifying drug	25
(1)	offen	rson who drives or attempts to drive a motor vehicle on a road commits an ee if the person's blood, as ascertained from an analysis of a blood specisubsequently taken from the person under section 72 or 73, contains evice of the use of 1 qualifying drug and,—	30
	<del>(a)</del>	if the qualifying drug is listed in <b>Schedule 5</b> , the proportion of the drug in the person's blood equals or exceeds the level specified in that schedule for the drug; or	
	(b)	if the qualifying drug is not listed in <b>Schedule 5</b> , the blood specimen was taken after the person failed to complete a compulsory impairment test in a manner satisfactory to an enforcement officer when required to do so under <b>section 71F</b> .	35
(2)	_	son who drives or attempts to drive a motor vehicle on a road commits an gement offence if the person's blood, as ascertained from an analysis of a	

		I specimen subsequently taken from the person under section 72 or 73, ins evidence of the use of 1 qualifying drug and,—	
	<del>(a)</del>	if the qualifying drug is listed in <b>Schedule 5</b> , the proportion of the drug is less than the level specified in that schedule for the drug; or	
	<del>(b)</del>	if the qualifying drug is not listed in <b>Schedule 5</b> , the person was not required to undergo a compulsory impairment test under <b>section 71F</b> before the blood specimen was taken.	5
(3)	-	rson who drives or attempts to drive a motor vehicle on a road commits an agement offence if—	
	<del>(a)</del>	the results of 2 oral fluid tests subsequently undergone by the person under any of <b>sections 71A to 71C</b> are positive; and	10
	<del>(b)</del>	the first oral fluid test and the second oral fluid test indicate the use of the same qualifying drug; and	
	<del>(c)</del>	the person does not elect to have a blood test in accordance with section 71D.	15
57B		ing while blood contains evidence of, or oral fluid indicates, use of 2 or equalifying drugs	
(1)	offen men	rson who drives or attempts to drive a motor vehicle on a road commits an ce if the person's blood, as ascertained from an analysis of a blood specisubsequently taken under section 72 or 73, contains evidence of the use of more qualifying drugs and—	20
	<del>(a)</del>	the proportion of 1 or more of the qualifying drugs in the person's blood equals or exceeds the level specified in <b>Schedule 5</b> for the drug; or	
	<del>(b)</del>	if 1 or more of the qualifying drugs in the person's blood are not listed in <b>Schedule 5</b> , the blood specimen was taken after the person failed to complete a compulsory impairment test in a manner satisfactory to an enforcement officer when required to do so under <b>section 71F</b> .	25
(2)	infrir blood	rson who drives or attempts to drive a motor vehicle on a road commits an agement offence if the person's blood, as ascertained from an analysis of a l specimen subsequently taken under section 72 or 73, contains evidence c use of 2 or more qualifying drugs but,—	30
	<del>(a)</del>	if 1 or more of the qualifying drugs in the person's blood are listed in <b>Schedule 5</b> , the proportion of each of those qualifying drugs in the person's blood is less than the level specified in that schedule for each drug:	
	<del>(b)</del>	if 1 or more of the qualifying drugs in the person's blood are not listed in <b>Schedule 5</b> , the person was not required to undergo a compulsory impairment test under <b>section 71F</b> before the blood specimen was taken.	35
(3)	-	rson who drives or attempts to drive a motor vehicle on a road commits an agement offence if—	40

<del>(a)</del>	the results	of 2	oral fl	<del>uid tests</del>	subsequently	-undergone	by the	person
	under anv	of sec	tions	71A to	71C are positi	ve: and		

- (b) the first oral fluid test and the second oral fluid test indicate the use of 2 or more of the same qualifying drugs; and
- (c) the person does not elect to have a blood test in accordance with section 71D.

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# 57C Driving while blood or breath contains alcohol and blood contains evidence of or oral fluid indicates use of qualifying drug

- (1) A person who drives or attempts to drive a motor vehicle on a road commits an offence if the person's blood, as ascertained from an analysis of a blood specimen subsequently taken under section 72 or 73, contains both alcohol and evidence of the use of a qualifying drug if any or all of the following apply:
  - (a) the proportion of alcohol in the person's blood—
    - (i) exceeds 80 milligrams of alcohol per 100 millilitres of blood; or
    - (ii) if the person is younger than 20, exceeds 30 milligrams of alcohol per 100 millilitres of blood; or
    - (iii) if the person holds an alcohol interlock licence or zero alcohol licence, does not exceed 50 milligrams of alcohol per 100 millilitres of blood:
  - (b) the proportion of a qualifying drug in the person's blood that is listed in Schedule 5 equals or exceeds the level specified in that schedule for the drug:
  - (c) if the person's blood contains evidence of the use of a qualifying drug that is not listed in **Schedule 5**, the blood specimen was taken after the person failed to complete a compulsory impairment test in a manner satisfactory to an enforcement officer when required to do so under **section 71F**.
- (2) A person who drives or attempts to drive a motor vehicle on a road commits an infringement offence if the person's blood, as ascertained from an analysis of a blood specimen subsequently taken under section 72 or 73, contains both alcohol and evidence of the use of a qualifying drug but—
  - (a) the proportion of alcohol in the person's blood equals or is less than—
    - (i) 80 milligrams of alcohol per 100 millilitres of blood; or
    - (ii) if the person is younger than 20, 30 milligrams of alcohol per 100 millilitres of blood; and
  - (b) if the person's blood contains evidence of the use of 1 or more qualifying drugs that are listed in **Schedule 5**, the proportion of each of those drugs in the person's blood is less than the level specified in that schedule for the drug; and

	<del>(e)</del>	that i	e person's blood contains evidence of the use of a qualifying drug is not listed in <b>Schedule 5</b> , the person was not required to undergo impulsory impairment test under <b>section 71F</b> before the blood spen was taken.	
<del>(3)</del>	-		ho drives or attempts to drive a motor vehicle on a road commits an nt offence if—	5
	<del>(a)</del>	subse	person's blood, as ascertained from an analysis of a blood specimen equently taken under section 72 or 73, contains alcohol but the proon of alcohol in the person's blood equals or is less than—	
		<del>(i)</del>	80 milligrams of alcohol per 100 millilitres of blood; or	10
		<del>(ii)</del>	if the person is younger than 20, 30 milligrams of alcohol per 100 millilitres of blood; and	
	<del>(b)</del>		esults of 2 oral fluid tests subsequently undergone by the person rany of sections 71A to 71G are positive and—	
		<del>(i)</del>	the first oral fluid test and the second oral fluid test indicate the use of the same qualifying drug; and	15
		<del>(ii)</del>	the person does not elect to have a blood test in accordance with section 71D.	
<del>(4)</del>	-		ho drives or attempts to drive a motor vehicle on a road commits an nt offence if—	20
	<del>(a)</del>	denti	roportion of alcohol in the person's breath, as ascertained by an evial breath test subsequently undergone by the person under section quals or is less than—	
		<del>(i)</del>	400 micrograms of alcohol per litre of breath; or	
		<del>(ii)</del>	if the person is younger than 20, 150 micrograms of alcohol per litre of breath; and	25
	<del>(b)</del>		esults of 2 oral fluid tests subsequently undergone by the person rany of sections 71A to 71C are positive and—	
		<del>(i)</del>	the first oral fluid test and the second oral fluid test indicate the use of the same qualifying drug; and	30
		<del>(ii)</del>	the person does not elect to have a blood test in accordance with section 71D.	
57D	Pena	lties fo	or offences against sections 57A(1), 57B(1), and 57C(1)	
(1)			is convicted of a first or second offence against section 57A(1),—	
	(a)		maximum penalty is imprisonment for a term not exceeding 3 ths or a fine not exceeding \$4,500; and	35
	(b)		ourt must order the person to be disqualified for 6 months or more holding or obtaining a driver licence.	

