Christ's College (Canterbury) Amendment Bill

Private Bill

As reported from the Government Administration Committee

Commentary

Recommendation

The Government Administration Committee has examined the Christ's College (Canterbury) Amendment Bill and recommends that it be passed with the amendments shown.

This is a private bill. We report that the statements in the preamble have been proved to our satisfaction.

Introduction

This is a private bill with the aim of removing difficulties in administering trusts vested in Christ's College which can no longer be applied in accordance with the original intention of donors or trust settlors.

Under the Christ's College (Canterbury) Act 1910, the governing body of Christ's College may use property held by the school in trust only for the purpose for which it was originally intended.

However, the trustees, under the Charitable Trusts Act 1957, can apply to the High Court to approve a new trust purpose, but each trust variation requires a separate application.

This amendment bill would provide the governing body, in certain circumstances, with the power to apply property vested in the college to other charitable purposes that would benefit the college.

Circumstances in which the purposes of charitable trusts can be varied

In the bill as introduced, clause 5 proposes inserting a new subsection 4. This would allow trustees to vary the purposes of charitable trusts in certain circumstances. However, these circumstances differ from those set out in the Charitable Trusts Act.

There is an established body of case law regarding the exact meaning of certain wording of the Charitable Trusts Act.

We recommend that the wording used in the Charitable Trusts Act to describe those circumstances in which the governing body may vary the purposes of charitable trusts also be used in proposed subsection 4 in clause 5 of this bill. We also recommend inserting a new subsection 4A into clause 5 to allow the governing body to use for another purpose excess income from trusts that generate more than is necessary for their donated purpose. This is consistent with the Charitable Trusts Act. The Board of Governors of Christ's College has assured us that before exercising the power to vary the original purpose of a trust, it will complete a detailed review of the trust to ensure, for the avoidance of doubt, that the original purposes cannot continue to be met fully.

New trust purposes

We were concerned that the generality of proposed subsection 3 in clause 5, referring to a new purpose for a trust as "for the benefit of the College", could be interpreted to mean that, should the functions of the college change and encompass non-educational purposes, the trust property could be applied to non-charitable purposes. We therefore recommend inserting into subsection 3 in clause 5 a requirement for trust property to be used for charitable purposes.

We were concerned that trust property could be applied to purposes significantly different from those for which the trust was created. We therefore recommend adding a new subsection 4B to clause 5, requiring that this new purpose be "as close as reasonably possible to the purpose for which the property was given". The Board of Governors

has affirmed that it will ensure the alternative purpose determined for a trust is as similar to the original purpose as is reasonably possible, given the changed circumstances.

Appendix

Committee process

The Christ's College (Canterbury) Amendment Bill was referred to the committee on 17 March 2010. The closing date for submissions was 30 April 2010. We received, considered, and heard one oral submission from the Board of Governors of Christ's College Canterbury. We received advice from the Ministry of Justice and the Ministry of Education.

Committee membership

Hon David Parker (Chairperson) Jacqui Dean Kanwaljit Singh Bakshi John Hayes Chris Hipkins Grant Robertson Nikki Kaye

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Key to symbols used in reprinted bill

As reported from a select committee

text inserted unanimously text deleted unanimously

Nicky Wagner

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Preamble

- (1) The governing body of Christ's College holds property given to, or vested in, it for various purposes:
- (2) Over time, some of those purposes have become redundant, uncertain as to application, impractical to implement, or the income derived from the property is inadequate or in excess of 5 the amount necessary for the purposes for which the property was given to, or vested in, the governing body:
- (3) Section 5 of the Christ's College (Canterbury) Act 1910 expressly provides that that Act does not authorise property to be used for purposes other than were intended by any disposition of the property setting out the purposes for which the property was given to, or vested in, the College:

(4)	The governing body wishes to have the authority to apply
	property in these circumstances to provide more appropriate and enhanced benefit to the College:
(5)	The objects of this Act cannot be achieved without legislation:
The 1	Parliament of New Zealand therefore enacts as follows:

1 Title

This Act is the Christ's College (Canterbury) Amendment Act **2009**.

2 Commencement

This Act comes into force on the day after the date on which 10 it receives the Royal assent.

3 Principal Act amended

This Act amends the Christ's College (Canterbury) Act 1910.

4 Purpose

The purpose of this Act is to amend the principal Act to authorise the governing body of Christ's College to apply property, in certain circumstances, to the benefit of the College even though the property is not applied for the purpose for which the property was given to, or vested in, the College.

5 New section 5 substituted

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Section 5 is repealed and the following section substituted:

"5 Property to be used only as originally intended

- "(1) This Act does not confer power to <u>use apply</u> property for purposes other than were intended by any disposition setting out the purposes for which the property was given to, or vested in, 25 the College.
- "(2) Subsection (1) applies subject to subsections (3) to (5).
- "(3) If the governing body is satisfied that 1 or more of the circumstances described in **subsection (4)** apply in relation to a disposition referred to in **subsection (1)**, the governing body may apply any of the property for charitable purposes for the benefit of the College even though the property is not applied

lege.

"(4) The eireumstances are that—

declaration of trust

for the purpose for which it was given to, or vested in, the Col-

	"(a)	the purposes for which the property was given or vested	5
		have become (wholly or in part) redundant, uncertain as to application, or impractical to implement; or	3
	"(b)	the amount of the property given or vested is inadequate	
	(0)	for the purposes for which the property was given or	
		vested; or	
	"(c)	the amount of the property given or vested is more than	10
	()	necessary for the purposes for which the property was	
		given or vested.	
"(4)	The c	ircumstances are that—	
	"(a)	it is impossible, impracticable, or inexpedient to apply	
		the property for the purpose for which it was given to,	15
		or vested in, the College; or	
	<u>"(b)</u>	the available amount of the property is inadequate to	
		carry out the purpose for which the property was given	
	"(-)	to, or vested in, the College; or	20
	<u>"(c)</u>	the purpose for which the property was given to, or	20
"(/ A \	TC 41	vested in, the College has already been carried out.	
(4A)		e governing body is satisfied that property given to, or d in, the College is more than is necessary for the pur-	
		for which it was given or vested, the governing body	
		apply any excess property for charitable purposes for the	25
		it of the College even though the excess property is not	
		ed for the purpose for which it was given to, or vested in,	
	the Co	ollege.	
"(4B)	In ex	ercising the power under subsection (3) or (4A), the	
		ning body must apply the property for a purpose that is	30
		se as reasonably possible to the purpose for which the	
		rty was given to, or vested in, the College.	
"(5)		oid doubt, subsections (2) to (4) (4A) apply to a dis-	
		on of property whether made before or after the com-	a -
		ement of this Act.	35
"(6)		s section,—	
	"disp	osition includes a conveyance, transfer, grant, gift, or	

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- "property includes—
- "(a) money; and
- "(b) income derived from property."

Legislative history

9 December 2009 17 March 2010 Introduction (Bill 108–1)
First reading and referral to Government
Administration Committee