(2)	-	person is convicted of a first or second offence against section 57B(1) or (1),—	
	(a)	the maximum penalty is imprisonment for a term not exceeding 6 months or a fine not exceeding \$4,500; and	
	(b)	the court must order the person to be disqualified for 9 months or more from holding or obtaining a driver licence.	5
(3)	56(1) (whe	person is convicted of a third or subsequent offence against any of sections 0, 56(2), <b>57A(1)</b> , <b>57B(1)</b> , <b>57C(1)</b> , <b>58(1)</b> , 60(1), 61(1), and 61(2) ther or not that offence is of the same kind as the person's first or second ace against any of those provisions),—	10
	(a)	the maximum penalty is imprisonment for a term not exceeding 2 years or a fine not exceeding \$6,000; and	
	(b)	the court must order the person to be disqualified for more than 1 year from holding or obtaining a driver licence.	
(4)	offen then	offence against section 57A(1), 57B(1), or 57C(1) is a concurrent ace in relation to a qualifying offence for an alcohol interlock sentence, the mandatory disqualification in subsection (1)(b), (2)(b), or (3)(b) not apply and section 65AH(3)(b) applies.	15
(5)	Subs	section (3)(b) does not apply if an order is made under section 65.	
(5A)	port .	he purposes of this section, a conviction against a provision of the Trans-Act 1962 corresponding to an offence specified in <b>subsection (3)</b> is to be ed as a conviction for an offence specified in that subsection.	20
(6)	section	imposition of a mandatory disqualification under this section is subject to on 81 (which allows a court not to order disqualification for special rearelating to the offence).	25
10	Secti	ion 58 amended (Contravention of section 12)	
	<del>In sc</del>	petion 58(1)(b), replace "controlled drug specified in Schedule 1 of the use of Drugs Act 1975" with "qualifying drug".	
<u>(1)</u>	Repl	ace section 58(1) and (1A) with:	
<u>(1)</u>	vehic	rson commits an offence if the person drives or attempts to drive a motor cle on a road while under the influence of drink or a drug, or both, to such a tent as to be incapable of having proper control of the vehicle.	30
<u>(2)</u>	<u>In se</u>	ction 58(3). replace "57A(1)" with "section 57A(1), 57B(1), 57C(1)".	
11		ion 59 amended (Failure or refusal to remain at specified place or to mpany enforcement officer)	35
(1)	In se	ction 59(1)(b) and (c), replace "71A" with "71A, 71B, 71E, 71F".	
(2)	section	ection 59(1)(d), after "section 69 or a compulsory impairment test under on 71A", insert ", an oral fluid test under a requirement under section or 71B, or a compulsory impairment test under section 71F".	

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- (2) Replace section 59(1)(d) with:
  - (d) having undergone an evidential breath test under a requirement under section 69, an oral fluid test under a requirement under any of sections

    71A to 71C, or a compulsory impairment test under section 71F, fails or refuses to remain at the place where the person underwent the test until after the result of the test is ascertained.
- 12 Section 60 amended (Failure or refusal to permit blood specimen to be taken or to undergo compulsory impairment test)
- (1) In section 60(1)(d), replace "section 71A" with "section 71F".
- (2) In section 60(3), replace "57A(1)," with "57A(1), 57B(1), 57C(1),".
- 13 Section 61 amended (Person in charge of motor vehicle causing injury or death)
- (1) Replace section 61(2)(b) and (c) with:
  - (b) if the blood of the person in charge, as ascertained from an analysis of a blood specimen subsequently taken under section 72 or 73, contains evidence of the use of a qualifying drug and,
    - (i) if the qualifying drug is listed in **Schedule 5**, the proportion of the drug in the person's blood equals or exceeds the level specified in that schedule for the drug; or
    - (ii) if the qualifying drug is not listed in **Schedule 5**, the blood specimen was taken after the person failed to complete a compulsory impairment test in a manner satisfactory to an enforcement officer when required to do so under **section 71F**.
  - (b) if, as ascertained from an analysis of a blood specimen subsequently taken from the person under section 72 or 73, the blood of the person in charge—
    - (i) contains evidence of use of a listed qualifying drug and the blood concentration level of the drug exceeds the high-risk level for the drug; or
    - (ii) contains evidence of use of an unlisted qualifying drug and the blood specimen was taken after the person failed to complete a compulsory impairment test in a manner satisfactory to an enforcement officer who is trained to give the test when the person was required to do so under **section 71F**.
- (2) In section 61(2A), delete "or (2)(c)".
- (3) In section 61(3A), replace "or section 56(1) or (2), or section 57A(1), or section 58(1), or section 60(1)" with "any of sections 56(1), 56(2), 57A(1), 57B(1), 57C(1), 58(1), and 60(1)".

14	Section 62 amended (Causing injury or death in circumstances to which
	section 61 does not apply)

- (1) In section 62(1)(b), replace "controlled drug specified in Schedule 1 of the Misuse of Drugs Act 1975" with "qualifying drug".
- (1) Replace section 62(1)(b) with:

(b) if, as ascertained from an analysis of a blood specimen subsequently taken from the person under section 72 or 73, the blood of the person driving contains evidence of use of a listed qualifying drug and the blood concentration level of the drug equals or is less than the high-risk level (if any) for the drug.

- (2) Replace section 62(1B) with:
- (1B) A person commits an offence if the person causes bodily injury to, or the death of, a person by driving or attempting to drive a vehicle if the blood of the person driving, as ascertained from an analysis of a blood specimen subsequently taken under section 72 or 73, contains evidence of the use of a qualifying drug and,—
  - (a) if the qualifying drug is listed in **Schedule 5**, the proportion of the drug in the person's blood is less than the level specified in that schedule for the drug; or
  - (b) if the qualifying drug is not listed in **Schedule 5**, the person was not required to undergo a compulsory impairment test under **section 71F** before the blood specimen was taken.
- (1B) A person commits an offence if the person causes bodily injury to, or the death of, a person by driving or attempting to drive a vehicle if, as ascertained from an analysis of a blood specimen subsequently taken from the person under section 72 or 73, the blood of the person driving—
  - (a) contains evidence of use of a listed qualifying drug and the blood concentration level of the drug exceeds the high-risk level for the drug; or
  - (b) contains evidence of use of an unlisted qualifying drug and the blood specimen was taken after the person failed to complete a compulsory impairment test in a manner satisfactory to an enforcement officer who is trained to give the test when the person was required to do so under section 71F.
- 15 Section 64 amended (Defences)
- (1) In section 64(1A), replace "section 57A(1)" with "section 57A(1) or (2), 35 57B(1) or (2), 57C(1) or (2),".
- (1A) After section 64(1A), insert:
- (1AB) It is a defence to proceedings for an offence against section 57A(3), 57B(3), or 57C(3) or (4) if the court is satisfied that the person's oral fluid indicates use of a qualifying drug and—

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			Land Transport (Drug Driving) Amendment Bill Part 1 cl 1/	
	(0)	tha n		
	<u>(a)</u>	-	erson—	
		<u>(i)</u>	has a current and valid prescription for the qualifying drug that was written for that person by a health practitioner; and	
		<u>(ii)</u>	has complied with the instructions (if any) from a health practi- tioner or from the manufacturer of the qualifying drug about driv- ing, consuming alcohol or other prescription medicines, or both, while consuming the qualifying drug; or	5
	<u>(b)</u>		lrug was administered by a health practitioner, and the person com- l with the instructions (if any) given by the health practitioner.	
(2)	In se	ction 6	54(2), replace "and 77" with "77, and <b>77A</b> ".	1
(3)			64(3A)(a), replace "or evidential breath test" with ", evidential or oral fluid test".	
<u>(4)</u>	After	r sectio	on 64(5), insert:	
<u>(6)</u>			ence to proceedings for an offence against this Act in respect of the of a qualifying drug in a person's blood—	1
	<u>(a)</u>		there was or may have been an error in the result of the first oral test or second oral fluid test; or	
	<u>(b)</u>	or er	the occurrence or likely occurrence of any such error did not entitle npower a person to request or require a second oral fluid test or a d test.	2
16	Secti	ion 65.	AB amended (Qualifying offences)	
	In se	ction 6	55AB(1), after "57AA,", insert " <b>57C</b> ,".	
			Blood test fee	
17	Secti	ion 67	amended (Blood test fee)	
(1)	In se (d)".		67(1)(a)(i), replace "72(1)" with " <b>72(1)(a)(i)</b> 72(1)(a), (b), (c), or	2
(2)	After	r sectio	on 67(1)(a), insert:	
	(aa)	any p	person who—	
		(i)	elects or is required to undergo a blood test under section 71D or 72(1)(a)(ii), (e), (f), or (g)(e), (f), (g), or (h); and	3
		(ii)	is advised in accordance with <b>section 71A(4)(c), 71D<del>(3)(2), or 72(1F)</del></b> before undergoing the blood test; and:	
		(iii)	commits an offence against section 57A(1) or (2), 57B(1) or (2), or 57C(1) or (2):	
<u>(3)</u>	<u>In se</u>	ction 6	57(1B)(a), replace "57A" with "57A(1), 57B(1), 57C(1)".	3
<u>(4)</u>			67(2), after "Act", insert "(including prescribing different fees for asses of persons)".	

## Enforcement procedures

18	Section 68 amended (Who must undergo breath screening test)
	After section 68(5), insert:

(6) An enforcement officer may require a person to undergo a breath screening test whether or not a person has already undergone an oral fluid test under any of **sections 71A to 71C** and regardless of the outcome of any such tests result (or failure to produce a result) of any such oral fluid test or tests.

#### 19 Section 70A amended (Right to elect blood test)

Replace the heading to section 70A with "Who has right to elect blood test after positive evidential breath test".

20 Section 71A replaced (Requirement to undergo compulsory impairment test)

Replace section 71A with:

Enforcement procedures for offences involving use of qualifying drugs

#### 71A Who must undergo first oral fluid test

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- (1) An enforcement officer may require any of the following persons to undergo a first oral fluid test without delay:
  - (a) a driver of, or a person attempting to drive, a motor vehicle on a road:
  - (b) a person who the officer has good cause to suspect has recently committed an offence against this Act that involves the driving of a motor vehicle:

(c) if an accident has occurred involving a motor vehicle,—

- (i) the driver of the vehicle at the time of the accident; or
- (ii) if the enforcement officer is unable to ascertain who the driver of the motor vehicle was at the time of the accident, a person who the officer has good cause to suspect was in the motor vehicle at the time of the accident.

(2) An enforcement officer—

- (a) may require a person to undergo—an\_a first oral fluid test whether or not the person has already undergone a breath screening test under section 68 or an evidential breath test under section 69 and regardless of the—out—eome of any such tests\_result (or failure to produce a result) of any such oral fluid test or tests; but
- (b) must not require a person to undergo—an\_a first oral fluid test if an enforcement officer has required the person to undergo a compulsory impairment test under **section 71F(1)**.
- (3) An enforcement officer may require the person—

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- (a) to remain in the place where stopped to undergo the first oral fluid test; or
- (b) if it is not practicable for the person to undergo an oral fluid test at the place where stopped, to accompany an enforcement officer to any other a place where it is likely that the person can undergo a first oral fluid test
- (3A) If it is not practicable for a person to undergo a first oral fluid test at a place to which the person has accompanied an enforcement officer under subsection (3)(b), an enforcement officer may require the person to accompany the officer to any other place where it is likely that the person can undergo a first oral fluid test
- (4) An enforcement officer who requires a person to undergo a first oral fluid test under this section must, without delay, advise the person that,—
  - (a) if the person refuses to undergo a first oral fluid test under this section or a second oral fluid test under **section 71B**, the person will be required to permit the taking of a blood specimen under **section 72(1)(a)(e)**; and
  - (b) if the result of a blood test indicates the presence of alcohol or 1 or more qualifying drugs in the person's blood, the person may be issued with an infringement offence notice or charged with an offence, depending on the proportion of the alcohol or qualifying drugs in the person's blood and the type of qualifying drugs; and
  - (c) the person may be liable to pay a blood test fee and associated medical costs if the result of the blood test establishes that the person has committed an offence against section 57A(1), 57B(1), or 57C(1) or an infringement offence against section 57A(2), 57B(2), or 57C(2).
- (5) A person must—
  - (a) accompany an enforcement officer to a place when required to do so under this section:
  - (b) if the person has accompanied an enforcement officer to a place under this section, remain at that place until the person is required to undergo an oral fluid test under this section:
  - (c) if the person has undergone an oral fluid test under this section, remain at the place where the person underwent the test until after the result of the test is ascertained.
- (6) An enforcement officer may arrest without warrant a person who contravenes **subsection (5)**.
- (7) An enforcement officer may require a person who has been arrested under **subsection (6)** and taken to or detained at a place to undergo a first oral fluid test at that place.

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(8) An enforcement officer may not require a person who is in a hospital or medical centre as a result of an accident involving a motor vehicle to undergo an oral fluid test under this section.

#### 71B Who must undergo second oral fluid test

- (1) An enforcement officer must require a person to undergo a second oral fluid test without delay if the person has undergone a first oral fluid test and the result of the first oral fluid test is positive unless the person is instead required to undergo a compulsory impairment test in the circumstances described in **section 71F(5)**.
- (2) An enforcement officer may require the person—

to remain in the place where the person underwent the first oral fluid test to undergo the second oral fluid test; or

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- (b) if it is not practicable for the person to undergo a second oral fluid test at the place where the person underwent the first oral fluid test, to accompany an enforcement officer to any other a place where it is likely that the person can undergo a second oral fluid test.
- (2A) If it is not practicable for a person to undergo a second oral fluid test at a place to which the person has accompanied an enforcement officer under **subsection (2)(b)**, an enforcement officer may require the person to accompany the officer to any other place where it is likely that the person can undergo a second oral fluid test.
- (3) A person must—
  - (a) accompany an enforcement officer to a place when required to do so under this section:
  - (b) if the person has accompanied an enforcement officer to a place under this section, remain at that place until the person is required to undergo an oral fluid test under this section:
  - (c) if the person has undergone an oral fluid test under this section, remain at the place where the person underwent the test until after the result of the test is ascertained.
- (4) An enforcement officer may arrest without warrant a person who contravenes **subsection (3)**.
- (5) An enforcement officer may require a person who has been arrested under **subsection (4)** and taken to or detained at a place to undergo a second oral fluid test at that place.

# 71C Person must undergo further oral fluid test if either first or second oral fluid test fails to produce result

(1) An enforcement officer must require a person to undergo without delay a further oral fluid test if—

	(a)	a first oral fluid test carried out under <b>section 71A</b> fails to produce a result:	
	(b)	a second oral fluid test carried out under <b>section 71B</b> fails to produce a result.	
<del>(2)</del>	A req	uirement under subsection (1) is deemed,—	5
	<del>(a)</del>	in the case of a person who underwent a first oral fluid test that failed to produce a result, to be a requirement under <b>section 71A</b> :	
	<del>(b)</del>	in the case of a person who underwent a second oral fluid test that failed to produce a result, to be a requirement under <b>section 71B</b> .	
(3)	a rest	any reason a further oral fluid test under <b>subsection (1)</b> fails to produce alt, the result of the further oral fluid test is deemed to have produced a that is not positive.	10
(2)	failed	rson must remain at the place where the person underwent the test that to produce a result until after the result of the further oral fluid test is tained.	15
(3)		nforcement officer may arrest without warrant a person who contravenes	
		ection (2).	
<u>(4)</u>	secti	ion (3) and taken to or detained at a place to undergo a further oral fluid that place.	20
<u>(5)</u>	A po must,	sitive result of a further oral fluid test required under subsection (1)	
	<u>(a)</u>	if required following a first oral fluid test that failed to produce a result, be treated for all purposes under this Act as the result of the first oral fluid test; or	25
	<u>(b)</u>	if required following a second oral fluid test that failed to produce a result, be treated for all purposes under this Act as the result of the second oral fluid test.	
<u>(6)</u>	A per	rson may be required to undergo only 1 further oral fluid test under sub-	
	secti	ion (1).	30
71D	Perso	on has right to elect blood test after 2 positive oral fluid tests	
(1)	office	rson has the right, within 10 minutes of being advised by an enforcement or of the matters specified in <b>section 77A(3)(a)</b> , to elect to have a blood assess the proportion of a qualifying drug in the person's blood if—	
	(a)	the person has undergone a first oral fluid test and a second oral fluid test that have produced positive results; and	35
	(b)	the results of both tests indicate the use of 1 or more of the same qualifying drugs.	

(2)	elects assoc son h	77A(3 to haviated ras con	ment officer who advises a person of the matters specified in <b>sec-</b> (a) must also, without delay, advise the person that if the person we a blood test the person may be liable to pay a blood test fee and medical costs if the result of the blood test establishes that the pernmitted an offence against <b>section 57A(1)</b> , <b>57B(1)</b> , <b>or 57C(1)</b> or ment offence against <b>section 57A(2)</b> , <b>57B(2)</b> , <b>or 57C(2)</b> .	5
71E	Perso blood	-	y be required to accompany enforcement officer to undergo	
(1)	enfor	cemen	ment officer may require the following persons to accompany an t officer to a place where it is likely that the person can undergo an lood test when required to do so by the officer:	1
	(a)	after	son who fails or refuses to undergo an oral fluid test without delay having been required to do so by the officer under any of <b>sections to 71C</b> :	
	(b)	71A	son who has undergone 2 oral fluid tests under any of sections to 71C a first oral fluid test and a second oral fluid test that have aced positive results if—	1.
		(i)	the person was the driver of a motor vehicle at the time an accident occurred involving the motor vehicle or an enforcement officer has good cause to suspect that the person was in the motor vehicle at the time of the accident; and	2
		(ii)	the enforcement officer has good cause to suspect that another person has been injured or killed as a result of the accident:	
	(c)	a pers	son who has elected to have a blood test under <b>section 71D</b> :	
	(d)	ner sa when	son who fails to complete a compulsory impairment test in a manatisfactory to an enforcement officer, who is trained to give the test, the person is required to do so by an enforcement officer under ion 71F.	2
(1A)	the po	erson l cemen	practicable for a person to undergo a blood test at a place to which has accompanied an enforcement officer under <b>subsection (1)</b> , and tofficer may require the person to accompany the officer to any where it is likely that the person can undergo a blood test.	3
(2)	The p	erson	must—	
	(a)		mpany the enforcement officer to a place when required to do so r this section:	3
	(b)	this s	e person has accompanied an enforcement officer to a place under ection, remain at that place until the person is required to provide a dispecimen for collection under section 72 or 73.	

An enforcement officer may arrest without warrant a person who contravenes

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(3)

subsection (2).

### 71F Who must undergo compulsory impairment test

(1) An enforcement officer may require any of the following persons to undergo a compulsory impairment test given by an enforcement officer trained to give the test if the enforcement officer has good cause to suspect that the person has consumed a drug or drugs:

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- (a) a driver of, or a person attempting to drive, a motor vehicle on a road:
- (b) a person who the officer has good cause to suspect has recently committed an offence against this Act that involves the driving of a motor vehicle:
- (c) if an accident has occurred involving a motor vehicle,—

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- (i) the driver of the vehicle at the time of the accident; or
- (ii) if the enforcement officer is unable to ascertain who the driver of the motor vehicle was at the time of the accident, a person who the officer has good cause to suspect was in the motor vehicle at the time of the accident.

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- (2) An enforcement officer may require a person specified in subsection (1) to—
  - (a) remain in the place where stopped, for a period of time that is reasonable in the circumstances, to undergo the compulsory impairment test; or
  - (b) accompany an enforcement officer to another place to undergo the compulsory impairment test if it would enhance road safety, personal safety, the person's privacy, or the giving or taking of the test.

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- (3) A person who has undergone a compulsory impairment test must remain at the place where the person underwent the test until the result of the test is ascertained.
- (4) An enforcement officer may arrest a person without warrant if the person refuses or fails to comply with **subsection (2) or (3)**.
- (5) An enforcement officer may exercise the powers in subsections (1) and (2) in any of the following circumstances:
  - (a) in addition to any breath screening tests under section 68 or evidential breath tests under section 69 and regardless of the outcome of any such tests:
  - (b) in addition to an oral fluid test under any of sections 71A to 71C if the oral fluid test does not produce a positive result but the enforcement officer has good cause to suspect that the person has consumed a qualifying drug:

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- (e) in addition to a first oral fluid test under **section 71A** that produces a positive result and indicates the use of more than 1 qualifying drug.
- (5) An enforcement officer may exercise the powers in **subsections (1) and (2)** in addition to any of the following:

	<u>(a)</u>	any breath screening test, regardless of the result of the test (or a failure of the test to produce a result):				
	<u>(b)</u>		vidential breath test, regardless of the result of the test (or a failure test to produce a result):			
	<u>(c)</u>	a first	a first oral fluid test that—			
		<u>(i)</u>	does not produce a positive result; or			
		<u>(ii)</u>	produces a positive result that indicates the use of more than 1 qualifying drug:			
	<u>(d)</u>	a seco	ond oral fluid test that does not produce a positive result.			
<u>(6)</u>			ment officer must not exercise the powers in subsection (1) and	10		
			on to either of the following:			
	<u>(a)</u>		t oral fluid test that produces a positive result that indicates the use by 1 qualifying drug:			
	<u>(b)</u>	a seco	ond oral fluid test that produces a positive result.			
71G	<u>Appr</u>	oval o	f oral fluid tests and oral fluid testing devices	15		
<u>(1)</u>	The Minister of Police may, by notice, approve—					
	<u>(a)</u>	purpo	d of device that may be used as an oral fluid testing device for the uses of testing oral fluid for the presence of 1 or more specified fying drugs:			
	<u>(b)</u>		anner in which an oral fluid test may be carried out by means of an luid testing device.	20		
(2)	Befor	e givir	ng a notice under subsection (1), the Minister of Police must—			
	<u>(a)</u>	consu	alt the Minister of Transport and the Science Minister; and			
	<u>(b)</u>	have	regard to the accuracy of the device; and			
	(c)	(1)(a (1)(b a qua	tisfied that any device proposed to be approved under <b>subsection</b> and used in a manner proposed to be approved under <b>subsection</b> will return a positive result only if the device detects a presence of lifying drug at a level that indicates recent use of a specified qualidrug.	25		
(3)	return at a lo must	a pos evel th have	ing for the purposes of <b>subsection (2)(c)</b> whether a device will itive result only if the device detects a presence of a qualifying drug at indicates recent use of a specified qualifying drug, the Minister regard to any relevant New Zealand Standards or joint New Zealand Standards.	30		
(4)		A notice made under <b>subsection (1)</b> for the purposes of approving a kind of device or a test—				
	<u>(a)</u>	of the	specify, for each specified qualifying drug, the concentration level e qualifying drug in the person's oral fluid at or above which the of the test will appear positive for that qualifying drug; and			

	<u>(b)</u>	may-				
		<u>(i)</u>	define an approved device as a device that bears or is associated by its manufacturer with such trade name or number or other expression, or any combination of those things, as may be speci- fied in the notice:			
		(ii)	provide for a test, or part of a test, to be carried out in accordance with instructions displayed or printed on or by a specified kind of device.			
(5)	being	In the absence of proof to the contrary, a device is to be treated as bearing or being associated with a particular trade name or number or other expression if that name or number or other expression—				
	<u>(a)</u>		ars on the device, whether on a label or otherwise, or is shown on a ay panel on the device; or			
	<u>(b)</u>	<u>is pri</u>	nted out by the device on a card or on paper; or			
	<u>(c)</u>	appea	ars on printed matter that—	15		
		<u>(i)</u>	accompanies the device; and			
		<u>(ii)</u>	is associated with the device or is intended by the manufacturer of the device to be associated with the device; and			
		<u>(iii)</u>	is issued by or on behalf of the manufacturer.			
<u>(6)</u>			on, specified qualifying drug means a qualifying drug specified in de under subsection (1).	20		
(7)			ade under this section is secondary legislation (see Part 3 of the Act 2019 for publication requirements).			
	<u>E</u>	nforce	ement procedures involving taking of blood specimens			
21	New	<del>cross-</del>	heading above section 72 inserted	25		
	After	sectio	n 71A, insert:			
	E	nforce	ement procedures involving taking of blood specimens			
22			amended (Who must give blood specimen at places other than medical centre)			
<del>(1)</del>	Repla	ace sec	tion 72(1)(a) with:	30		
	<del>(a)</del>	the p	erson fails or refuses to undergo without delay—			
		<del>(i)</del>	an evidential breath test after having been required to do so by an enforcement officer under section 69; or			
		<del>(ii)</del>	an oral fluid test after having been required to do so by an enforcement officer under any of sections 71A to 71C; or	35		
(2)	Repla	ace sec	etion 72(1)(e) with:			

(2A) (3)

(4) (5) (1F)

<u>(e)</u>	the person fails or refuses to undergo without delay an oral fluid test after having been required to do so by an enforcement officer under any of sections 71A to 71C; or							
(e <u>f</u> )	(ef) the person has undergone a second oral fluid test under <b>section 71B</b> and—							
	(i) it appears to the officer that the test is positive; and							
	(ii) within 10 minutes of being advised by an enforcement officer of the matters specified in <b>section 77A(3)(a)</b> (which sets out the conditions of the admissibility of the test), the person advises the officer that the person wishes to undergo a blood test; or	10						
(fg)	the person has undergone 2 oral fluid tests under any of <b>sections 71A to 71C</b> and the person has accompanied an enforcement officer to a place where the person can undergo an evidential blood test under <b>section 71E(1)(b)</b> or (1A); or							
( <u>gh</u> )	the person fails to complete a compulsory impairment test in a manner satisfactory to an enforcement officer, who is trained to give the test, when the person is required to do so by an enforcement officer under <b>section 71F</b> .	15						
In sec	etion 72(1A) and (1B), replace "Subsection (e)" with "Subsection (h)".							
section	etion 72(1B) and (1C), replace "section 68 or evidential breath tests under on 69" with "section 68, evidential breath tests under section 69, or oral tests under any of <b>sections 71A to 71C</b> ".	20						
In sec	etion 72(1E), replace "(c), (d), or (e)" with "(c) or (d)".							
After	section 72(1E), insert:							
special son, vassoc son h	inforcement officer who requires a person to permit the taking of a blood men under <b>subsection (1)(e), (f), or (g) (g), or (h)</b> must advise the perwithout delay, that the person may be liable to pay a blood test fee and liated medical costs if the result of the blood test establishes that the person committed an offence against <b>section 57A(1), 57B(1), or 57C(1)</b> or fingement offence against <b>section 57A(2)</b> .	25						
an ini	fringement offence against section 57A(2), 57B(2), or 57C(2).	30						
	Evidential provisions							
unde	on 73A replaced (Evidence of controlled drug in blood sample taken r section 72 or 73 may not be used as evidence of use of controlled s in prosecutions under Misuse of Drugs Act 1975)							
Repla	ace section 73A with:	35						
_	oses for which blood specimen taken under section 72 or 73 may be as evidence							
	ence of alcohol or the use of a qualifying drug evidence of use of any 1 or qualifying drugs in a blood specimen taken under section 72 or 73 may							

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be used as evidence in a prosecution for any offence under this Act (see also
sections 77(2) and 77A(1), which specify presumptions for the purposes of this
Act relating to drug- and alcohol- testing drug-testing and alcohol-testing).

- (2) Neither of the following may be used as evidence of the use of a controlled drug in a prosecution for an offence under the Misuse of Drugs Act 1975:
  - (a) a positive <u>result of an</u> oral fluid test taken under any of sections 71A to 71C:
  - (b) a blood specimen taken under section 72 or 73.
- Section 75 amended (Certificates in blood-alcohol proceedings)
   In the heading to section 75, after "blood-alcohol", insert "and drug-driving".
- New section 77A inserted (Presumptions relating to drug-testing)
  After section 77, insert:

### 77A Presumptions relating to drug-testing

- (1) For the purposes of proceedings for an offence against this Act arising out of the circumstances in respect of which a blood specimen was taken from the defendant under section 72 or 73, it is to be conclusively presumed that the proportion of a qualifying drug in the defendant's blood at the time of the alleged offence was the same as the proportion of the qualifying drug in the blood specimen taken from the defendant.
- (2) For the purposes of proceedings for an infringement offence against **section 57A(3), 57B(3), 57C(3), or 57C(4)**, it is to be presumed in the absence of proof to the contrary that a person's oral fluid contains a qualifying drug if the results of <u>2 oral fluid tests</u> the first oral fluid test and second oral fluid test undergone by the person under any of **sections 71A to 71G** indicate use of the drug.
- (3) However, except as provided in **subsection (4)**, the positive results of a first oral fluid test and a second oral fluid test are not admissible in evidence in proceedings for an infringement offence against **section 57A(3)**, **57B(3)**, **57C(3)**, **or 57C(4)** if—
  - (a) the person who underwent the tests is not advised by an enforcement officer, without delay after the result of the second oral fluid test is ascertained,—
    - (i) that the second oral fluid test was positive; and
    - (ii) that the positive results could be presumptive evidence that the person has the person will be presumed to have committed an infringement offence against this Act if the person does not request a blood test within 10 minutes; or
  - (b) the person who underwent the test—

(i) advises an enforcement officer, within 10 minutes of being advised of the matters specified in **paragraph** (a), that the person wishes to undergo a blood test; and

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- (ii) complies with section 72(2).
- (4) **Subsection (3)(a)** does not apply if the person who underwent the test fails or refuses to remain at the place where the person underwent the test until the person can be advised of the result of the test.
- (5) The result of an oral fluid test is not admissible in evidence in proceedings for any offence against this Act other than an offence under **section 57A(3)**, **57B(3)**, **57C(3)**, **or 57C(4)**.
- (6) If it is proved in proceedings for an offence against section 60 that the defendant failed or refused to comply with section 13 without reasonable cause, that failure or refusal may be treated as supporting any evidence given on behalf of the prosecution, or as rebutting any evidence given on behalf of the defendant, concerning the defendant's condition at the time of the alleged offence.

## Section 79 amended (Circumstances in which certificate not admissible in proceedings)

Replace section 79(4)(c) to (e) with:

- (c) the blood specimen received by the private analyst relating to the defendant has been analysed and found to contain, in the case of a certificate that certified the presence of or a specified proportion of alcohol,—
  - (i) in the case of a defendant who (at the time of the commission of the offence) was younger than 20 or held an alcohol interlock licence or a zero alcohol licence, no alcohol; or
  - (ii) in any other case, not more than 50 milligrams of alcohol per 100 25 millilitres of blood; or
- (d) the blood specimen received by the private analyst relating to the defendant has been analysed and found to contain, in the case of a certificate that certified the presence of or a specified proportion of alcohol, 20 milligrams or more of alcohol per 100 millilitres of blood more or less than the proportion of alcohol per 100 millilitres of blood specified in the certificate referred to in section 75(5); or
- (e) the blood specimen received by the private analyst relating to the defendant has been analysed and found to contain, in the case of a certificate that certified the presence of or a specified proportion of a qualifying drug,
  - (i) in the case of a qualifying drug listed in **Schedule 5**, less than the level specified in that schedule for that drug; or
  - (ii) in the case of a qualifying drug not listed in **Schedule 5**, no evidence of the use of the qualifying drug.

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	<u>(e)</u>			specimen received by the private analyst relating to the as been analysed and found to contain,—			
		<u>(i)</u>	qualif	retrificate certified that there is evidence of use of a listed fying drug, a blood concentration level equal to or less than lerance level for the drug; or	5		
		<u>(ii)</u>		ertificate certified that there is evidence of use of an unlisted fying drug, no presence of the qualifying drug.			
		Mana	datory	prohibition from driving for 12-hour period			
	New s	section	94A a	and cross-heading inserted			
			n 94, ir	_	10		
M	landa	tory pi	rohibi	tion from driving following 2 positive oral fluid tests			
			-	bition from driving for 12-hour period if <u>results of 2</u> oral <u>are</u> positive			
	An enforcement officer must forbid a person to drive a motor vehicle for a 12-hour period if the person has undergone 2 oral fluid tests and it appears to the enforcement officer that the results of both tests are positive.						
			-	d starts immediately after the enforcement officer notifies the ibition.			
	ply w	ith a di		fficer may arrest without warrant a person who fails to comnunder <b>subsection (1)</b> or drives or attempts to drive within.	20		
			Ма	ndatory suspension of driver licence			
			ımend umsta	ed (Mandatory 28-day suspension of driver licence in			
				(i), replace "57A," with " <b>57A(1), 57B(1), 57C(1),</b> ".	25		
				(a)(i)(B), insert:			
			<del>(C)</del>	to have a proportion of a qualifying drug in the person's blood that equals or exceeds the level specified for the qualifying drug in <b>Schedule 5</b> :			
			<del>(D)</del>	to have a qualifying drug in the person's blood that is not listed in <b>Schedule 5</b> after the person failed to complete a compulsory impairment test in a manner satisfactory to an enforcement officer when required to do so under <b>section 71F</b> .	30		
			<u>(C)</u>	to have a blood concentration level of a listed qualifying drug exceeding the high-risk level for the drug; or	35		

(D) to have an unlisted qualifying drug in the person's blood after the person failed to complete a compulsory impairment test in a manner satisfactory to an enforcement officer who is trained to give the test when the person was required to do so under **section 71F**:

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### Impoundment of vehicles

- 29 Section 96 amended (Vehicle seized and impounded for 28 days in certain circumstances)
- (1) After section 96(1)(d)(i)(B), insert:
  - (BA) proportion of a qualifying drug in the person's blood that equals or exceeds the level specified for the qualifying drug in **Schedule 5**; or
  - (BB) a qualifying drug in the person's blood that is not listed in **Schedule 5** after the person failed to complete a compulsory impairment test in a manner satisfactory to an enforcement officer when required to do so under **section 71F**; or
- (2) In section 96(1)(d)(ii), replace "57A," with "57A(1), 57B(1), 57G(1),".
  Replace section 96(1)(d) with:
  - (d) the person, if they had previously been convicted of 2 or more offences against any of sections 56(1) and (2), 57, 57AA, 57A(1), 57B(1), 57C(1), 58(1), 60(1), and 61(1) and (2) within the last 4 years,—

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- (i) had a breath alcohol concentration exceeding 400 micrograms of alcohol per litre of breath; or
- (ii) had a blood alcohol concentration exceeding 80 milligrams of alcohol per 100 millilitres of blood; or

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- (iii) had a blood concentration level of a listed qualifying drug exceeding the high-risk level for the drug; or
- (iv) had any presence of an unlisted qualifying drug in their blood after failing to complete a compulsory impairment test in a manner satisfactory to an enforcement officer who is trained to give the test when the person was required to do so under **section**71F; or

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(v) <u>failed or refused to undergo a blood test, after having been</u> required or requested to do so under section 72 or 73.

### Reduction of disqualifications

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### 30 Section 99 amended (Court may reduce disqualification)

After section 99(1)(b)(via), insert:

(viaa) section 57B(1):

	(viab) section 57C(1):	
<u>30A</u>	Section 103 amended (Persons who may apply to court for limited licence)	
	In section 103(2)(d)(ii), replace "57A" with "57A, 57B, 57C".	
<u>30B</u>	Section 104 amended (Issue of limited licence to be delayed or prohibited in certain cases)	5
	In section 104(1)(c), replace "57A" with "57A, 57B, 57C".	
	Powers of entry and immobilisation	
31	Section 119 amended (Powers of entry)	
	In section 119(2)(a), replace "section 68 or section 69" with "section 68, 69, or <b>71A</b> ".	10
32	Section 120 amended (Arrest of persons for alcohol or drug-related offences, or assault on enforcement officer)	
	In section 120(1A), replace "section 71A" with "section 71F".	
33	Section 121 amended (Enforcement officer may immobilise vehicle, etc, in specified circumstances)	15
(1)	In section 121(1)(a)(i)(B) and (C), replace "section 71A" with section 71F.	
(2)	After section 121(1)(a)(i)(C), insert:	
	(D) has failed or refused to permit a blood specimen to be taken	

### Regulations

34 Section 167 amended (Regulations)

Before section 167(2)(a), insert:

(aaa) is 75 demerit points in the case of an offence against **section 57B(1)** or **57C(1)**:

**section 72(1)(a)** section 72(1)(a) or **(e)**; or

when required to do so by an enforcement officer under

35 New sections 167A and 167B inserted

After section 167, insert:

- 167A Setting or amending level of qualifying drug in blood specimen at or over which person commits offence against section 57A(1), 57B(1), or 57C(1) high-risk and tolerance blood concentration levels for drug-driving offences
- (1) The Governor-General may, by Order in Council, in accordance with a recommendation of the Minister and the Minister of Police, amend **Schedule 5** by doing any 1 or more of the following:

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	<u>(a)</u>		g the name of a qualifying drug to <b>Part 1 of Schedule 5</b> and speng a high-risk level for the drug:			
	<u>(b)</u>		g the name of a qualifying drug to <b>Part 2 of Schedule 5</b> and speng a tolerance level for the drug:			
	<u>(c)</u>		ding any high-risk level or tolerance level specified in <b>Schedule 5</b> qualifying drug.	5		
	<del>(a)</del>	fying	g the name of any qualifying drug and the proportion of the qualidrug in a person's blood at or over which a person commits an ee against section 57A(1), 57B(1), or 57C(1); or			
	<del>(b)</del>	at or	ng the specified proportion of a qualifying drug in a person's blood over which a person commits an offence against section 57A(1), or 57C(1).	10		
<u>1A)</u>	A hig	h-risk	level for a qualifying drug—			
	<u>(a)</u>	may l	be specified only if a tolerance level is specified for the drug; and			
	<u>(b)</u>	may l	be the same as the tolerance level for the drug.	15		
2)			ing a recommendation under <b>subsection (1)</b> , the Ministers must, f each qualifying drug referred to in the proposed order,—			
	(a)	seek and consider independent advice from independent experts appointed under <b>section 167B</b> on—				
		<u>(i)</u>	the specific effects of each drug referred to in the proposed order; and	20		
		<u>(ii)</u>	the appropriate high-risk level for each drug referred to in any proposed amendment to <b>Part 1 of Schedule 5</b> ; and			
		(iii)	the appropriate tolerance level for each drug referred to in any proposed amendment to <b>Part 2 of Schedule 5</b> ; and	25		
		<del>(i)</del>	the specific effects of the drug, including pharmacological, psychoactive, and toxicological effects; and			
		<del>(ii)</del>	the proportion of the qualifying drug in a person's blood that is likely to impair a person's driving to a similar extent as a proportion of alcohol in the person's blood exceeding 80 milligrams of alcohol per 100 millilitres of blood; and	30		
	<del>(b)</del>	have regard to the purpose of aligning the level specified in <b>Schedule 5</b> for each qualifying drug as far as practicable with a blood-alcohol limit of 80 milligrams of alcohol per 100 millilitres of blood; and				
	(c)	sider	sh a notice in the <i>Gazette</i> and any other media the Ministers con- appropriate of their intention to recommend the making of the r in Council; and	35		
	(d)	notice	interested persons a reasonable time, which must be specified in the e published under <b>paragraph</b> (c), to make submissions on the production of the product	40		

	(e)	consult the persons, representative groups, government departments, and Crown entities that the Ministers consider reasonable and appropriate to consult in the circumstances.					
(2A)	The Minister may seek and consider independent advice from independent experts appointed under <b>section 167B</b> on any other matter the Minister considers appropriate before making a recommendation under <b>subsection (1)</b> .						
(3)	tion o	Governor-General may, by Order in Council, amend the name or descriptor of any qualifying drug named or described in <b>Schedule 5</b> , if the amend-is necessary for the purpose of rendering that name or description consistivith the name or description of the qualifying drug in the Misuse of Drugs 975.	10				
(4)	ment 2012	order in Council made under <b>subsection (1) or (3)</b> is a legislative instruand a disallowable instrument, for the purposes of the Legislation Act and must be presented to the House of Representatives under section 41 at Act.	15				
(5)		The explanatory note of an Order in Council under subsection (1) must indicate that—					
	<del>(a)</del>	it is a confirmable instrument under section 47B of the Legislation Act 2012; and					
	<del>(b)</del>	it is revoked at a time stated in the note, unless earlier confirmed by an Act of Parliament; and	20				
	<del>(c)</del>	the stated time is the applicable deadline under section 47C(1))a) or (b) of that Act.					
<u>(4)</u>	An Order in Council made under this section—						
	<u>(a)</u>	is secondary legislation (see Part 3 of the Legislation Act 2019 for publication requirements); and	25				
	<u>(b)</u>	if made under <b>subsection (1)</b> , must be confirmed by an Act (see subpart 3 of Part 5 of the Legislation Act 2019).					
167B	Mini	sters may appoint independent experts for purposes of section 167A					
(1)	The Minister of Transport, the Minister of Police, and the Science Minister (the Ministers) may from time to time appoint 1 or more independent experts to advise the Ministers on matters relating to the setting of levels in <b>Schedule 5</b> setting and amending high-risk blood concentration levels and tolerance blood concentration levels for qualifying drugs under <b>section 167A</b> .						
(2)	appro	ndependent experts appointed under <b>subsection (1)</b> must <u>together</u> have opriate expertise in relevant medical and scientific fields, including pharlogy and toxicology.	35				
(3)	The f	function of the independent experts is—					
	(a)	to carry out medical and scientific evaluations of qualifying drugs; and					

	(b)	to adv	vise the Ministers on—	
		(i)	the specific effects of qualifying drugs, including the pharmacological, psychoactive, and toxicological effects; and	
		<del>(ii)</del>	the proportion of a qualifying drug in a person's blood that is likely to impair a person's driving to a similar extent as a proportion of alcohol in the person's blood at or above 80 milligrams of alcohol per 100 millilitres of blood.	5
		<u>(ii)</u>	the appropriate high-risk levels and tolerance levels for qualifying drugs in accordance with <b>subsections (4) and (5)</b> .	
<u>(4)</u>			the Ministers on the appropriate high-risk level for a qualifying dependent experts must take into account—	10
	<u>(a)</u>	-	pecific effects of the qualifying drug and the medical and scientific lations of the drug carried out under <b>subsection (3)(a)</b> ; and	
	<u>(b)</u>	practi	the high-risk level specified for a qualifying drug should, as far as icable, be a blood concentration level that, to the best of the indeent experts' knowledge, is likely to impair a person's driving; and	15
	(c)	<u>Part</u>	igh-risk levels specified, at the time of advising the Ministers, in <b>1 of Schedule 5</b> for other listed qualifying drugs and, in particu- where possible), for drugs with similar effects.	
<u>(5)</u>		_	the Ministers on the appropriate tolerance level for a qualifying dependent experts must take into account—	20
	<u>(a)</u>		pecific effects of the qualifying drug and the medical and scientific nations of the drug carried out under subsection (3)(a); and	
	<u>(b)</u>	practi	the tolerance level specified for a qualifying drug should, as far as icable, be a blood concentration level that, to the best of the indeent experts' knowledge,—	25
		<u>(i)</u>	is likely to indicate that a person has recently used the drug; and	
		(ii)	is unlikely to be exceeded if the person has such a low level of the drug in their blood (whether due to passive exposure or otherwise) that their driving is unlikely to be impaired; and	30
	<u>(c)</u>		qualifying drug that is a prescription medicine, the maximum dose prescription medicine that is generally prescribed; and	
	<u>(d)</u>	Part	olerance levels specified, at the time of advising the Ministers, in <b>2 of Schedule 5</b> for other listed qualifying drugs and, in particu- where possible), for drugs with similar effects.	35
36	New	sectio	n 168D and cross-heading inserted	

After section 168C, insert:

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#### Gazette notices

16QD	Gazette notices a	nnroving ord	al fluid toete	and aral fluid	Ltosting dovices
TUUD	Gazette notices a	or guilvoide	<del>u naia tests</del>	anu orai muic	testing acvices

- (1) The Minister of Police may, by notice in the Gazette, approve—
  - (a) a kind of device that may be used as an oral fluid testing device for the purposes of testing oral fluid for the presence of the qualifying drugs specified in the notice:
  - (b) the manner in which an oral fluid test may be carried out by means of an oral fluid testing device.
- (2) Before giving a notice in the *Gazette* under **subsection (1)**, the Minister of Police must—
  - (a) consult with the Minister of Transport and the Science Minister; and
  - (b) have regard to the accuracy of the device; and
  - be satisfied that any device proposed to be approved under subsection (1)(a) and used in a manner proposed to be approved under subsection (1)(b) will return a positive result only if the device detects a presence of a qualifying drug at a level that indicates recent use of a qualifying drug specified in the notice.
- (3) A notice or replacement notice given by the Minister of Police for any purpose specified in **subsection (1)** is a legislative instrument and a disallowable instrument for the purposes of the Legislation Act 2012 and may be amended from time to time, or revoked or replaced, by the responsible Minister in the same manner.
- (4) A notice or replacement notice under **subsection (1)** that is given by the Minister of Police in the *Gazette* for the purposes of approving a kind of device or a test may—
  - (a) define an approved device as a device that bears or is associated by its manufacturer with such trade name or number or other expression, or any combination of those things, as may be specified in the notice:
  - (b) provide for a test, or part of a test, to be carried out in accordance with instructions displayed or printed on or by a specified kind of device.
- (5) In the absence of proof to the contrary, a device is to be treated as bearing or being associated with a particular trade name or number or other expression if that name or number or other expression—
  - (a) appears on the device, whether on a label or otherwise, or is shown on a display panel on the device; or
  - (b) is printed out by the device on a card or on paper; or
  - (c) appears on printed matter that—
    - (i) accompanies the device; and

	(ii) is associated with the device or is intended by the manufacturer of the device to be associated with the device; and	
	(iii) is issued by or on behalf of the manufacturer.	
	Analysing oral fluid samples for statistical or research purposes	
37	Section 209 amended (Taking of blood specimens for statistical or research purposes)	5
	In section 209, replace "saliva" with "oral fluid" in each place.	
38	Section 209A amended (Analysing blood specimens for statistical or research purposes related to use of drugs or alcohol)	
(1)	In the heading to section 209A, after "Analysing", insert "oral fluid or".	10
(2)	Replace section 209A(1) with:	
(1)	A person may, for statistical or research purposes related to the use of drugs or alcohol, analyse or re-analyse in an approved laboratory—	
	<ul><li>(a) an oral fluid sample taken from a person under any of sections 71A to 71C:</li></ul>	15
	(b) a blood specimen from a person taken under section 72 or 73:.	
(3)	In section 209A(3), after "No analysis of", insert "an oral fluid sample or".	
(4)	Replace section 209A(4) with:	
(4)	An oral fluid sample or a blood specimen analysed or re-analysed under <b>subsection (1)</b> must be treated in a manner that does not identify the person from whom the oral fluid sample or blood specimen is taken.	20
(5)	Nothing in this section limits the purposes for which an oral fluid sample or a blood specimen may be analysed or re-analysed under this Act.	
	Transitional, savings, and related provisions	
39	Schedule 1 amended	25
	In Schedule 1, after Part 1, insert the <b>Part-2</b> set out in <b>Schedule 1</b> of this Act.	
	Level of qualifying drugs at and over which person commits offence	
	Blood concentration levels for offences relating to drug-driving	
<b>40</b>	New Schedule 5 inserted	30
	After Schedule 4, insert the <b>Schedule 5</b> set out in <b>Schedule 2</b> of this Act.	

## Part 2 Related and consequential amendments

Subpart 1—Amendments to Acts

Amendment to Legislation Act 2012

#### 41 **Amendment to Legislation Act 2012** 5 This section amends the Legislation Act 2012. <del>(1)</del> (2)In Schedule 2, insert in its appropriate alphabetical order: Land Transport Act 1998 167A(1) Amendment to Legislation Act 2019 **Amendment to Legislation Act 2019** 41 <u>(1)</u> This section amends the Legislation Act 2019. 10 (2) In Schedule 4, insert in its appropriate alphanumeric order: Land Transport Act 1998 167A(1) Amendment to Sentencing Act 2002 42 **Amendment to Sentencing Act 2002** This section amends the Sentencing Act 2002. (1) In section 129(1)(a), replace "57A(1)" with "57A(1), 57B(1), 57C(1),". 15 (2) Subpart 2—Amendments to Land Transport (Offences and Penalties) Regulations 1999 43 **Amendments to Land Transport (Offences and Penalties) Regulations** 1999 This section amends the Land Transport (Offences and Penalties) Regulations 20 (1) 1999. In Schedule 1, after the item relating to section 57(2A) of the Land Transport (2) Act 1998, insert: 57A(2) 500 200 Driving or attempting to drive with blood containing evidence of the use of a qualifying drug below the level specified in Schedule 5 of the Act\_evidence of use of 1 qualifying drug 500 200

57A(3)

drug

Driving or attempting to drive with 2 oral fluid test results indicating use of-a\_1 qualifying

(a)	D:: " " ': ' 1:	1 000		400	
57B(2)	Driving or attempting to drive with blood containing evidence of use of more than 1 qualifying drug below the level specified in <b>Schedule 5</b> of the Act for each drug 2 or more qualifying drugs	1,000	_	400	
57B(3)	Driving or attempting to drive with oral fluid test results indicating use of more than 1 qualifying drug 2 or more qualifying drugs	1,000	_	400	_
57C(2)	Driving or attempting to drive with blood containing alcohol below specified blood-alcohol limits and evidence of use of a qualifying drug below thresholds specified in <b>Schedule 5</b> or where drug not listed in <b>Schedule 5</b> and evidence of use of 1 qualifying drug	1,000	_	400	_
57C(3)	Driving or attempting to drive with blood containing alcohol below specified blood-alcohol limits and with oral fluid indicating use of-a_1 qualifying drug	1,000	_	400	_
57C(4)	Driving or attempting to drive with breath containing alcohol below specified alcohol limits and oral fluid test results indicating use of-a_1 qualifying drug	1,000	_	400	_

(3) In Schedule 2, after the item relating to section 57AA(1) or (2) of the Land Transport Act 1998, insert:

57A(2)	Driving or attempting to drive with blood containing evidence of the use of a qualifying drug below the level specified in <b>Schedule 5</b> of the Act use of 1 qualifying drug	50
57A(3)	Driving or attempting to drive with 2 oral fluid test results indicating use of-a 1 qualifying drug	50
57B(2)	Driving or attempting to drive with blood containing evidence of use of more than 1 qualifying drug below the level specified in <b>Schedule 5</b> of the Act for each drug 2 or more qualifying drugs	75
57 <b>B</b> (3)	Driving or attempting to drive with oral fluid test results indicating use of more than 1 qualifying drug 2 or more qualifying drugs	75

Driving or attempting to drive with	
blood containing alcohol-below specified blood-alcohol limits and evidence of use of a qualifying drug below thresholds specified in Schedule 5 or where drug not listed in Schedule 5 and evidence of use of 1 qualifying drug	75
Driving or attempting to drive with blood containing alcohol below specified blood-alcohol limits and with oral fluid test results indicating use of a 1 qualifying drug	75
Driving or attempting to drive with breath containing alcohol below specified alcohol limits and oral fluid test results indicating use of-a 1 qualifying drug	75
	blood containing alcohol-below specified blood-alcohol limits and evidence of use of a qualifying drug below thresholds specified in Schedule 5 or where drug not listed in Schedule 5 and evidence of use of 1 qualifying drug  Driving or attempting to drive with blood containing alcohol below specified blood-alcohol limits and with oral fluid test results indicating use of-a 1 qualifying drug  Driving or attempting to drive with breath containing alcohol below specified alcohol limits and oral fluid test results indicating use of-a 1

# Schedule 1 New Part-2\_4 inserted into Schedule 1

s 39

		Part 2	
Pı	<del>ovisi</del> e	on relating to Land Transport (Drug Driving) Amendment Act 2020	5
1		viction for offence against equivalent provisions of former enactment etreated as relevant convictions for purposes of section 57D(4)	
	sion tion	the purposes of <b>section 57D</b> , a conviction for an offence against a proviof the Transport Act 1962 that corresponds to an offence specified in <b>sec-57D(4)</b> is to be treated as a conviction for an offence specified in that ection.	10
		Part 4	
		Provisions relating to Legislation Act 2019	
<u>20</u>	App	lication of Part	15
	This	Part applies until the main commencement date (as defined in clause 2 of dule 1 of the Legislation Act 2019).	
<u>21</u>	<u>Ord</u>	ers in Council amending Schedule 5 are confirmable instruments	
1)		Legislation Act 2012 applies in relation to an Order in Council made under ion 167A(1) as if that section were listed in Schedule 2 of that Act.	20
2)	The that-	explanatory note of an order made under <b>section 167A(1)</b> must indicate	
	<u>(a)</u>	it is a confirmable instrument under section 47B of the Legislation Act 2012; and	
	<u>(b)</u>	it is revoked at a time stated in the note, unless earlier confirmed by an Act of Parliament; and	25
	<u>(c)</u>	the stated time is the applicable deadline under section 47C(1)(a) or (b) of that Act.	
22	App	roval of oral fluid tests and oral fluid testing devices	
		tice made under section 71G—	30
	<u>(a)</u>	must be published in the Gazette; and	
	<u>(b)</u>	is a legislative instrument for the purposes of the Legislation Act 2012 and must be presented to the House of Representatives under section 41 of that Act.	

### Schedule 2 New Schedule 5 inserted

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### Schedule 5

## Level of qualifying drugs at and over which person commits offence against section 57A(1), 57B(1), or 57G(1)

ss 57A, 57B, 57C, 61, 62, 79, 95, 96

Qualifying drug Level of qualifying drugs at and over which person commits offence against section 57A(1), 57B(1), or 57C(1)

No levels have been set as at the date on which this schedule was inserted into this Act by section 38 of the Land Transport (Drug Driving) Amendment Act 2020.

### **Schedule 5**

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## **Blood concentration levels for offences related to drug-driving**

ss 2, 167A, 167B

### Part 1

### High-risk blood concentration levels for drug-driving offences

Qualifying drug	High-risk level (ng/ml)
Alprazolam	<u>50</u>
Amphetamine	<u>100</u>
Buprenorphine	<u>1</u>
<u>Clonazepam</u>	<u>50</u>
Cocaine	<u>20</u>
Codeine	<u>200</u>
<u>Diazepam</u>	<u>200</u>
<u>Dihydrocodeine</u>	<u>200</u>
Fentanyl	<u>0.5</u>
<u>GHB</u>	50,000
<u>Ketamine</u>	<u>50</u>
<u>Lorazepam</u>	<u>30</u>
<u>MDMA</u>	<u>50</u>
<u>Methadone</u>	<u>200</u>
<u>Methamphetamine</u>	<u>50</u>
<u>Midazolam</u>	<u>30</u>
<u>Morphine</u>	<u>20</u>
<u>Nitrazepam</u>	<u>50</u>
<u>Oxazepam</u>	<u>800</u>
Oxycodone	<u>50</u>
<u>Temazepam</u>	<u>800</u>

Qualifying drug	<u>High-risk level (ng/ml</u>
THC (cannabis)	3
<u>Tramadol</u>	<u>250</u>
<u>Triazolam</u>	
<u>Zopiclone</u>	<u>5(</u>

# Part 2 Tolerance blood concentration levels for drug-driving offences

Qualifying drug	Tolerance level (ng/ml)
<u>Alprazolam</u>	<u>20</u>
<u>Amphetamine</u>	<u>20</u>
Buprenorphine	<u>1</u>
Clonazepam	<u>20</u>
Cocaine	1 20 5 50
Codeine	<u>50</u>
<u>Diazepam</u>	<u>100</u>
<u>Dihydrocodeine</u>	<u>50</u>
<u>Fentanyl</u>	<u>0.5</u>
<u>GHB</u>	<u>10,000</u>
<u>Ketamine</u>	<u>10</u>
<u>Lorazepam</u>	<u>10</u>
<u>MDMA</u>	<u>10</u>
<u>Methadone</u>	<u>50</u>
<u>Methamphetamine</u>	<u>10</u>
<u>Midazolam</u>	<u>10</u>
<u>Morphine</u>	<u>10</u>
<u>Nitrazepam</u>	<u>20</u>
<u>Oxazepam</u>	<u>200</u>
Oxycodone	<u>20</u>
<u>Temazepam</u>	<u>200</u>
THC (cannabis)	<u>1</u>
<u>Tramadol</u>	<u>100</u>
<u>Triazolam</u>	$\frac{4}{20}$
<u>Zopiclone</u>	<u>20</u>

## Legislative history

30 July 2020	Introduction (Bill 317–1)
4 August 2020	First reading and referral to Transport and Infrastructure
	Committee

Wellington, New Zealand: